

INDIGENOUS POLICY AND FRAMEWORK ENGAGEMENT WITH MÉTIS NATION OF ALBERTA REGION 3

EXECUTIVE SUMMARY

Council directed Administration to engage with Métis Nation of Alberta Region 3 to reflect their concerns regarding the Indigenous Policy Framework (IPF) and report back to Council with a revised Framework no later than Q4 2017. This report provides an update on Administration's engagement with Métis Nation of Alberta Region 3.

As part of Calgary Aboriginal Urban Affairs Committee's (CAUAC) strategic plan 2014-2023 the Indigenous Policy Framework was developed to inform and provide context to The City of Calgary's Indigenous Policy CP2017-02 (Attachment). Information was sought from Traditional Knowledge Keepers who are recognized as the holders of historical content told through oral traditions and who are authorized to share this knowledge with others. While Métis Nation of Alberta Region 3 was not consulted, individual Métis and Métis members of CAUAC provided input into the framework.

To address the motion arising in CPS2017-0306, Administration has met with Métis Nation of Alberta Region 3 president and vice-president. The meetings have been instrumental in establishing understanding and agreement on a preferred approach to *Ways of Building Relationships* and *Ways Towards Equitable Environments*, as referenced in the Indigenous Policy.

In the spirit of reconciliation the agreed-upon approach is to focus on implementation of the Indigenous Policy CP2017-02 rather than the Indigenous Policy Framework, as the Policy is what directs Administration's work. Administration and Métis Nation of Alberta Region 3 will work collaboratively to develop a culturally-informed Policy Implementation Guide that appropriately reflects Métis culture and history.

ADMINISTRATION RECOMMENDATION

That the SPC on Community and Protective Services recommend that Council direct Administration to work with Métis Nation of Alberta Region 3 to develop a *Métis Nation of Alberta Region 3 Policy Implementation Guide* that is reflective of their culture and history no later than the end of Q4 2018.

PREVIOUS COUNCIL DIRECTION / POLICY

MOTION ARISING by Councillor Sutherland, seconded by Councillor Pincott, that with respect to Report CPS2017-0306, Council direct Administration to engage with the Métis Nation of Alberta Region 3 to reflect their concerns on the Indigenous Policy Framework for The City of Calgary ("Framework") and report back to Council with the revised Framework no later than the end of Q4 2017.

CPS2017-0306 receive for information and Adopt in Principle the Calgary Aboriginal Urban Affairs Committee's (CAUAC) Indigenous Policy Framework and the Indigenous Policy CP2017-02 be adopted, as amended.

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CPS2015-0334 directed Administration to support the Calgary Aboriginal Urban Affairs Committee in developing an Aboriginal Policy Framework to be brought back to the SPC on Community and Protective Services no later than 2017 April.

BACKGROUND

Over 2015-2017 Calgary Aboriginal Urban Affairs Committee (CAUAC) worked collaboratively with Administration and other community stakeholders to develop the Indigenous Policy Framework, an activity of their 10-year strategic plan. Information was sought from Traditional Knowledge Keepers, recognized as the holders of historical content told through oral traditions and who are authorized to share this knowledge with others. While Métis Nation of Alberta Region 3 was not consulted, individual Métis and Métis members of CAUAC were engaged to provided input into the framework.

Métis Nation of Alberta Region 3 expressed concerns that while the Métis history presented in the framework was correct from a national historic level it was not reflective of their local history and culture.

Administration has since recognized that the framework is grounded in the Calgary/Treaty 7 region but this was not intended to impact the inclusiveness envisioned by the Indigenous Policy.

INVESTIGATION: ALTERNATIVES AND ANALYSIS

Administration staff from Calgary Neighbourhoods, Law, Resilience & Infrastructure Calgary, as well as staff from the Office of the Mayor held meetings with Métis Nation of Alberta Region 3 that have resulted in the recommendations of this report. These meetings focussed on establishing what Métis Nation of Alberta Region 3's specific concerns were, and then on building trust and understanding. The result was an agreement in principle to work together to develop a Policy Implementation Guide that is reflective and inclusive of local Métis culture and history.

Discussions on both the Indigenous Policy and Indigenous Policy Framework resulted in the conclusion that the most meaningful way forward was to focus on the Indigenous Policy through the establishment of culturally specific and respectful policy guides that are attached as a schedule to the Indigenous Policy.

Métis Nation of Alberta Region 3 agreed that this approach is the most effective means of ensuring The City's Indigenous Policy is reflective of and aligned with their historic and cultural considerations. Collaboration will continue between Administration and Métis Nation of Alberta Region 3 to develop the guide.

Administration recognizes that further engagement may also be required with Treaty Nations, in addition to Métis Nation of Alberta Region 3, to better understand and reflect their Nations' historic and cultural considerations. Thus, Administration is prepared for further engagements

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with individual Nations that express an interest in doing so. This work will contribute to and be informed by Administration's exploration of an Indigenous Relations Office.

Stakeholder Engagement, Research and Communication

In addition to the meetings with Métis Nation of Alberta Region 3 the following business units have been consulted: Calgary Neighbourhoods, City Clerk's Office, Law, Resilience & Infrastructure Calgary as well as the Office of the Mayor. The proposed approach was shared with CAUAC and the committee has advised Administration of its support.

The proposed approach is for Administration and Métis Nation of Alberta Region 3 to create the Policy Implementation Guide collaboratively. This approach will enable Administration to identify the requirements to fully execute the creation of future guides and identify implementation requirements through the One Calgary 2019-2022 service plan and budget.

Strategic Alignment

The Indigenous Policy and Framework engagement with Métis Nation of Alberta Region 3 is aligned with the Indigenous Policy, the Engage Policy and the One City, One Voice approach.

Social, Environmental, Economic (External)

The Indigenous Policy and the associated guides are sensitive to the unique history and culture of the Métis, First Nations and are grounded in the spirit of reconciliation. The policy is foundational to sustaining the active and shared processes of reconciliation through *Ways of Knowing, Ways of Engaging, Ways of Building Relationships and Ways Towards Equitable Environments*. The Policy and development of guides will support active engagement of Indigenous peoples and ensure that their history and culture are reflected in the fabric of Calgary. The City benefits from the diverse perspectives of Indigenous people of Canada on corporate matters, to build an inclusive and equitable community for the benefit of current and future generations.

Financial Capacity

Current and Future Operating Budget:

Resource requirements for addressing implementation of the Indigenous Policy will be identified by relevant business units in the One Calgary 2019-2022 service plan and budget.

Current and Future Capital Budget:

Resource requirements for addressing implementation of the Indigenous Policy will be identified by relevant business units in the One Calgary 2019-2022 service plan and budget.

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Risk Assessment

The proposed guides for the Indigenous Policy reflect The City's commitment to be an inclusive city. This opportunity also opens the process to build similar engagement opportunities with each Treaty 7 Nation that requests them. The Corporation will be required to take into consideration the likelihood of competing interests emerging among nations. Administration will mitigate this risk by developing principles to be applied when working with each nation, such as openness and inclusivity; procedural transparency; direct relationships and cultural sensitivity and appropriateness to each Nation. It is essential to ensure each nation has the opportunity to be heard within a process they can trust to resolve conflicting interests as they arise.

Administration will need to determine resources required to accommodate the requests for guides in a timely manner. Developing principles, setting scope and clear guidelines in addition to planning a staged approach are methods to mitigate the process getting jammed.

Administration through Calgary Neighbourhoods, Law and Resiliency & Infrastructure Calgary will continue to closely work together to ensure Regulatory Duty to Consult and the City's Policy are aligned where possible.

REASON FOR RECOMMENDATION:

Historic and culturally informed Implementation Guides for the Indigenous Policy is an effective mechanism for Métis Nation of Alberta Region 3, to be known as a constitutionally recognized Indigenous people with a distinct culture and history. Offering Nations an opportunity to co-create culturally-informed Implementation Guides allows for the Corporation's practices in voluntary engagement to be both inclusive and respectful of the uniqueness of Indigenous communities.

ATTACHMENT

Indigenous Policy CP2017-02