

## 2015 CALGARY ABORIGINAL URBAN AFFAIRS COMMITTEE ANNUAL UPDATE

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### EXECUTIVE SUMMARY

This report provides an annual update on the progress of the Calgary Aboriginal Urban Affairs Committee's (CAUAC) Strategic Plan 2014-2023, Revised (Attachment 1) from 2015 March to 2016 April (Attachment 2) and reports back to Council with CAUAC's Recommendations on Truth & Reconciliation (TRC) Calls-to-Action for The City of Calgary (Attachment 3).

CAUAC is reporting on 11 specific strategies, as outlined in its 10-Year Strategic Plan, Revised. Revisions include a new Goal 8 on the TRC Calls to Action for The City of Calgary and updating the language of Strategy 7.7 to reflect the new title of the Indigenous Policy Framework from the previous title of Aboriginal Inclusion Policy. These revisions capture the work ahead for CAUAC and Administration.

The committee has noted an increased interest in First Nations history among members of Council and Administration which is influencing The Corporation's commitment to include Indigenous perspectives in decision-making and planning. In 2015, representatives from 15 business units participated in engagement sessions that provided guidance for the development of the first phase of an Indigenous Policy Framework. The Indigenous Policy Framework is on target to be presented to Council in 2017 May. An Indigenous Relations Office (IRO), as identified in CAUAC's 2014 Strategic Plan, needs to be further scoped in conjunction with the Indigenous Policy Framework and the TRC Calls to Action.

This report responds to a Council direction (NM2015-17) to identify Calls to Action for advancement by The City as part of our commitment to address the colonial impacts of residential schools on First Nations children, from among the 94 Calls to Action specified in the Truth and Reconciliation Commission (TRC) Final Summary Report. CAUAC has identified five streams of Calls to Action for The City to advance by developing detailed implementation plans; within those streams are three specific Calls to Action identified by the Federation of Canadian Municipalities as having the word "municipal" in them. The implementation plans will align and be incorporated in the Indigenous Policy Framework and CAUAC 10-Year Strategic Plan.

### ADMINISTRATION RECOMMENDATIONS:

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That SPC on Community and Protective Services recommend that Council:

1. Receive for information the Calgary Aboriginal Urban Affairs Committee's revised 2014-2023 Strategic Plan (Attachment 1) and 2015 annual update (Attachment 2); and
2. Direct Administration to work collaboratively with the Calgary Aboriginal Urban Affairs Committee to develop detailed implementation plans to take action on the five streams of recommended Truth and Reconciliation Calls to Action identified in this report (Attachment 3).

### RECOMMENDATION OF THE SPC COMMUNITY AND PROTECTIVE SERVICES, DATED 2016 MAY 27:

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That Council:

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1. Receive for information the Calgary Aboriginal Urban Affairs Committee's revised 2014-2023 Strategic Plan (Attachment 1) and 2015 annual update (Attachment 2); and
2. Direct Administration to work collaboratively with the Calgary Aboriginal Urban Affairs Committee to develop detailed implementation plans to take action on the five streams of recommended Truth and Reconciliation Calls to Action identified in this report (Attachment 3).
3. **Direct Administration to determine the required resources to develop the detailed implementation plan and advise Council as part of the upcoming 2017 action plan budget adjustment discussions.**

### PREVIOUS COUNCIL DIRECTION / POLICY

On 2015 July 27, NM2015-17 directed Administration to report back to Council through the SPC on Community and Protective Services no later than May 2016, in conjunction with the CAUAC Annual Report, with recommendations on moving forward with Truth and Reconciliation Commission (TRC) Calls to Action that are within The City's jurisdiction, and to provide an update to Council on progress on the review of the TRC recommendations and next steps no later than November 2015.

On 2015 April 1, through CPS2015-0334, Council directed Administration to support the Calgary Aboriginal Urban Affairs Committee in developing an Aboriginal Policy Framework to be brought back to the SPC on Community and Protective Services no later than 2017 April.

On 2014 October 20, through N2014-0835, Council approved the appointment of community members to serve on the Calgary Aboriginal Urban Affairs Committee for the 2014/2016 term.

On 2014 February 10, through PFC2014-0083, Council approved the Calgary Aboriginal Urban Affairs Committee's revised Terms of Reference and 10-Year Strategic Plan. Council directed CAUAC to report annually to Council starting in 2015, through the SPC on Community and Protective Services, on progress towards its Strategic Plan.

### BACKGROUND

Since the committee's inception in 1979, CAUAC has acted as a citizen advisory committee to City Council. The committee provides advice on Indigenous topics that benefit The Corporation, Aboriginal Calgarians and Treaty 7 First Nations. Over the past year, CAUAC has focused its efforts to foster opportunities for enhanced Indigenous inclusion and participation within the City's processes broadly across The Corporation.

In 2014 January, CAUAC presented its 10-Year Strategic Plan to Council and made a shift from primarily focusing on providing advice on service delivery to focusing on increasing Aboriginal inclusion and participation within The City.

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This past year Administration progressed in developing Phase 1 of the Indigenous Policy Framework. This included 37 engagement sessions with Treaty 7 Traditional Knowledge Keepers, City Staff Advisory Team, urban Indigenous people and members of CAUAC. Traditional Knowledge Keepers have proven to be instrumental in presenting diverse worldviews, protocols and practices that will inform the framework.

### INVESTIGATION: ALTERNATIVES AND ANALYSIS

#### ***Progress on the Strategic Plan***

In 2015, in the course of implementing the 10-Year Strategic Plan, CAUAC experienced an increased demand from within the Corporation for involvement in projects and initiatives. Complete listing of this work is in Attachment 2. Some significant highlights include:

- Goal 1: While the specific strategies of this goal speak to ongoing work, the review by CAUAC of the Truth and Reconciliation Commission (TRC) Final Report Summary and preparation of *White Goose Flying*, a report and recommendations on the Truth and Reconciliation Commission's (TRC) Calls to Action.
- Strategy 2.1: A foundational component of CAUAC's Communication Plan was completed through the introduction of the Moh'kinsstis Story as the platform for marketing the First Nation's story in Calgary.
- Strategy 4.1: The engagement of Traditional Knowledge Keepers on Indigenous traditions and customs has helped to advise The City in working with First Nations members on City projects that hold historical significance and archaeology value.
- Strategy 7.2: CAUAC's call on The City to respect and protect Aboriginal archeology on Paskapoo Slopes was acknowledged throughout the Trinity Development project.

CAUAC revised the Strategic Plan to add Goal 8 which addresses implementing CAUAC's *White Goose Flying* report and recommendations on the Truth and Reconciliation Commission's (TRC) Calls to Action. Strategy 7.7 was also updated to reflect the new title of the Indigenous Policy Framework from the previous title of Aboriginal Inclusion Policy. The revisions are marked in Attachment 1 in italics.

CAUAC's 10-Year Strategic Plan identified the need for an Indigenous Relations Office (IRO) in Goal 2: "Relationship Building Ways of Harmony". Strategy 2.2 directly speaks to the development of an Aboriginal Relations Office (now referred to as the IRO) to assist in building culturally appropriate working relationships between The City, Indigenous Calgarians and Treaty 7 First Nations communities. Incorporating Indigenous history, culture and knowledge into Corporate planning is evidence of how The City is engaging Indigenous citizens. As a next step, CAUAC and Administration will develop a business case and implementation plan outlining how an IRO would benefit The City and its urban Indigenous peoples and associated resourcing plan, by 2017 May.

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***Advancing Calls to Action from the Truth and Reconciliation (TRC) Commission Report***

Administration has supported CAUAC in responding to Council's direction to provide recommendations on the TRC's Calls to Action. The TRC report addresses federal policies (i.e. residential schools) meant to assimilate Indigenous communities, which have contributed to ongoing and pervasive negative impacts on Canadian Indigenous people including those in and around Calgary. The five streams of Calls to Action identified for The City to "own" are detailed in Attachment 3, helping to move Calgary towards reconciliation. They were identified as the result of a thorough review by CAUAC and Administration. To "own" means these would be Corporate initiatives, new and/or requiring continued commitment. The next step would be for CAUAC and Administration to work together on detailed implementation plans to address these calls.

Recommended Streams Responding to TRC Calls to Action		
Stream and Specific Calls to Action	Next Steps	Alignments
Stream A: Public Awareness and Training		
#57*: Awareness Training	Human Resources (HR): <ul style="list-style-type: none"><li>reviewing the content in #57 to provide education to Corporate staff on the history of Indigenous people;</li><li>scoping potential education framework (with required resources for implementation).</li></ul> Calgary Neighbourhoods: <ul style="list-style-type: none"><li>compiling training kits for new immigrants (identified in Welcoming Community Policy)</li></ul>	City of Calgary Human Resources
#62.i: Developing curriculum for school children		City Hall School
#69.iii: Public awareness training in libraries, museums and archives		Calgary Public Library
#93: New immigrant information kits		Heritage Triangle Welcoming Community Policy
Stream B: Spiritual Healing, Culture and Arts Commemoration		
#21: Funding for new healing centres	Indigenous people need to heal from intergenerational impacts of experiences with residential schools by: <ul style="list-style-type: none"><li>participating in cultural and spiritual activities to help restore self-determination and pride;</li><li>participating through art, commemoration of heritage site and other symbolic forms of culture.</li></ul>	Indigenous Policy Framework (under development)
#22: Recognizing value of healing practices		Cultural Landscape Plan
#48.ii: Self-determination in spiritual matters (practice, develop, teach and hold ceremony)		Native Archeological Site Inventory
#79.i,iii: School site commemoration and framework		Public Art Policy
#82: Monuments honouring survivors		Cultural Plan
#83: Collaborative art that contributes to reconciliation		Calgary Heritage Strategy and Policy

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Stream C: Renewal and reaffirming of Treaty relations		
#45.iii: [Proclamation] Reaffirm and renew Treaty relationships, and maintain them for the future	Renewal of Treaty relationships by: <ul style="list-style-type: none"><li>helping to build leadership relations with Treaty 7 First Nations.</li></ul>	Indigenous Policy Framework (under development)  First Nations Duty to Consult Legislation  Indigenous Relations Office (under development)
Stream D: Cemeteries and Records		
#75*: School cemeteries	Records on school cemeteries: <ul style="list-style-type: none"><li>One was located in Ogden, St. Dunston School, and the associated records have been sent to the National Centre for Truth and Reconciliation, University of Manitoba.</li></ul>	Calgary Heritage Strategy
#77*: Records		
Stream E: Athletic Development and Heritage		
#87: Athletics history	Opportunities for Indigenous involvement: <ul style="list-style-type: none"><li>offering athletic participation and promotion for physical activity and sports history.</li></ul>	Calgary Civic Sports Policy  First Nations Athletics 1 <sup>st</sup> annual Camp and Conference 2016 July 03 (in partnership City of Calgary Recreation and the University of Calgary).
#88: Athletic development		
#89: Policies to promote physical activity		
#90: Stable funding, programs for coaches, anti-racism awareness		
#91: Indigenous participation in international gaming bids		
* identified by the Federation of Canadian Municipalities (FCM) as including the word “municipal”		

CAUAC considered the Calls to Action identified by the Federation of Canadian Municipalities (FCM) as having the word "municipal" in them, recommending three for action by The City (also in the table above):

- #57, Awareness training
- #75, School cemeteries
- #77, Records

Two other FCM Calls to Action (#43, 47) were reviewed but are not being recommended for implementation until other orders of government (federal and provincial) have announced their plans:

- #43, adopting the *United Nations Declaration on the Rights of Indigenous People (UNDRIP)*
- #47, Repudiating Concepts to justify European Sovereignty

The Government of Canada officially adopted the UNDRIP on 2016 May 10, and plans to implement the declaration in accordance with the Canadian Constitution. Once its implementation plan is crafted and the provincial government takes a position, then The City of

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Calgary can determine its role in adopting #43 and #47. Elements and principles of these two Calls to Action will be addressed within the upcoming Indigenous Policy Framework.

### **Stakeholder Engagement, Research and Communication**

In 2015, stakeholder engagement increased due to City business units' desire to respond to Indigenous concerns and involvement. Business units wanted to engage with local urban Indigenous people and Treaty 7 First Nations communities to understand and integrate Indigenous concepts and philosophies into Corporate planning. The Corporation responded to provincial legislation on Duty to Consult with First Nations people through consultation with Treaty 7 First Nations regarding traditional activity on cultural sites.

### **Strategic Alignment**

CAUAC's strategic direction, including the development of an Indigenous Policy Framework, is aligned to the following:

*ImagineCALGARY:* "By 2020, all public institutions and systems create and implement an urban Aboriginal policy that recognizes the detrimental colonial history experienced by First Nations, Métis and Inuit people; reduces barriers to public participation and governance; and supports economic, social and political advancement. "

*Fair Calgary Policy:* "In the implementation of these principles and in the development of public policy, The City of Calgary will acknowledge the unique historical place and contemporary experiences of Aboriginal people in the history of this community through planning and communication."

#### *2015 – 2018 Council Priorities:*

*A city of inspiring neighbourhoods.* N10: "Review The City's heritage processes to improve the protection and enhancement of heritage assets. Focus Area: Working with heritage-based community groups to raise awareness and conserve Calgary's cultural landscapes."

*A prosperous city.* P12.1: "Steward relevant policies and strategies that address the needs of vulnerable populations including Aboriginal people, persons with disabilities and immigrants."

*Enough for All, Calgary's Poverty Reduction Strategy:* Goal 2: "All Aboriginal peoples are equal participants in Calgary's prosperous future."

### **Social, Environmental, Economic (External)**

#### **Social**

CAUAC's 10-Year Strategic Plan seeks to influence systems and policies for The City by creating and implementing an Indigenous Policy Framework that recognizes the detrimental and colonial history experienced by First Nations, Métis and Inuit people. Advancing the recommended Calls to Action from the TRC report will reduce barriers to public participation and support economic, social and political advancement of Indigenous people.

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### Environmental

CAUAC's 10-Year Strategic Plan endorses the Moh'kinsstis story which describes the traditional territory of First Nations people, now known as present-day Calgary. The story represents a way of life and connection with the environment including stewardship of the land and resources. Traditional Knowledge Keepers presented their concepts of ecology to developers during engagement on Paskapoo Slopes. There will be future opportunities to acknowledge these traditional concepts as they arise.

### Economic

Urban Indigenous populations between the ages of 16 to 35 are one of the fastest growing populations in Canada. These growing numbers of youth can have a positive impact on the local labour force, including future hiring opportunities for The City of Calgary. CAUAC, as stated in its strategic plan Strategy 7.1, has committed to support hiring strategies that promote and increase Aboriginal employment with The City of Calgary.

### Financial Capacity

#### Current and Future Operating Budget:

Through Calgary Neighbourhoods, The City provides operational and administrative support to CAUAC and its activities. Administrative supports include an Issue Strategist who provides ongoing assistance to CAUAC, City business units, Council and Administration. Future detailed implementation plans for the five streams of Calls to Action from the TRC will require consideration of resourcing requirements and operational impacts.

#### Current and Future Capital Budget:

There are no capital budget impacts associated with CAUAC's 10-Year Strategic Plan.

### Risk Assessment

During year one of implementing the 10-Year Strategic Plan, CAUAC did not encounter any setbacks. However, in consideration of the development of an Indigenous Policy Framework and the TRC Calls to Action, both need implementation plans to proceed. It is recognized that these are significant undertakings for The City and in order to be successful, resource impacts may be identified in the coming year to implement the five streams of Calls to Action identified from the TRC report, and Indigenous Policy Framework.

### REASONS FOR RECOMMENDATIONS:

- CAUAC's 10-Year Strategic Plan must be updated to include Goal 8 referring to The City's work on the Truth and Reconciliation Commission's Calls to Action, and to change the wording in Strategy 7.7 of "Aboriginal Inclusion Policy" to "Indigenous Policy Framework" to more accurately reflect the policy work underway.
- Developing implementation plans will prepare The City to proceed with work related to five streams of Calls to Action from the TRC, in the spirit of reconciliation, to promote positive relationships with Indigenous and non Indigenous people through shared understanding of history.

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**ATTACHMENTS**

1. Calgary Aboriginal Urban Affairs Committee (CAUAC) Strategic Plan 2014 - 2023, Revised.
2. Calgary Aboriginal Urban Affairs Committee (CAUAC) Summary of 10 year Strategic Plan, Goals & Strategies – Accomplishments (March 2015 – April 2016).
3. Calgary Aboriginal Urban Affairs Committee's (CAUAC) Recommendations on Truth & Reconciliation Calls-to-Action for The City of Calgary.