



South Shaganappi Study

Technical Report

June 28, 2018

Prepared for:

The City of Calgary

Prepared by:

Stantec Consulting Ltd.

South Shaganappi Study Executive Summary

SOUTH SHAGANAPPI STUDY

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EXECUTIVE SUMMARY

BACKGROUND

Shaganappi Trail NW serves as a vital link in The City of Calgary's transportation network, providing connections to the Montgomery, Point McKay, Parkdale, Edworthy Park, and University Heights areas.

Historically, Shaganappi Trail NW was classified as an expressway as per the 1970 Shaganappi Trail Functional Planning Study. The study recommended a major systems interchange at the junction of 16 Avenue NW, Bowness Road NW, Memorial Drive NW, and Shaganappi Trail NW. It also recommended that Shaganappi Trail NW be extended across the Bow River through Edworthy Park to connect to Sarcee Trail NW.

The South Shaganappi Study Area is shown in **Figure E. 1** below.



Figure E. 1: South Shaganappi Corridor Study - Study Area

In 2009, Calgary City Council approved the Calgary Transportation Plan which then changed the classification of Shaganappi Trail NW to an arterial road and confirmed that the Bow River crossing of Shaganappi Trail NW was no longer part of the transportation network. The change in classification coupled with the removal of the planned river crossing introduced a requirement to review transportation infrastructure needs in the study area. The South Shaganappi Study was initiated following approval of the Shaganappi Trail Corridor and High Occupancy Vehicle Study in 2015, which defined the long-term corridor plan for Shaganappi Trail NW north of 16 Avenue NW.

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STUDY PURPOSE AND OBJECTIVES

The goals of the South Shaganappi Study were:

1. **Review and recommend infrastructure that aligns the future corridor plans for Shaganappi Trail with the 2009 Calgary Transportation Plan, the Municipal Development Plan, and adjacent land uses.**
2. **Identify what land will no longer be required for transportation infrastructure.**

Seven study objectives were developed based on community input and technical review. These objectives were utilized to evaluate and select the preferred concept option.

- Address safety for those who use and/or live by the corridor;
- Address accessibility across and throughout the corridor, reconnecting the adjacent communities of Montgomery and Parkdale / Point McKay;
- Accommodate all modes of transportation including walking, cycling, driving, high-occupancy vehicles, and transit;
- Move people and goods in an efficient way, providing continuous traffic flow and a reduction in greenhouse gas emissions;
- Preserve and enhance land within the study area where there are opportunities;
- Reflect the values and priorities of the community; and
- Develop an affordable and cost-effective solution that provides good value for money.

PROJECT PROCESS

The study was divided into three primary phases running from Fall 2015 to Summer 2018 as shown in **Figure E. 2**.

Phase 1 was focused on initiating and defining the project. It provided area residents, businesses, and other stakeholders with an introduction to the study and an opportunity to identify concerns, values, issues, and hopes for the study area. A Community Advisory Group was formally established, whereby an introductory project meeting was held between The City and the Community Advisory Group. Relevant existing technical background data was also collected at this Phase.

Phase 2 was focused on developing and evaluating the short and long-term concepts for the study area. Design Idea Workshops were held for adjacent communities and the public to share ideas on changes in the study area. Five long-term concepts and a draft short-term concept were presented to adjacent community residents and the public, and were evaluated through a public open house, an online survey, and a detailed technical review. Results of the evaluation allowed for the selection of a preferred long-term concept, and the reconfiguration of the short-term concept.

Phase 3 focused on developing and refining the preferred short-term and long-term concepts. Draft short-term and long-term recommended concepts were reviewed with stakeholder groups during this phase. Calgarians were invited to provide final feedback on draft recommended concepts through engagement opportunities. Review of public feedback, detailed technical analysis, and refinement of draft recommended concepts were completed during this phase to refine and finalize the recommended concepts.

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PUBLIC ENGAGEMENT

In conjunction with the technical analysis and design of the study area, the South Shaganappi Study undertook an extensive stakeholder and public engagement effort. The feedback received through the engagement process helped the technical team evaluate and refine short and long-term concepts. Stakeholder and public feedback was used to help:

- Create design and technical elements that formed the foundation for the short and long-term preliminary concepts
- Develop the short-term preliminary concept
- Develop the five long-term preliminary concepts
- Evaluate five long-term preliminary concepts
- Refine the final preferred short-term concept
- Refine the final preferred long-term concept

EXISTING CONDITIONS

Existing conditions within the study area were reviewed to help inform assessments and recommendations for both the Short-Term Investments and the Long-Term Concept.

SHORT-TERM INVESTMENTS

The City of Calgary's Transportation Corridor Study Policy requires the consideration for short-term investments that can be made to address existing issues and fulfill opportunities within the study area being examined for long-term transportation infrastructure changes. Short-term investments may be considered independently from long-term concepts, such that existing issues within the study area may be addressed prior to complete implementation of a long-term concept.

Short-term investments offer the benefit of addressing existing community concerns with minimal modifications to the existing infrastructure. Incorporating feedback from CAG, residents in the area and Calgarians, ideas were developed to enhance safety, and to address concerns that were heard such as difficulty in making turning movements within the existing infrastructure and limited pedestrian and bicycle connectivity. A short-term concept was developed and refined based on public input and extensive technical review and evaluation. The recommended short-term concept is shown in **Figure E. 3:** and **Figure E. 4.**

The recommended short-term concept consists of the following infrastructure changes:

- **Construct a new ramp and acceleration lane from southbound Shaganappi Trail NW to eastbound 16 Avenue NW.** Constructing a complete acceleration lane provides additional length for motor vehicle traffic from southbound Shaganappi Trail NW to merge onto eastbound 16 Avenue NW.
- **Install a new traffic signal and dual lane entrance ramp to control northbound Bowness Road NW to westbound 16 Avenue NW.** Installing a new traffic signal at the Bowness Road NW to 16 Avenue NW on-ramp will separate traffic movements at this location by using dedicated traffic signal phases for each vehicle movement. The dual lane entrance ramp will provide additional queuing space for vehicles.

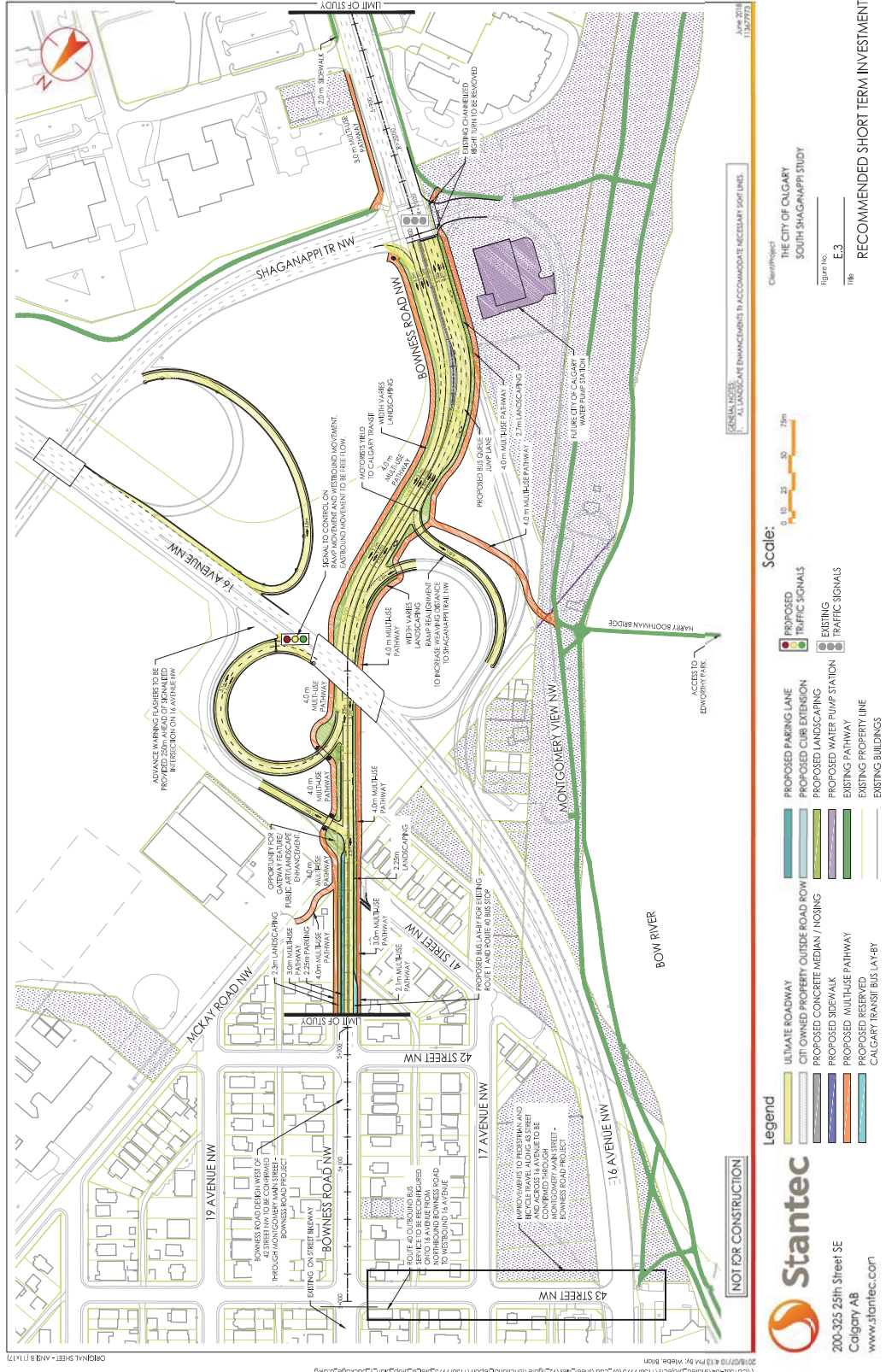
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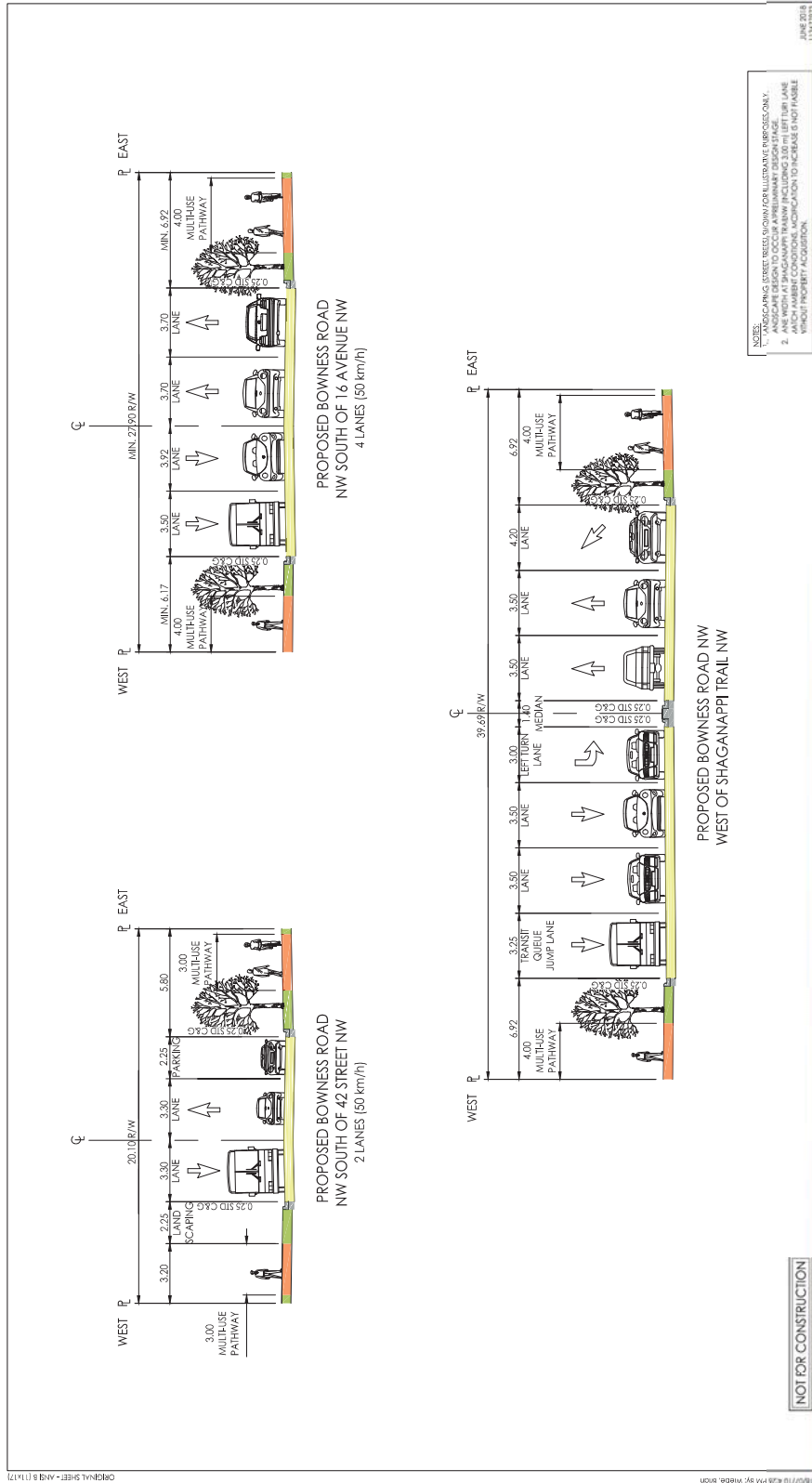
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- **Introduce connectivity enhancements along Bowness Road NW for people who walk and bicycle.** Introducing two new multi-use pathways along Bowness Road NW between Shaganappi Trail NW and 42 Street NW establishes new travel options for people to walk, roll, or bicycle along Bowness Road NW. Additional pathway connections to Mackay Road NW and the Harry Boothman Bridge ensures strong integration with the existing active transportation network. This investment is anticipated to support increased walking, rolling, and cycling activity along Bowness Road NW.
- **Realign the ramp from eastbound 16 Avenue NW to southbound Bowness Road NW.** Modifying the existing ramp geometry will result in a longer weaving distance for people who drive to more easily access northbound Shaganappi Trail NW from eastbound 16 Avenue NW, while maintaining the existing dedicated transit only lane. Realigning the existing ramp allows for extension of the dedicated transit only lane further south to the intersection of Bowness Road NW and Shaganappi Trail NW, thus creating a bus queue jump for Calgary Transit at the intersection. This investment is anticipated to improve motor vehicle connectivity and traffic operations.

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The Class 5 cost estimate for each of the Short-term Recommended Investments is summarized in **Table E. 1**.

Table E. 1: Short-term Recommended Investments Opinion of Probable Costs

Investment	Cost*
Construct a new ramp and acceleration lane from southbound Shaganappi Trail NW to eastbound 16 Avenue NW	\$1,159,000
Install a new traffic signal and dual lane entrance ramp to control northbound Bowness Road NW to westbound 16 Avenue NW	\$644,000
Introduce connectivity enhancements along Bowness Road NW for people who walk and bicycle	\$1,587,000
Realign the ramp from eastbound 16 Avenue NW to southbound Bowness Road NW	\$380,000
Total	\$3,770,000

*Rounded to the nearest \$1,000. Opinion of probable cost based on a Class 5 cost estimate.

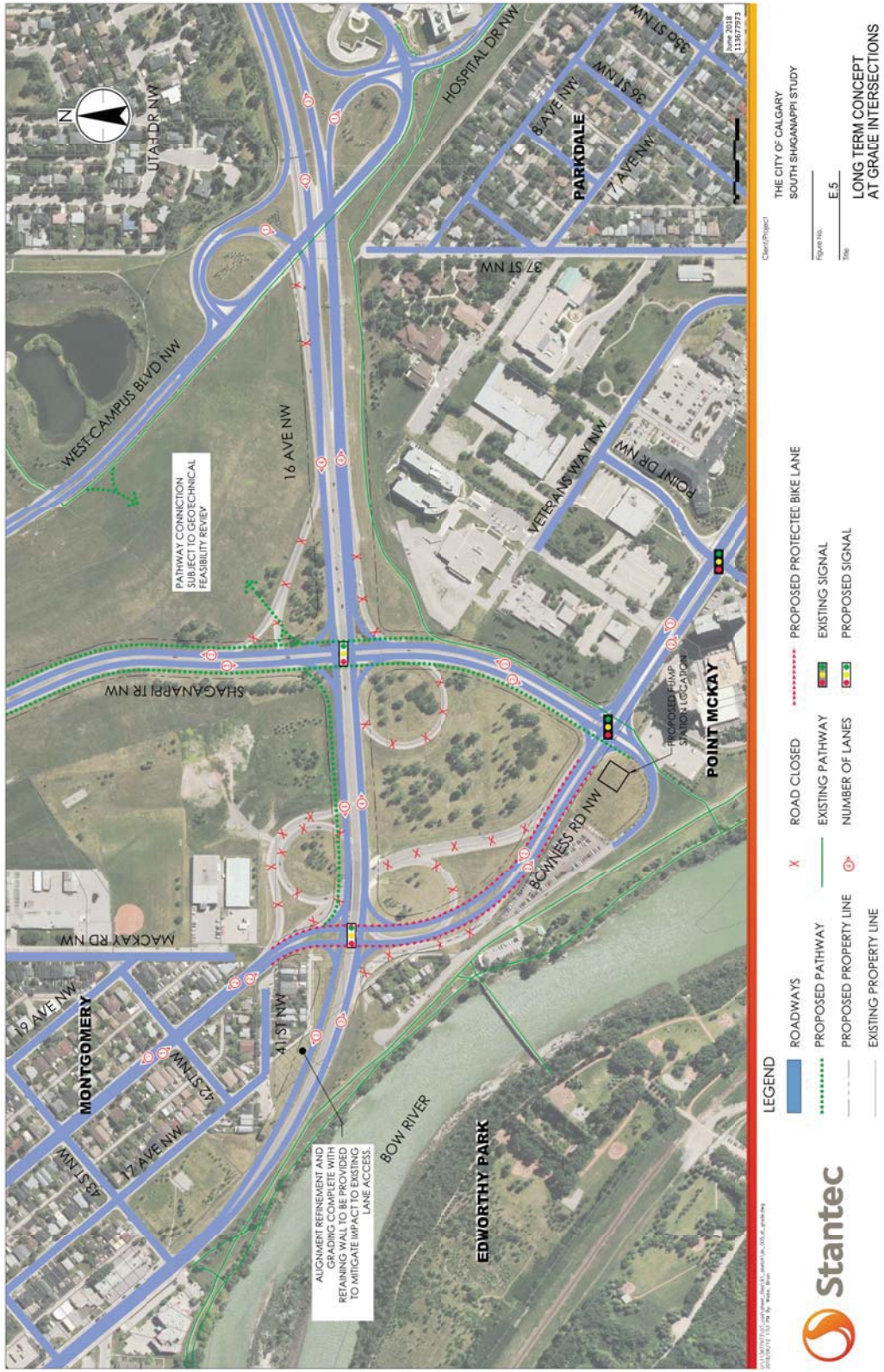
LONG-TERM CONCEPT DEVELOPMENT

A thorough and participatory approach was taken to develop, evaluate, and recommend a preferred long-term concept for the South Shaganappi Study Area. Stakeholders were involved in concept development through a range of engagement activities including face-to-face meetings, in-person events, online engagement opportunities, pop-up events in public spaces, design idea workshops, open houses, and information sessions. Five design concepts were developed and evaluated as described in **Table E. 2**, and shown in **Figure E. 5**, **Figure E. 6**, **Figure E. 7**, **Figure E. 8**, and **Figure E. 9**.

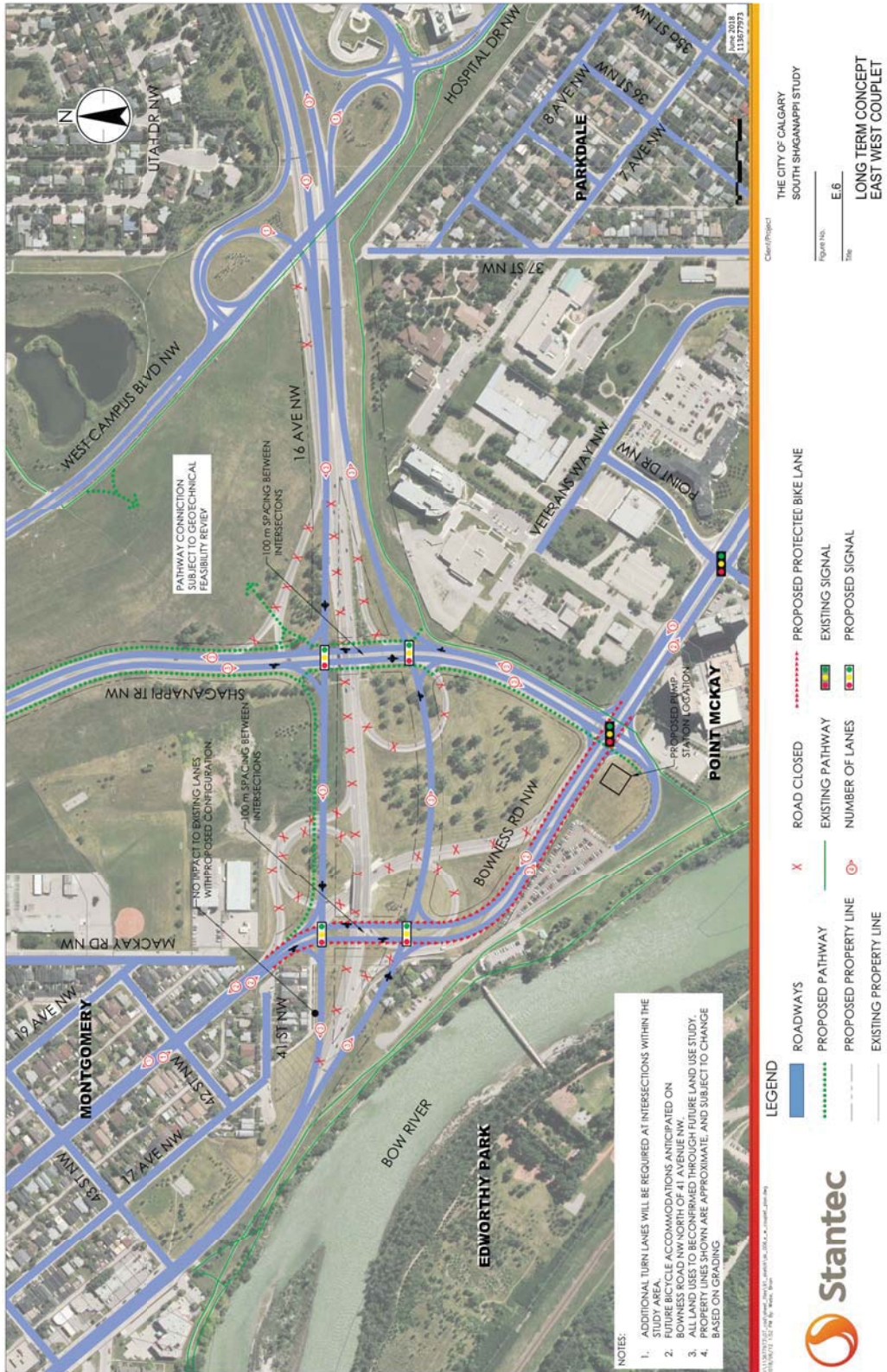
Table E. 2: Long-term Design Concepts Evaluated

Concept	Description
At-Grade Intersections	This concept consists of new at-grade intersections on 16 Avenue NW at Bowness Road NW and Shaganappi Trail NW. All existing interchange ramps located at these junctions would be removed.
East-West Couplet	This concept consists of a reconfiguration of 16 Avenue NW into an east-west couplet with at-grade intersections at Bowness Road NW and Shaganappi Trail NW. This concept would include closure of all existing interchange ramps, and the existing 16 Avenue NW roadway.
Hybrid	This concept realigns both Shaganappi Trail NW and Bowness Road NW, complete with new grade-separated structures on 16 Avenue NW at Shaganappi Trail NW and Bowness Road NW. All existing interchange ramps would be closed, and a new two-way road connection would be constructed between 16 Avenue NW and Shaganappi Trail NW to provide all turning movements between Shaganappi Trail NW and 16 Avenue NW.
Tight Urban Diamond	This concept consists of a new Tight Urban Diamond Interchange providing all turn movements at the intersection of Shaganappi Trail NW and 16 Avenue NW. The intersection of 16 Avenue NW and Bowness Road NW would be grade-separated, but no turning movements would be provided.
Do Nothing	This concept retains all infrastructure within the study area as it currently exists.

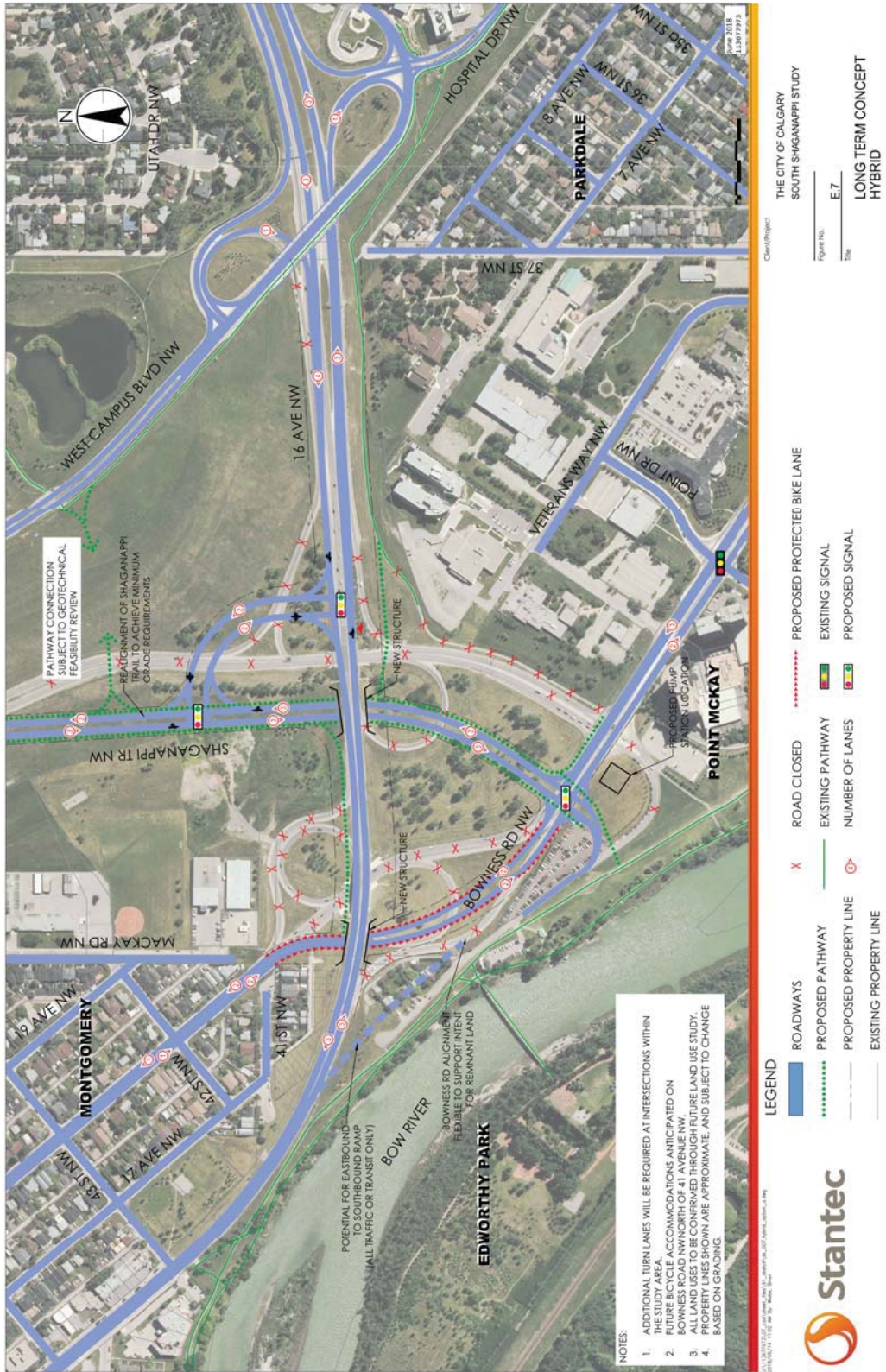
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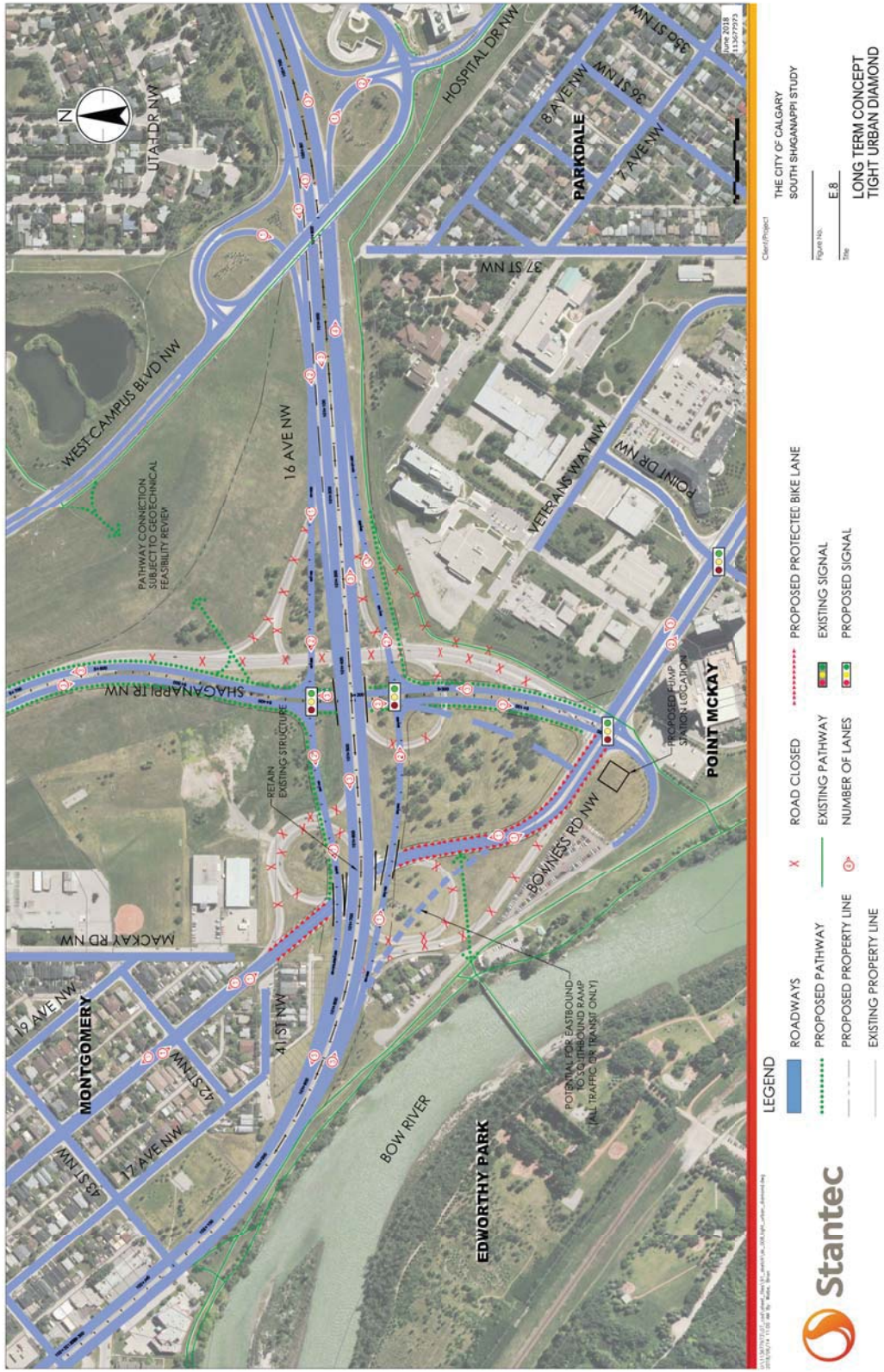
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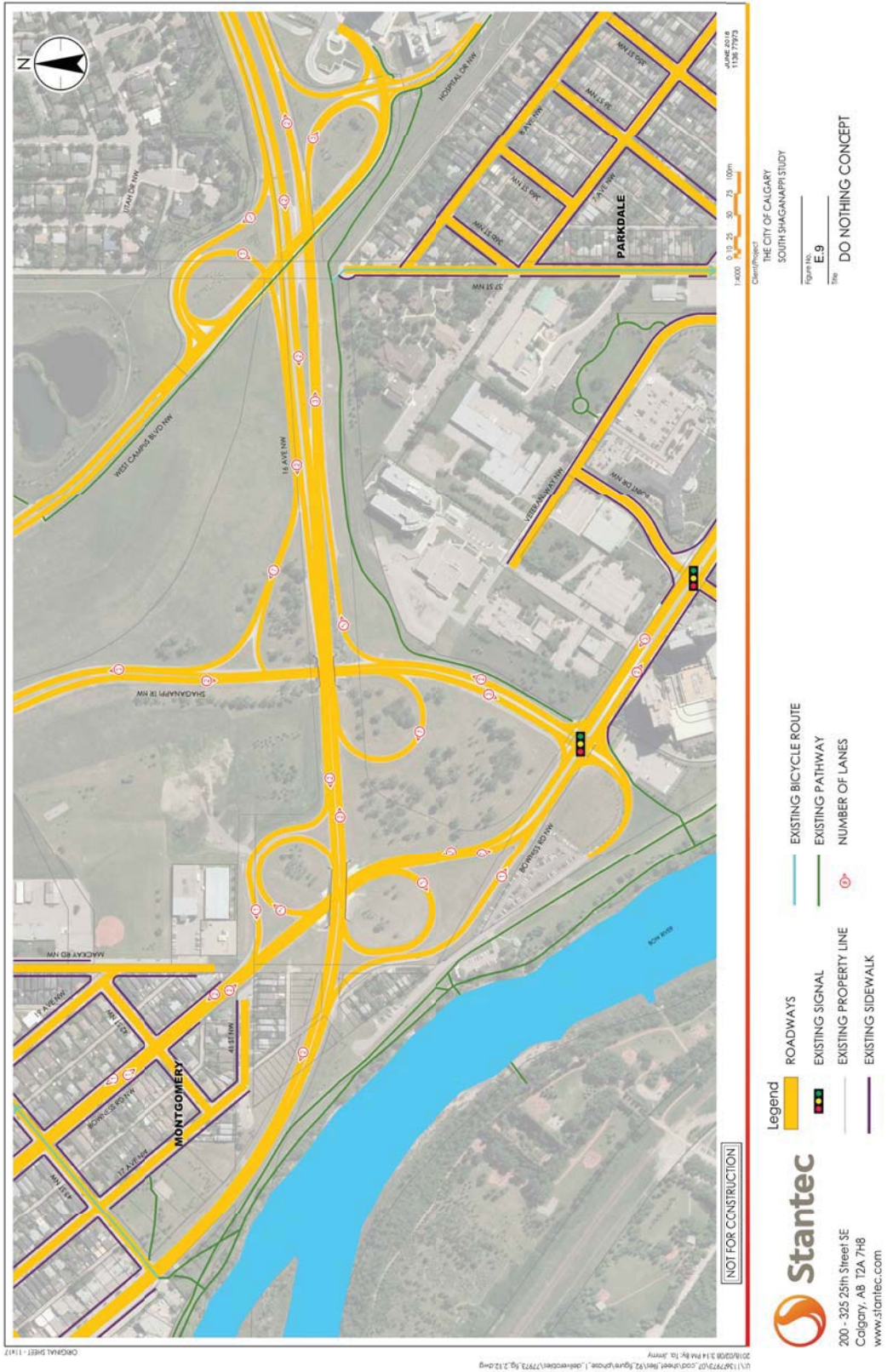
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Stakeholder and technical evaluation was undertaken using each of the seven project objectives to identify the preferred concept. The results of the evaluation are shown in **Figure E. 10**, with the highest performing concept for each objective identified with a check mark.



Figure E. 10: Summary of Evaluation

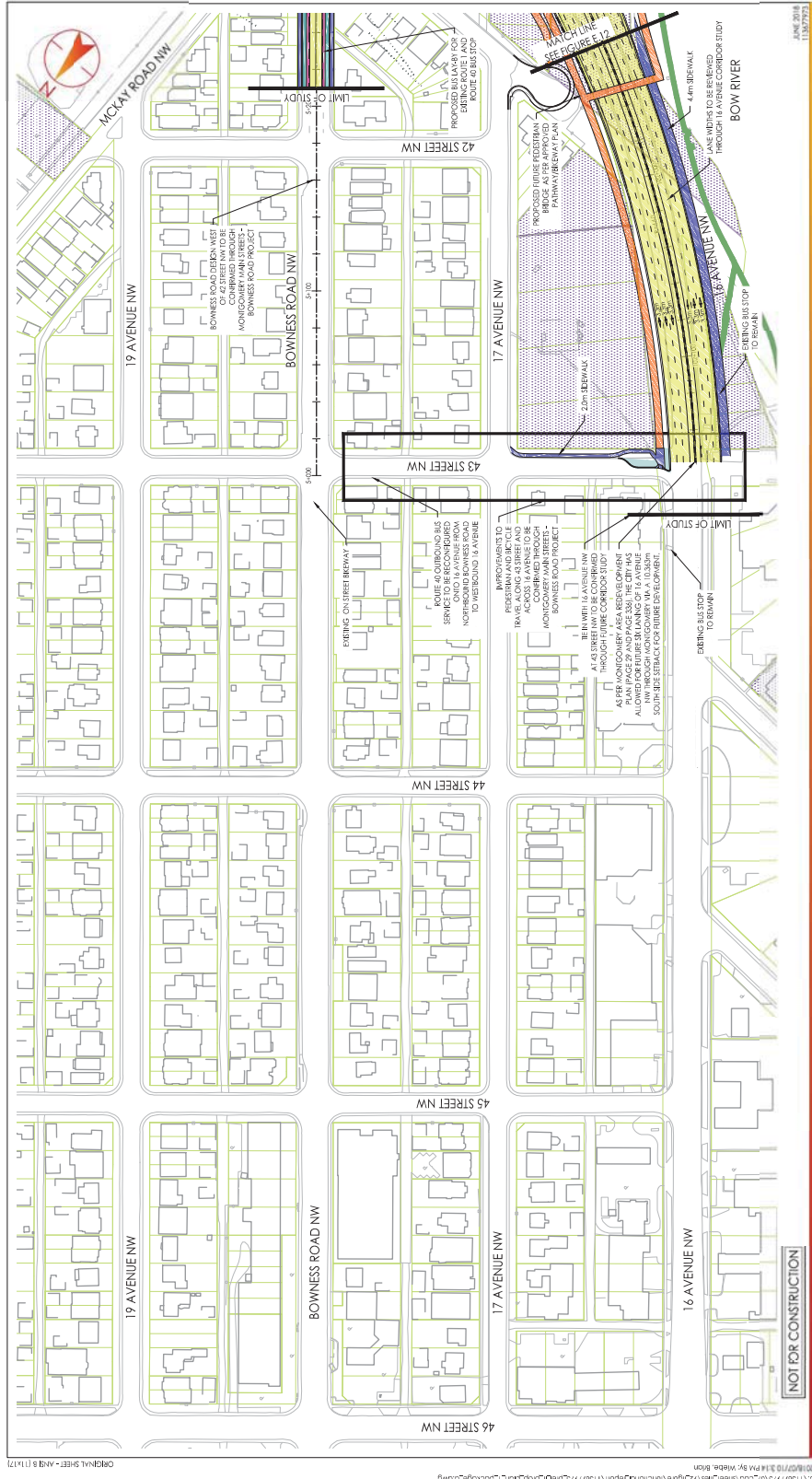
As shown, the Tight Urban Diamond performs the strongest across the seven project objectives. It performs the highest across the most number of objectives, and as a total of the evaluation scores across all objectives. Based on this evaluation, the Tight Urban Diamond is recommended as the preferred concept.

LONG-TERM RECOMMENDED CONCEPT

The final recommended concept is shown in **Figure E. 11** through **Figure E. 16**. The primary aspects of the recommended plan are summarized as follows:

- Accommodates all turns between 16 Avenue NW and Shaganappi Trail NW at one intersection unlike the existing infrastructure with loop ramps.
- Enhances bicycle and pedestrian mobility in the area.
- Maximizes land that is no longer required for transportation.
- Encourages through traffic to stay on 16 Avenue NW discouraging neighbourhood cut-through traffic.
- Enables multimodal mobility along Shaganappi Trail NW.

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Legend
 ULTIMATE ROADWAY
 PROPOSED BRIDGE DECK
 CITY OWNED PROPERTY OUTSIDE ROAD ROW
 PROPOSED CONCRETE MEDIAN / NOSING
 PROPOSED SIDEWALK
 PROPOSED MULTISE PATHWAY
 PROPOSED CYCLE TRACKS
 PROPOSED BICYCLE LANE
 PROPOSED PARKING LANE
 PROPOSED CURB EXTENSION
 PROPOSED LANDSCAPING
 PROPOSED WATER PUMP STATION
 PROPOSED RETAINING WALL
 PROPOSED RESERVED CALGARY TRANSIT BUS LANE-BY
 EXISTING PATHWAY / SIDEWALK
 EXISTING PROPERTY LINE
 EXISTING BUILDINGS

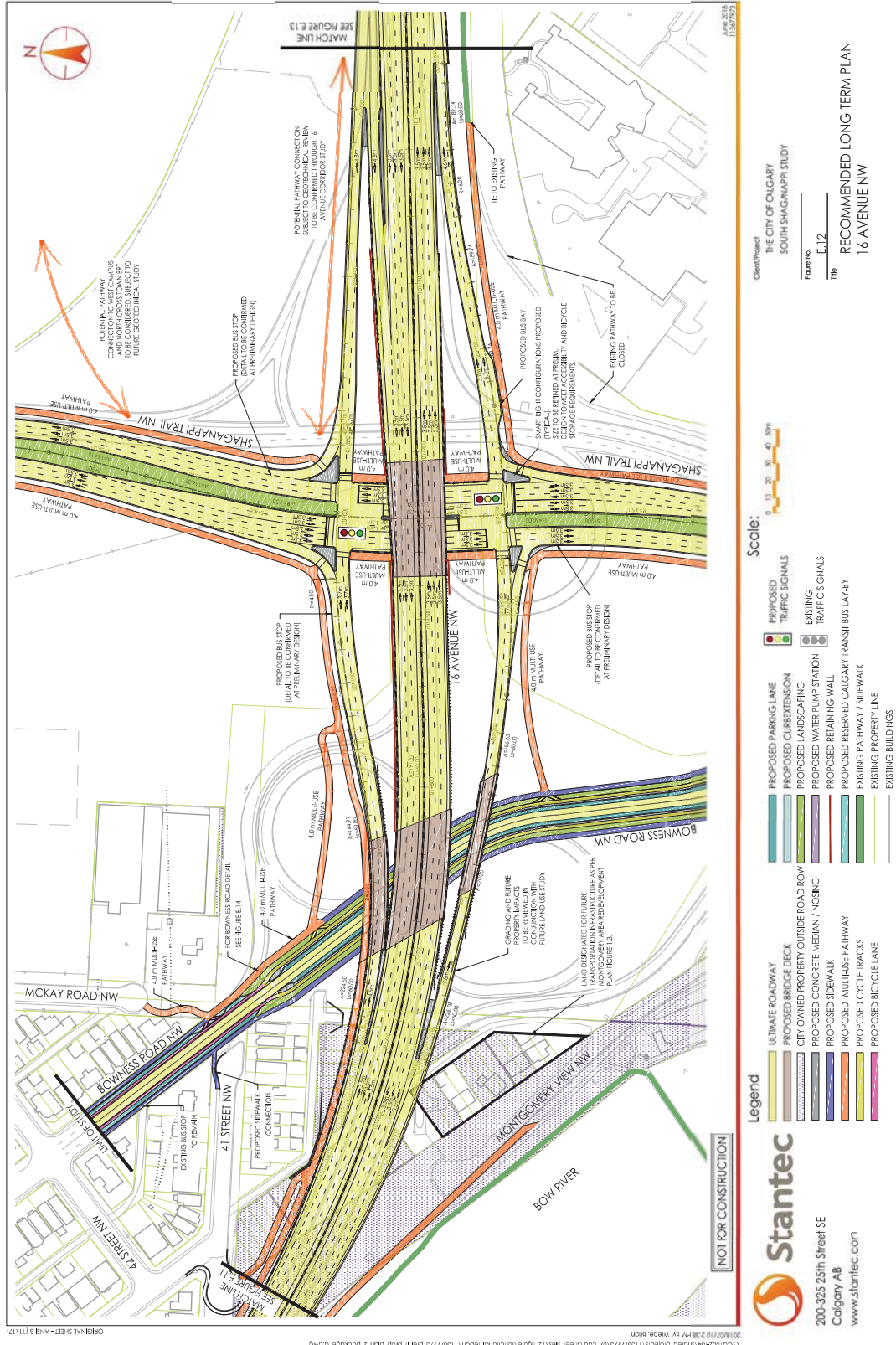
Scale:
 PROPOSED TRAFFIC SIGNALS
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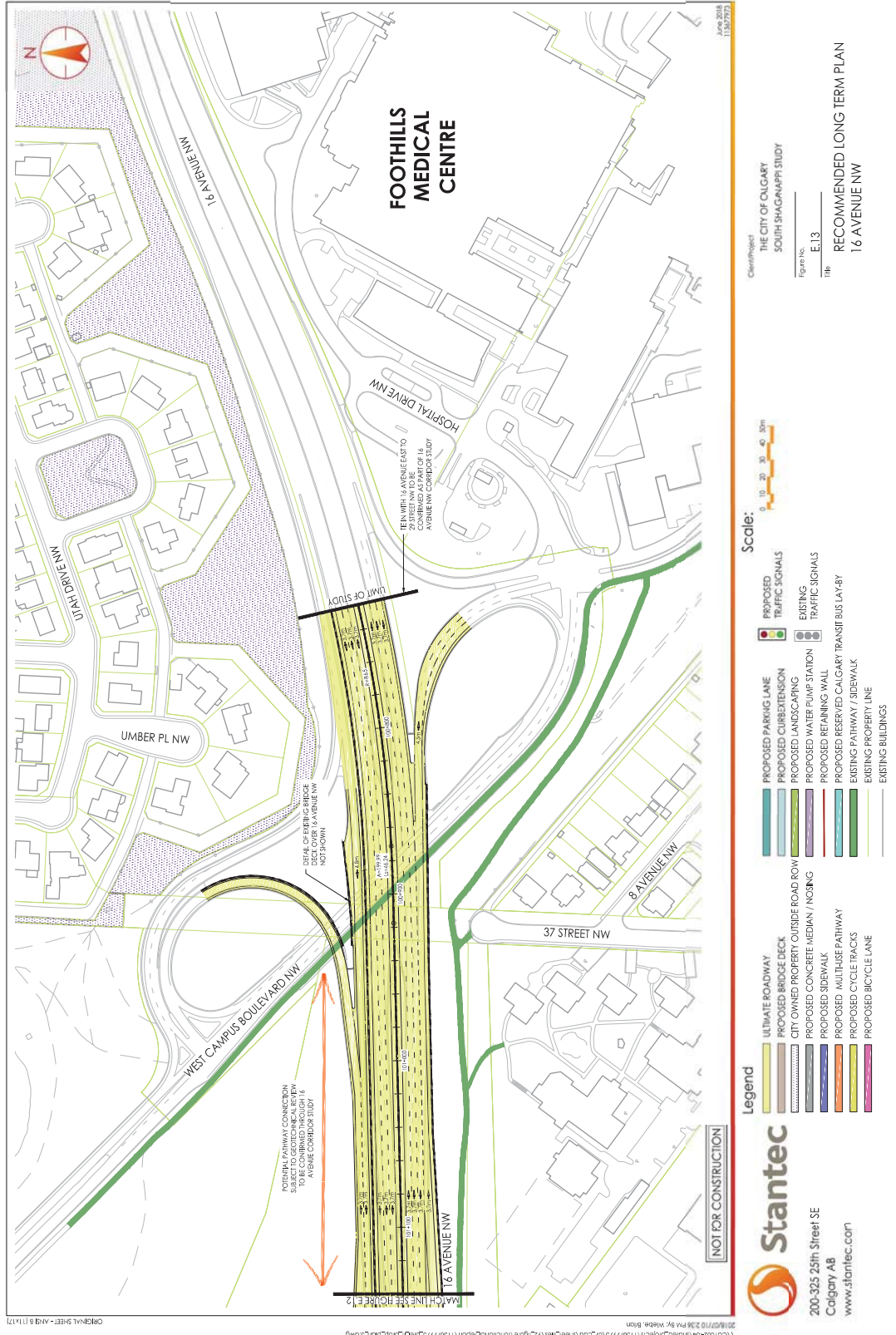
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Client/Project: THE CITY OF CALGARY
 SOUTH SHAGANAPPI STUDY
 Figure No.: E.11
 Title: RECOMMENDED LONG TERM PLAN
 16 AVENUE NW
 Date: JUNE 2018
 ID: 13167973

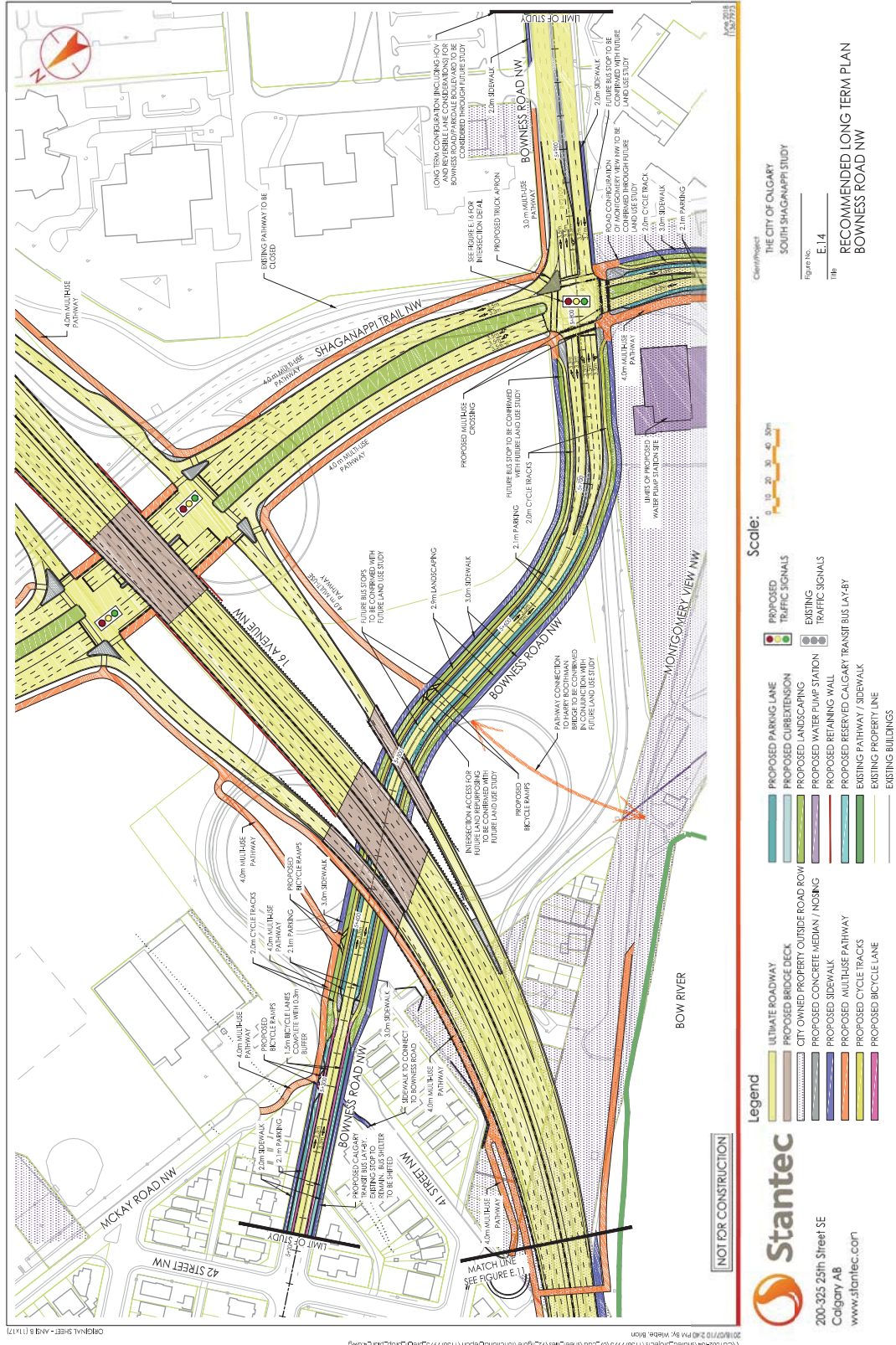
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A preliminary Class 5 cost estimate was prepared for the Long-Term Concept. This is summarized in **Table E. 3**.

Table E. 3: Long-term Concept Opinion of Probable Cost Summary

Category	Cost*
Roadways	\$11,650,000
Earthworks	\$3,350,000
Bridges	\$29,220,000
Retaining Walls	\$1,850,000
Removals, Stormwater, Utilities, and Landscaping	\$14,180,000
Sub-Total	\$60,250,000
Contingency (30%)	\$18,070,000
Engineering / Testing (12%)	\$9,400,000
City Administration and Traffic Control (20%)	\$15,660,000
Public Art (1%)	\$800,000
Total	\$104,180,000

*Rounded to the nearest \$10,000. Opinion of probable cost based on a Class 5 cost estimate.

IMPLEMENTATION

Implementation of the Recommended Short-Term Investments and Long-Term Concept are subject to The City's infrastructure investment prioritization process, and should be coordinated and prioritized amongst the different transportation needs within the transportation network of The City.

It is recommended that the Short-term Investments be considered independently from the Long-Term Concept. It is further recommended that the Long-Term Concept should not be implemented before the Medium Term Crowchild Trail Study improvements are completed. It is also noted that the existing 16 Avenue NW bridge structures at Shaganappi Trail NW and Bowness Road NW are anticipated to provide a useful lifespan through to 2045.