

## Background and Previous Council Direction

### Background

The Community Safety Investment Framework (CSIF) is a collaborative effort between the City of Calgary and the Calgary Police Service to reallocate funding to community partners to improve support for Calgarians in crisis. CSIF addresses gaps in crisis services for individuals, their families and support networks, outreach services, and the emergency response system in Calgary – including racially and culturally appropriate services. The long-term goal of CSIF is to improve service to Calgarians in crisis situations and to increase their resilience to prevent future crises.

### Previous Council Direction

DATE	REPORT NUMBER	DESCRIPTION
10/29/2024	EC2024-1138	Direct Administration to review, update, and report to Community Development Committee in Q2 2025, the Terms of Reference and governance framework of the Community Safety Investment Framework to better reflect the principles of anti-racism and community based preventative care to ensure that CSIF dollars are more appropriately allocated to ensure the safety of Indigenous, Black, and Diverse Racialized Calgarians, as was originally intended in the City of Calgary and the Calgary Police Service's commitment to dismantling systemic racism. For further reference, please see the full Notice of Motion appended to this document.
11/08/2021	C2021-1436	Approve The City's portion of CSIF (\$8 million) to be built into the base budget as a new investment.
06/21/2021	PFC2021-0458	Direct Administration to continue to work with the Calgary Police Service on the Community Safety Investment Framework with it being funded up to a total of \$8M for 2022 from Calgary Police Service with annual assessment of investment based on outcomes.
11/09/2020	C2020-1215	Approve the Community Safety Investment Framework Terms of Reference.
11/02/2020	C2020-1266	Direct Administration to develop a Community Safety Investment Framework that addresses gaps in: crisis services for individuals, their families and support networks; outreach services; and the emergency response system in Calgary; including any gaps in racially and culturally appropriate services. Administration is to engage the Calgary Police Service in the development of the framework.



Report Number: EC2024-1138

Meeting: Executive Committee

Meeting Date: 2024 October 02

## NOTICE OF MOTION

**RE:** Assessing the “Efficiency and Financing Requirements of the Police Service:” The *Community Safety Investment Framework* & the Calgary Police Service’s Proposed Shooting Range

**Sponsoring Member(s) of Council:** Councillor Courtney Walcott

WHEREAS in 2016, the Calgary Police Service had the highest rate of shootings for a police service in Canada, which prompted an independent review of the Calgary Police Service’s use of force titled “*Use of Force in the Calgary Police Service*” by The Honorable Neil Wittmann, QC, which made 65 recommendations to the Calgary Police Service ranging from de-escalation training, to policy reform;<sup>1</sup>

AND WHEREAS the Calgary Police Service adopted 38% of the recommendations while 62% were adopted in principle, meaning: “CPS accepts the spirit of this recommendation but may need to consider it further or approach it in a different manner than the way it is written;”<sup>2</sup>

AND WHEREAS in 2017, CBC reported that 84% of the Calgary Police Service’s use of lethal force involved a victim experiencing a mental health and/or addictions crisis, and this statistic is not reflective of overall use of force, but specifically use of force resulting in a fatality, and the report identifies this number is likely higher;<sup>3</sup>

AND WHEREAS in 2020, the Calgary Police Service, in response to community advocacy following the murder of George Floyd, and the growing awareness of unjustified use of force on unarmed Calgarians such as Dalia Kafi and Godfred Addai-Nyamekye, publicly acknowledged and committed to dismantling systemic racism that exists within Police Service’s in general, and the Calgary Police Service specifically;<sup>4</sup>

AND WHEREAS in 2020, in response to their commitment to anti-racism, and as an extension of the *Wittman report* on CPS’s use of force, the Calgary Police Service committed 10 million dollars to be a joint partner in the *Community Safety Investment Framework*,<sup>5</sup> a joint funding program designed to connect and identify ways to improve support for Calgarians in crisis due to mental or emotional distress, conflict or a threat to their safety;

AND WHEREAS fulfilling commitments, promises, and pledges to the public demonstrates integrity, moral character, dedication, and helps establish and maintain public trust;

AND WHEREAS in 2024, the Calgary Police Service has acknowledged that a significant portion of their pledged contribution to the Community Safety Investment Framework’s has been unspent and unallocated,

<sup>1</sup> Neil Wittmann. *Use of Force in the Calgary Police Service: An Independent Review conducted by The Honorable Neil Wittmann, QC for Chief Constable Roger Chaffin*. Calgary Police Service. April 2018.

<https://www.calgary.ca/content/dam/www/cps/documents/independent-use-of-force-review---report.pdf>

<sup>2</sup> Keri Rak, Sergeant Dan Guenette. *2020 CPS Response to Wittmann Report*. Calgary Police Service. October 27, 2020.

<https://www.calgarypolicecommission.ca/wp-content/uploads/2020/10/Oct-2020-CPC-4.2-CPS-Response-to-Wittmann-Report-3.pdf>

<sup>3</sup> Bryan Labby. *84% of people killed by Calgary police have mental health or drug problems, and it could be higher*. CBC News. April 5, 2018. <https://www.cbc.ca/news/canada/calgary/calgary-police-officer-involved-shootings-mental-substance-1.4605300>

<sup>4</sup> Calgary Police Service. *The Calgary Police Service Commitment to Anti-Racism, Equity & Inclusion*. September 2020.

<https://www.calgarypolicecommission.ca/wp-content/uploads/2020/09/CPS-Anti-racism-report-to-Council-Sept-4-20-FINAL.pdf>

<sup>5</sup> Calgary Police Service. *Calgary Police Service Budget Adjustments Report from Calgary Police Commission to City of Calgary*. October 14, 2020. <https://www.calgarypolicecommission.ca/wp-content/uploads/2020/11/REPORT-CPS-Budget-Adjustments-Position-2020-2021-For-posting.pdf>

and that future dollars in 2025 and 2026 would not be allocated to the *Community Safety Investment Framework* but will instead fund the Calgary Police Service's new indoor shooting range;<sup>6</sup>

AND WHEREAS in 2023, the Calgary Police Service submitted a capital budget request through Calgary Police Commission for a new indoor firearms range at a cost of \$10 million, and in 2024 the Calgary Police Service submitted costs of the indoor firearms range that have increased by 130% and now sit at \$23 million, with this funding sourced by reallocating dollars from the *Community Safety Investment Framework*;

AND WHEREAS the Police Act identifies City Council as responsible for assessing "the efficiency and financing requirements of the police service"<sup>7</sup>

AND WHEREAS, in September, 2024 the Calgary Police Service released Race Based Data Analysis that confirms Black and Indigenous populations continue to have disproportionate representation amongst arrests, police interactions, and use of force;<sup>8</sup>

AND WHEREAS, between August 29<sup>th</sup> and September 8<sup>th</sup>, 6 Indigenous people died during interactions with police services across Canada, which prompted an emergency debate in the House of Commons debating the need for continued actions to dismantle colonial structures and anti-racism that result in disproportionate violence against Indigenous peoples.<sup>9</sup>

AND WHEREAS, on September 17<sup>th</sup> 2024, an unarmed Indigenous man, Jon Wells of the Blood Tribe, died in the custody of the Calgary Police Service, with ASIRT reporting the man stated "I don't want to die" before his passing, despite having never been "told he was being detained or under arrest."<sup>10</sup>

NOW THEREFORE BE IT RESOLVED that Council direct Administration to:

1. Request the Calgary Police Commission, with support from City Administration, to provide a report to Community Development Committee, to be scheduled at the call of the chair prior to 2024 mid-cycle budget adjustments, in collaboration with the Calgary Police Commission and the Chair of Community Development Committee on:
  - a. A report accounting for funding allocations, or unallocated carry-over, for the *Community Investment Framework*, aggregated by year for 2021, 2022, 2023, 2024, and future allocations committed in 2025, and 2026 from both the City of Calgary and the Calgary Police Service
  - b. The status and quality of the 2023 estimate for the Calgary Police Service's proposed \$10 Million Shooting Range, as submitted in the 2023 CPS capital budget request.
  - c. An updated estimate that accounts for the 130% increase in capital costs for the Calgary Police Service's proposed Shooting Range.
2. Present and prepare the Calgary Police Service's operating and capital budget as a separate and distinct item on the agenda during November's 2024 Mid Cycle Adjustments.
3. Send a letter to Calgary Police Commission requesting the Calgary Police Commission consider, in the preparation of their budget submission to council, contributing \$8 Million - the base *CSIF* contribution from the CPS budget - to the City of Calgary for use in the *Community Safety Investment Framework*,

<sup>6</sup> City of Calgary, *Report C2024-0859, Attachment 3: Proposed Investments. Appendix G: Letter from the Calgary Police Commission*. September 4 2024, pages 87-89. <https://pub-calgary.escribemeetings.com/FileStream.ashx?DocumentId=303245>

<sup>7</sup> Alberta Police Act, Section 29, Subsection 2.

<sup>8</sup> Strategic Services Section, Calgary Police Service. *2023 CPS Race Data Analysis*. September 16, 2024.

<https://www.calgarypolicecommission.ca/wp-content/uploads/2024/09/Agenda-Item-6.1-Report-Race-based-Data-Analysis.pdf>

<sup>9</sup> 44<sup>th</sup> Parliament, 1<sup>st</sup> Session, Edited Hansard No. 336. Monday, September 16, 2024. *Emergency Debate: Recent Deaths of First Nations People During Police Interventions*. <https://www.ourcommons.ca/documentviewer/en/44-1/house/sitting-336/hansard>. See also Kathleen Martens, *6 deaths in 11 days prompt emergency debate on fatal police shootings of First Nations people*, APTN News. September 17, 2024. <https://www.aptnnews.ca/national-news/6-deaths-in-11-days-prompts-emergency-debate-on-fatal-police-shootings-of-first-nations-people/>

<sup>10</sup> Alberta Serious Incident Response Team. *Death of male in custody of Calgary Police Service*. September 25, 2024. <https://www.alberta.ca/release.cfm?xID=91049A5FD9BC5-BFC2-945A-1AAC55CAE7DFC028>

resulting in a \$16 Million base budget for the *Community Safety Investment Framework* to be fully administered by City of Calgary, as was originally proposed by the Calgary Police Service upon the initial development of the *Community Safety Investment Framework* in their 2020 budget submission to Calgary City Council.<sup>11 12</sup>

4. Review, update, and report to Community Development Committee in Q2 2025, the Terms of Reference and governance framework of the *Community Safety Investment Framework* to better reflect the principles of anti-racism and community based preventative care to ensure that CSIF dollars are more appropriately allocated to ensure the safety of Indigenous, Black, and Diverse Racialized Calgarians, as was originally intended in the City of Calgary and the Calgary Police Service's commitment to dismantling systemic racism.
5. Request the Police Commission to report to CDC in Q1 2025 with an update on the status of the *Wittman Report* recommendations "accepted in principle," while providing updated use of force statistics over the last 5 years that incorporates disaggregated race-based data, use of lethal force, and use of less-than-lethal force.

**Attachment:**

1. Notice of Motion Checklist

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<sup>11</sup> Special Meeting of Council, Item 4.3 "Presentation Police Budget", November 25<sup>th</sup>, 2020, [2020 eSCRIBE Meeting Management Solution \(escribemeetings.com\)](#)

<sup>12</sup> [Council decides reserves, not CPS budget, should fund crisis response | Calgary Herald](#)