Community Representation Framework
Stakeholder Report Back: What we Did
(Completed October 18, 2018)

Project Overview
In 2016, City Council created the Community Representation Task Force (Task Force). The Task Force was asked to review options and advise Council to enhance the contribution organized community groups (such as community associations, business improvement areas, resident’s associations, seniors’ groups, sport and recreation groups, cultural and faith-based organizations) make toward representing community and improving the effectiveness of The City’s community building processes and practices. The Task Force is comprised of members from Council, the development and building sector, community and residents’ associations, the University of Calgary and City Administration.

Initially, the Task Force identified three areas of focus for a community representation Framework (CRF):

1. **Representation structure** – a system by which organized community groups and individuals collaborate with City staff on community building issues.

2. **Community involvement** – clear roles, responsibilities and expectations of different stakeholders in community building, with significant focus on the processes and practices of The City with respect to community involvement.

3. **Supports and resources** – human resources, funding and programs required to build the capacity of individuals and organized community groups so they can effectively contribute to community building processes.

Task Force members worked together to develop a set of criteria to evaluate approaches used in cities across North America to foster participation and representation in community building processes. This exercise provided an opportunity for Task Force members to share their insights and experiences of community representation in Calgary and to learn about different approaches used elsewhere.

The Task Force reviewed the case study prepared by the program team using the established evaluation criteria. This phase of work helped clarify questions related to improving community involvement in community-building processes and the supports and resources that would benefit community representation activities. The result of discussions of the Task Force was a proposal to investigate the efficacy of a district forum model of representation. It is important to note that this was not a unanimous position of all Task Force members, but there was sufficient direction to include this proposal in the update report provided to Council in February 2018.
Engagement Overview
Council approved the recommendation for the Community Representation Framework project team to:

1. Gather input from a diverse range of community stakeholders in response to a new approach for community representation envisioned by the Community Representation Framework Task Force.
2. Use the input gathered to inform the Community Representation Framework Task Force recommendations that will be presented to City Council by the end of 2018.

To meet this direction Administration completed engagement in two parts or phases. Both reports of everything we heard can be found on the project website at www.calgary.ca/CRF under the ‘Links’ tab.

Phase 1 – understanding the current state
In May 2018 we sent three surveys to:
- Community associations
- Business improvement area groups
- And a variety of community groups (residents’ associations, seniors, faith, cultural, and sport organizations, etc.)

The surveys were tailored to the groups’ typical role in planning processes. The surveys had two goals. One was to understand current practices. Two was to get initial thoughts and ideas about the suggested district forum model. All information heard was used to design the second phase of engagement. We received over 200 completed surveys. For the full What We Heard report and the list of questions, visit the project website www.calgary.ca/CRF and click on the ‘Links’ tab.

Phase 2 – Workshop trade-offs
In June 2018 we hosted 95 participants at 6 workshops held across the City. We used what we heard in phase 1 to design the workshops, asking the participants to discuss and consider the trade-offs, challenges and opportunities related to the following three topics:
- Membership, diversity and inclusion
- Resources, capacity and training
- The District Forum model, including their thoughts/suggestions on a working copy of a Task Force terms of reference

For a full breakdown of the workshops and to see everything we heard visit the project website www.calgary.ca/CRF and click on the ‘Links’ tab.
What We Did

You shared with us over 4,000 ideas, trade-offs and considerations throughout the engagement. This report includes a summary of what we did with your information and a table that links specific themes to the Framework priorities and results developed by the Task Force.

What We Did - Summary

1. All your comments were shared with the Task Force members and with the project team.
2. We emailed all reports to registered participants and to everyone on the mailing lists. This included all Community Associations, Business Improvement Areas, and a variety of other organized community groups.
3. We posted the What We Heard Reports on the project website [www.calgary.ca/CRF](http://www.calgary.ca/CRF).
4. Overwhelmingly, we heard through the Phase 1 surveys that you wanted to discuss the District Forum model. We themed what you told us about the model and created a one-page summary. This summary was used during the Phase 2 workshops as starting points for discussion.
5. You shared with us varying levels of commitment, interest and challenges with diversity and inclusion. Members of Community Associations specifically shared resource challenges and needs. We used these challenges and ideas to structure the workshops and ask about questions/trade-offs during our table discussions.
6. One key concern shared throughout engagement was the concern/sentiment that this was a ‘done deal’ and that the input we collected would not be used. To make sure that your ideas were easily accessible to the Task Force a member of the City’s Engage team was invited to be part of their meetings from May through October 2018. This individual designed the process, wrote the reports, and were present at most of the workshops.
7. The Engage team member shared key themes raised during the workshops with the Task Force (about membership, diversity and inclusion; supports & resources; and the District Forum model). Care was taken to ensure the context of these comments was understood and considered accurately in the Task Force’s discussions.

What we did – table of key actions

The table below is a summary of some of the key trade-offs you shared and how they were used in the crafting of the Framework. Please note that not everything you said is in the table but all of the key issues, challenges and ideas you shared were used during the discussions about the Framework. The table refers to specific priorities and results in the Framework found in Attachment 1, Community Representation Framework: Priorities and Results. Please note that the priorities and results are not approved yet, but form part of the Community Representation Framework recommendations being presented to Council in November 2018.
<table>
<thead>
<tr>
<th>Phase 1 surveys</th>
<th>What we asked</th>
<th>What we heard</th>
<th>What we did</th>
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<tr>
<td>1. How do you currently review, share information, and with who, on planning applications</td>
<td>1. You asked for more regular and timely information.</td>
<td>1. We have shared information through City staff (neighbourhood partnership coordinators) and through email.</td>
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<td>2. You asked for transparency on Task Force meeting minutes.</td>
<td>2. Task force minutes were made available on the project website.</td>
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<td>3. You asked for reporting back on how the information will be used.</td>
<td>3. This report shares what was done with your feedback for this project. The CRF has shared this information with Planning and there is existing work underway to make this consistent.</td>
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<td>4. You shared what resources you need and you think others would need to participate effectively in the planning process.</td>
<td>4. This information will also be used in 2019 as part of the pilots.</td>
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<td>2. What is working, what isn’t working, and where you need support</td>
<td>1. Working well: collaboration, sharing information between groups.</td>
<td>1 &amp; 2. We used all of the information shared here to shape the questions and discussions during the working groups.</td>
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<td>2. Challenge: a. Time commitment b. Voice not heard by The City c. Don’t know groups in the community</td>
<td>2. Challenges: a. The Task Force confirmed under Priority #3: Raise the capacity of citizens and organized community groups as a result of this information. b. Engage was invited to share your information with the Task Force so your ideas were central to the discussions. c. The project team has connected with Action Dignity to discuss with community leaders and brokers how to promote inclusion. This is still a challenge the project team is looking at how to address in 2019.</td>
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<td>3. District model, qualifications, additional resources needed for participant</td>
<td>1. Desire for more information on how the model would work.</td>
<td>1. This was a challenge because the decision on what a District Forum was, or if it would be recommended, was not decided. So more information on what it was and how it would work could not be shared with you because the project team did not know.</td>
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<td>2. Desire for discussion of the model.</td>
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<td>3. Desire for terms of reference.</td>
<td>2. A trade-off sheet/summary sheet of comments/concerns and opportunities of the model was available at every table.</td>
<td>3. A working terms of reference was available at every table for comment.</td>
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<td>4. Overall lack of support for the model and wanting to stop the project.</td>
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<td>4. We did not stop the project as some asked.</td>
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**Phase 2 workshops**

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<th>What we heard</th>
<th>What we did</th>
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<td>1. Membership, diversity and inclusion</td>
<td>1. Need clarity on the Framework.</td>
<td>Overall all of the priorities talk about membership, diversity and inclusion and took into account the challenges, ideas and needs you shared with us through your feedback. Specifically:</td>
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<td>2. Focus on relationship building, trust and better City processes and City being the model in what this means.</td>
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<td>1. The Framework will be shared in November with everyone who participated. This could not be done sooner as the feedback from you needed to be included in the recommendations.</td>
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<td>2. Resources, capacity and training</td>
<td>1. Concern about another layer of bureaucracy, another drain on volunteers when any challenges in the planning process could also be addressed through bettering existing City processes.</td>
<td>The main theme we heard from members of CAs in this section was the need for supports and resources to both do your day to day work and to make sure that if any additional work is required (through a new model or forum) that you had support to do that. You also told us that many of the issues could be fixed by focusing on streamlining existing city processes rather</td>
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What we asked | What we heard | What we did
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2. Planning needs to be more plain language and easy to understand. | than building something new. Based on these two themes, and the many comments associated with them, the Framework talks about priorities and results, rather than the creation of a structure. Priority #4 is all about better aligning the work of The City and Priority #5 about supporting the evolving role of CAs. More specifically:
1. Priority #3 and Priority #2 were shaped by this feedback to make sure that City processes were better aligned and that resources existed to support anything new.
2. The project team is looking to see where it can make information about Planning easier to understand. The team is working with Partners in Planning to see where things can be made easier.
3. Resources:
   a. What resources are needed is being collated and will be shared with the working groups in 2019 to better understand what supports are needed and how to make the Framework a reality.
   b. The City has done engagement with Action Dignity to see how it can better support inclusion in planning. This work will continue in 2019.
4. The need for consistency was added under Priority #4.
5. The need for more predictability in processes was added under Priority #4.

3. The District Model | Overall you told us that this should be a process vs. a structure. | The Task Force spent a lot of time discussing your comments about the pros and cons/challenges of a District Model and the trade-offs you shared between a structure vs. a process. As a result, The Framework talks about priorities and results rather than the creation of a structure based on your feedback.

ICS: Unrestricted
What we asked | What we heard | What we did
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1. You shared that a District Model had potential pros and cons: a. Pro: collaboration and sharing of resources. b. Con/challenge: drain on resources, loss of local context/voice. 2. Need for clear roles and responsibilities. 3. Need to make sure that the local context is not lost, and that what is local stays local. That the process is appropriately (based on impact) scalable. | 1. The Task Force developed additional results based on your feedback on the pros and cons so that the Framework meets the intention of what you shared with us. a. Results that aspire to promote collaboration between organized community groups are mentioned throughout the priorities. b. Priority #4 and Priority #5 specifically address recourse and local context/the scalability of the process. 2. The need for clear roles and responsibilities is addressed under Priority #3. 3. The importance of local context and a scalable process is under Priority #4. | 1. We emailed all registered participants the worksheets so they could have more time to reflect and provide additional thoughts. We received 19 worksheets/comment forms through email and had 95 participants across all six workshops. |

**Next steps**

In 2019 the Framework will be tested if approved by Council in November 2018. The exact method and what this looks like, what projects will be tested is to be determined.