

**Chief Financial Officer's Report to  
Audit Committee  
2018 April 17**

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AC2018-0473  
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## **The City of Calgary 2017 Annual Report**

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### **EXECUTIVE SUMMARY**

The 2017 financial statements included in the attached The City of Calgary 2017 Annual Report have been audited, by Deloitte LLP, Chartered Professional Accountants and received an unmodified audit opinion. Administration is seeking approval to issue The City of Calgary 2017 Annual Report.

#### **ADMINISTRATION RECOMMENDATION:**

That the Audit Committee:

1. Consider this report in conjunction with Report AC2018-0270 "2017 External Auditor's Report";
2. Recommends Council approval of The City of Calgary 2017 Annual Report, and
3. Forward to Council as a matter of urgent business to the 2018 April 23 Regular Meeting of Council.

#### **RECOMMENDATION OF THE AUDIT COMMITTEE, DATED 2018 APRIL 17:**

That Council approve Revised Attachment, The City of Calgary 2017 Annual Report.

### **PREVIOUS COUNCIL DIRECTION / POLICY**

The Audit Committee's Terms of Reference (included in Bylaw 48M2012) as approved by Audit Committee and Council, state that the Audit Committee, with respect to The City's Financial Disclosure and Accounting Practices:

- a) Oversee the integrity of and review the Annual Financial Statements and recommends their approval to Council;
- b) Review and discuss The City's compliance with financial reporting procedures with Administration, the City Auditor and External Auditor;
- c) Engage Administration, the City Auditor, and the External Auditor in candid discussions regarding issues that may alter judgement or affect the quality of the reporting process and search for insight into the results;
- d) Review and discuss areas where changes in accounting standards could have a material impact on financial results, and may request a detailed analysis, prepared by Administration in consultation with the External Auditor, of the implications of those changes;
- e) Maintain open lines of communication with the External Auditor, the City Auditor and Administration.

### **BACKGROUND**

Section 276(3) of the Municipal Government Act provides:

"Each municipality must make its financial statements, or a summary of them, and the auditor's report of the financial statements available to the public in the manner the Council considers

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appropriate by May 1 of the year following the year for which the financial statements have been prepared.”

Further to this, Section 276(1)(a) specifies that the financial statements be prepared in accordance with “Canadian generally accepted accounting principles for municipal governments, which are the standards approved by the Public Sector Accounting Board included in the CPA Canada Public Sector Accounting Handbook published by the Chartered Professional Accountants of Canada, as amended from time to time”.

### **INVESTIGATION: ALTERNATIVES AND ANALYSIS**

The City of Calgary 2017 Annual Report (“Annual Report”) will be published in a one-book landscape format, consistent with the multi-year business plan and budget. The publication provides readers with financial and operational information for 2017. The Annual Report contains the following sections:

- Citizen Satisfaction;
- Calgary at a Glance;
- Message from the Mayor;
- Corporate Governance and Accountability;
- City Council;
- Message from The City Manager;
- City of Calgary Administration;
- Audit Committee;
- Infrastructure Calgary;
- The Economy;
- Making life better every day;
- Financial Information;
  - Financial Statement Discussion and Analysis;
  - Financial Synopsis;
- Consolidated Financial Statements;
  - Responsibility for Financial Reporting;
  - Independent Auditor’s Report;
  - Consolidated Financial Statements (audited); and
- Financial and Statistical Schedules (unaudited).

Upon Council’s approval of the Annual Report, a Report to Citizens will be placed in the Calgary Herald summarizing the Statement of Financial Position, Statement of Operations, other financial highlights, as well as details for where the public can obtain complete copies of the Annual Report. The Annual Report will also be available electronically on [www.calgary.ca](http://www.calgary.ca).

### **Prior Period Adjustments:**

In 2009, The City of Calgary (“The City”) adopted the new accounting standards recommended by the Canadian Institute of Chartered Accountants (“CICA”) Public Sector Accounting Standards (“PSAS”) handbook. These new standards include Tangible Capital Assets (“TCA”) (PS 3150, *Tangible Capital Assets*).

In 2017, as a result of continued usage and refinement of capital asset accounting and management systems, certain asset balances were identified that required correction and the

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financial statements have been retroactively adjusted. The TCA previously reported in the 2016 financial statements as \$16,014 million has been restated to \$16,003 million, resulting in a decrease of \$11 million. The change represents less than 0.1% of TCA.

In 2017, The City identified adjustments to land inventory and miscellaneous revenue for an intercompany transaction that required correction. This correction has been reflected in these financial statements as a prior period adjustment to 2016 figures. The land inventory previously reported in the 2016 financial statements as \$236 million has been restated to \$248 million, resulting in an increase of \$12 million to miscellaneous revenue.

These restated amounts had no effect on The City's cash balances, property tax revenues or any other balances influencing The City's grants received, property tax assessments or any other related balances.

### **Summary of Financial Results:**

The PSAS reporting model prescribes five indicators of performance: net financial assets (debt), accumulated surplus (deficit), annual surplus (deficit); cash flow in the year, and the change in net financial assets (debt) in the year. Together, these indicators help the reader understand how well The City has managed its finances in the year and where it stands in terms of resources held and debts owed at the end of the year.

The 2017 consolidated financial statements of The City of Calgary continue to reflect a strong and healthy financial picture of a municipality investing in infrastructure.

Each of the five indicators of financial health is described in detail, as follows:

### **On the Consolidated Statement of Financial Position:**

**Net Financial Assets:** calculated as total financial assets less financial liabilities. The focus on financial assets as separate from non-financial assets is critical, as financial assets can be used to discharge liabilities or provide services, while non-financial assets are normally only used to provide services in the future. The City has a net financial assets position of \$1,580 million. This is an increase of \$208 million from the net financial asset position of \$1,372 million at the end of 2016. This means The City has more financial assets than financial liabilities (including debt). This is primarily due to decreases in accounts payable and accrued liabilities, capital deposits, long term debt, bank indebtedness and deferred revenue as well as increases in our investment in ENMAX and land inventory. This is partially offset by a decrease in cash and cash equivalents, investments and increase in employee benefit obligations.

**Accumulated Surplus:** This indicator represents The City's total net economic resources, both financial and non-financial and it is the sum of net financial performance since the beginning of time. The City has an accumulated surplus of \$18,560 million as at December 31, 2017, comprised of \$1,580 million in net financial assets and \$16,980 million in non-financial assets.

This surplus means that there are net resources (both financial and physical) that can be used to provide future services. This total accumulated surplus also indicates that, over time, The City has raised enough funds to cover annual operations and contributions to capital programs and that borrowing has been for capital purposes only. A further breakdown of the elements of the accumulated surplus is provided in Note 17 of the consolidated financial statements.

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### **On the Consolidated Statement of Operations and Accumulated Surplus:**

Annual Surplus: The City has an annual surplus position of \$1,091 million, meaning enough funds were raised in the year to afford the total cost of providing services and a contribution to investment in new capital assets in the year.

### **On the Consolidated Statement of Cash Flows:**

Decrease in cash and cash equivalents in the year: The decrease in cash and cash equivalents in the year represents that, from a cash perspective, The City raised enough cash to afford the required cash outflows in the year, but ultimately required use of additional sources of funds to finance its activities, such as investing in capital projects. Cash was raised through \$1,093 million in operating activities and \$251 million in investing activities. Cash was spent through a combination of \$1,263 million in capital activities and \$174 million in financing activities.

### **On the Consolidated Statement of Changes in Net Financial Assets:**

Change in Net Financial Assets in the year: From December 31, 2016 to December 31, 2017, The City increased its net financial asset position by \$208 million, from \$1,372 million in 2016 to \$1,580 million in 2017. The change in the year is a measure of whether the revenues raised were sufficient to cover the spending in the year, including any capital spending to acquire new assets. The increase in the year was primarily a result of the excess of 2017 revenues over expenses and amortization of existing tangible capital assets, less the acquisition and contributions of new capital assets in the year.

## **STAKEHOLDER ENGAGEMENT, RESEARCH AND COMMUNICATION**

Upon Council's approval of the Annual Report, a Report to Citizens will be placed in the Calgary Herald summarizing the Statement of Financial Position, Statement of Financial Activities, and other financial highlights as well as advising the public where complete copies of the Annual Report can be obtained. The Annual Report will also be available electronically on The City's home page at [www.calgary.ca](http://www.calgary.ca).

## **STRATEGIC ALIGNMENT**

The 2017 External Auditor's Year End Audit Report is needed for Audit Committee to fulfill its audit governance responsibilities, with respect to confirming the integrity of The City's Annual Financial Statements and recommending its approval to Council. The External Auditor's Year End Audit Report will be brought forward to Council as report AC2018-0270. Financial Reporting compliance with provincial legislation is essential to ensure public confidence and fulfill the public's need for transparency and accountability.

## **SOCIAL, ENVIRONMENTAL, ECONOMIC (EXTERNAL)**

The Annual Report identifies key messages and accomplishments by The City in 2017 in the area of "Making Life Better Every Day".

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### **FINANCIAL CAPACITY**

#### ***Current and Future Operating Budget:***

The Annual Report highlights current operating results for 2017, however, there are no specific financial implications associated with this report.

#### ***Current and Future Capital Budget:***

The Annual Report highlights current capital results for 2017, however, there are no specific financial implications associated with this report.

### **RISK ASSESSMENT**

Each municipality must make its financial statements, or a summary of them, and the auditor's report of the financial statements available to the public by May 1 of the year following the year for which the financial statements have been prepared. If Council does not approve this report at the 2018 April 23 Regular Meeting of Council, then The City would not be in compliance with this legislative requirement.

#### **REASON(S) FOR RECOMMENDATION(S):**

Council approval of The City of Calgary 2017 Annual Report is required to comply with Section 276(3) of the Municipal Government Act:

"Each municipality must make its financial statements, or a summary of them, and the auditor's report of the financial statements available to the public in the manner the Council considers appropriate by May 1 of the year following the year for which the financial statements have been prepared."

### **ATTACHMENT**

**Revised** - The City of Calgary 2017 Annual Report