Alberta Provincial Police Service
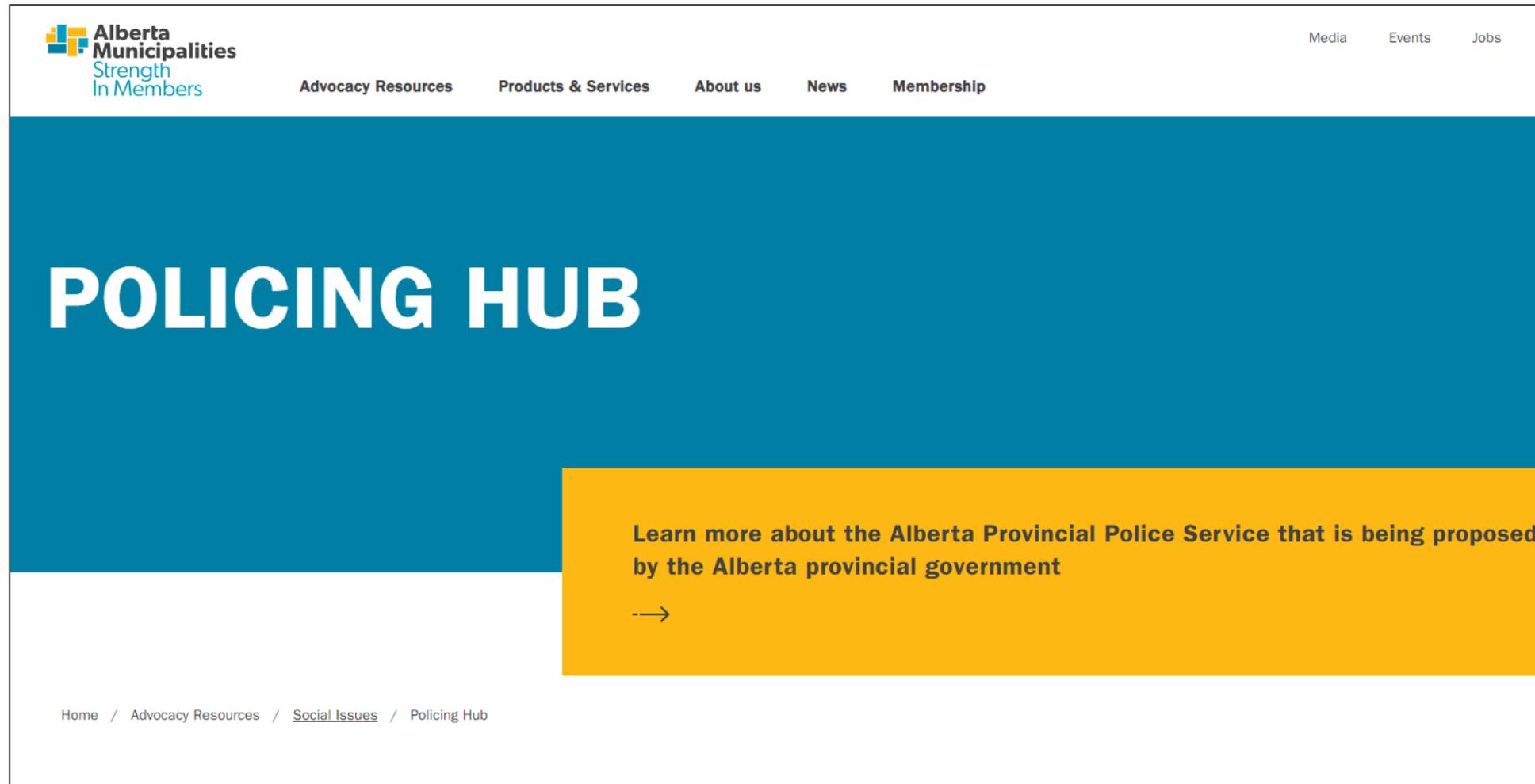
Developing an official policy position for Alberta Municipalities

Alberta Municipalities
Strength In Members

Session Outline

- Introduction to policing in Alberta

- Overview of the proposed Alberta Provincial Police Service (APPS) model

- Alberta Municipalities advocacy to date
  - Principles for a Provincial Police Service

- Member evaluation of proposed model and policy development
  - Survey questions

- Next steps and wrap-up

Alberta Municipalities
Strength
In Members

Online Policing Hub

https://www.abmunis.ca/advocacy-resources/social-issues/policing-hub

Introduction to Policing in Alberta

The Alberta Police Act

- Establishes who is responsible for providing police services

- Establishes police oversight and governance bodies

- Sets out police officer qualifications, authorities, and duties

- Establishes process for handling police officer complaints and discipline

Responsibility for Providing Police Services

Urban and specialized municipalities with populations of 5,000 and over

- Contract an existing police service (MPSA)
- Establish a municipal police service
- Establish a regional police service with other municipalities

Urban and specialized municipalities with populations under 5,000 and municipal districts and counties

- Receive police services as part of the RCMP contract for provincial policing (PPSA)
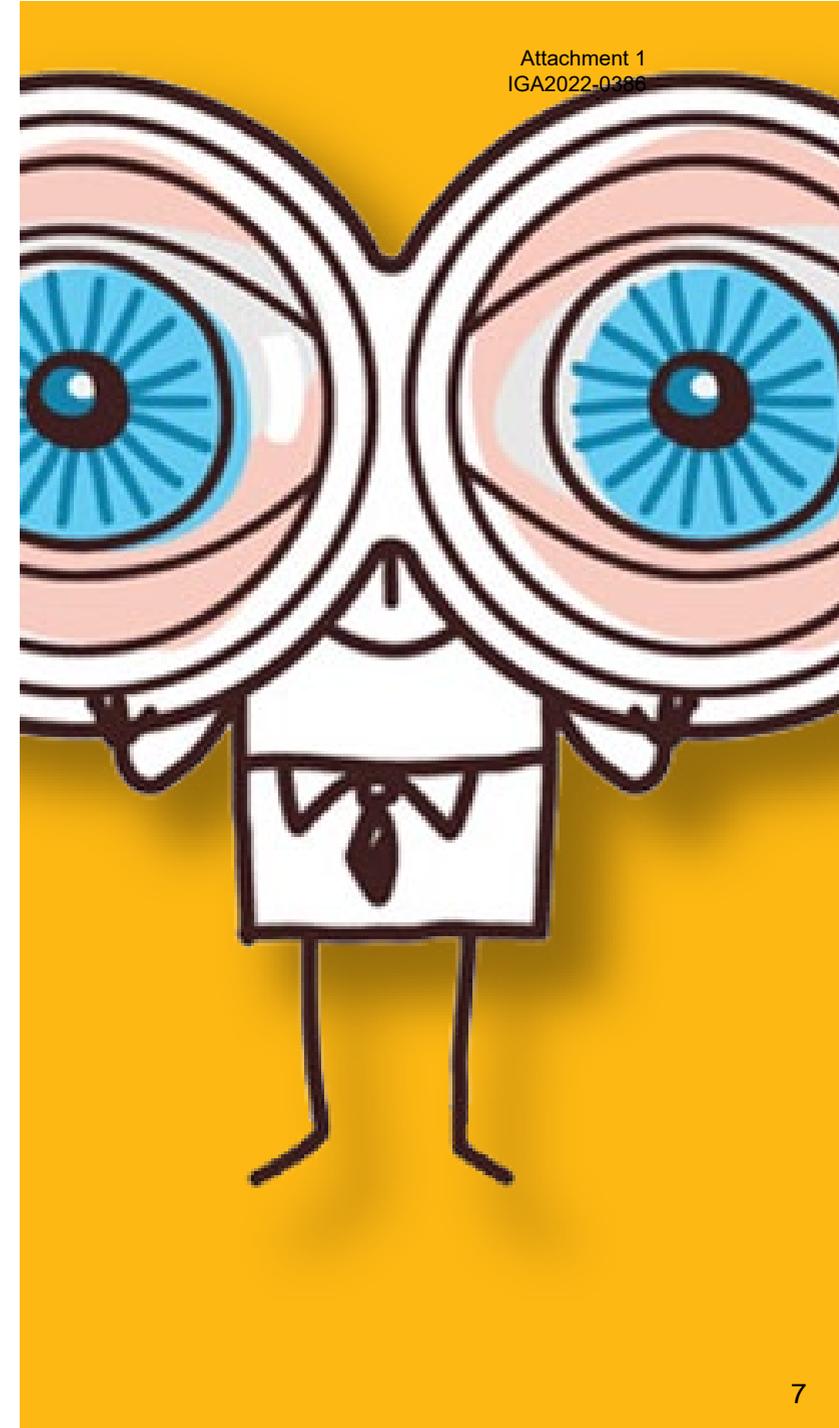
Police Oversight and Governance
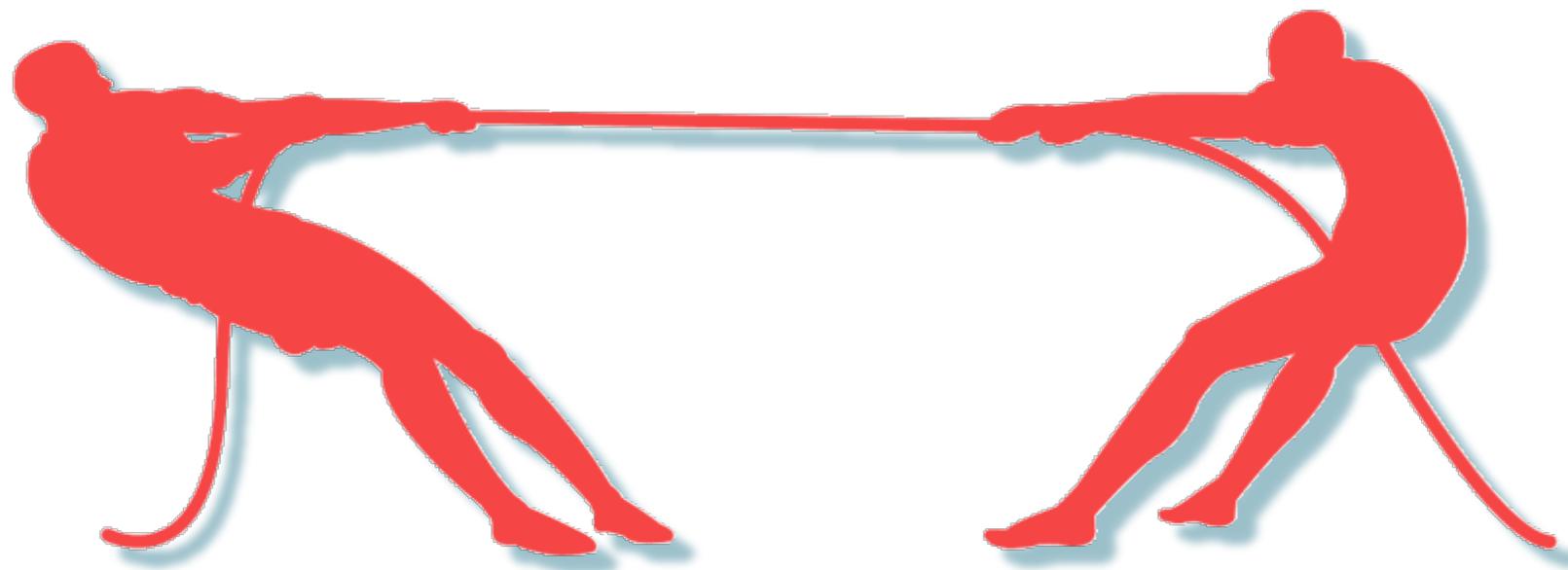
Provincial:

- Director of Law Enforcement
- Alberta Law Enforcement Review Board

Municipal and Civilian:

- Police Commissions
- Policing Committees
- RCMP Community Advisory Committees

Provincial Police Act vs. Federal RCMP Act

Paying for Police Services

Responsibility for providing policing services

4(1) As part of providing provincial policing services generally,

    (a)   every municipal district and, subject to subsection (6), a specialized municipality, and

    (b)   every town, village and summer village that has a population that is not greater than 5000,

shall, subject to subsection (3), receive general policing services provided by the provincial police service and shall pay a cost for these services if required by the regulations.

Alberta's Police Funding Model Today

Municipal Population	Policing Arrangement	Responsibility for policing costs
Over 50,000	Stand-alone or regional municipal police service	Municipality pays 100% Grants provided by the Government of Alberta
Over 15,000	Municipal Police Service Agreement (MPSA) with RCMP	Municipality pays 90% Federal Government pays 10% Grants provided by the Government of Alberta
5,001 to 15,000	Municipal Police Service Agreement (MPSA) with RCMP	Municipality pays 70% Federal Government pays 30% Grants provided by the Government of Alberta
5,000 and under	Provincial Police Service Agreement (PPSA) with RCMP	~~Municipality does not pay for policing.~~ Municipality pays a percentage of policing costs as per the new police funding model. Provincial government pays the remainder of policing costs up to 70% Federal Government pays 30%

Overview of the Proposed Alberta Provincial Police Service

Fair Deal Panel

Recommendation 14: Create an Alberta Police Service to replace the RCMP

PricewaterhouseCoopers (PwC) Feasibility Study

Three sections:

1. Executive Summary
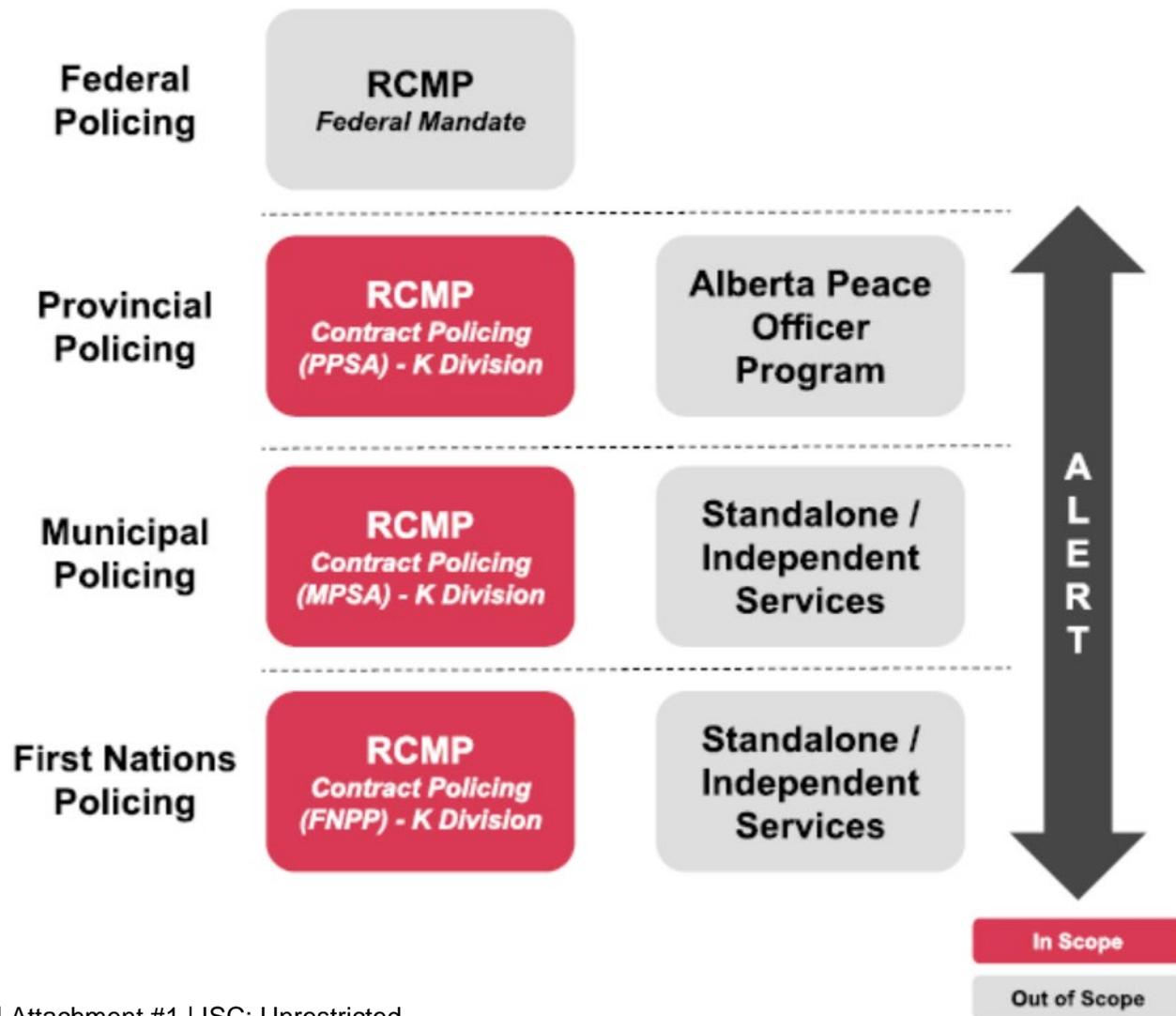
2. Current State
   - Information on current costs, deployment, compensation, equipment, etc.

3. Future State
   - Proposal for an APPS service delivery model with recommendations on governance, deployment, costing, training, etc.

APPS Transition Study

Final Report

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pwc

PwC Study: Current State
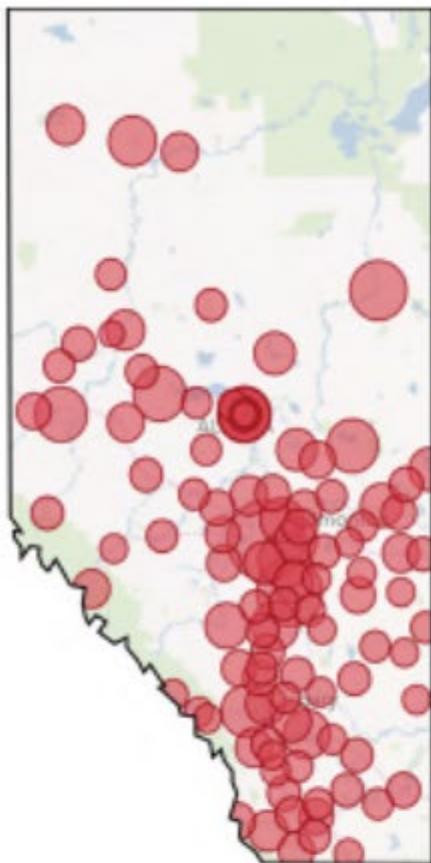
RCMP Detachment ●

PPSA - 107 Detachments

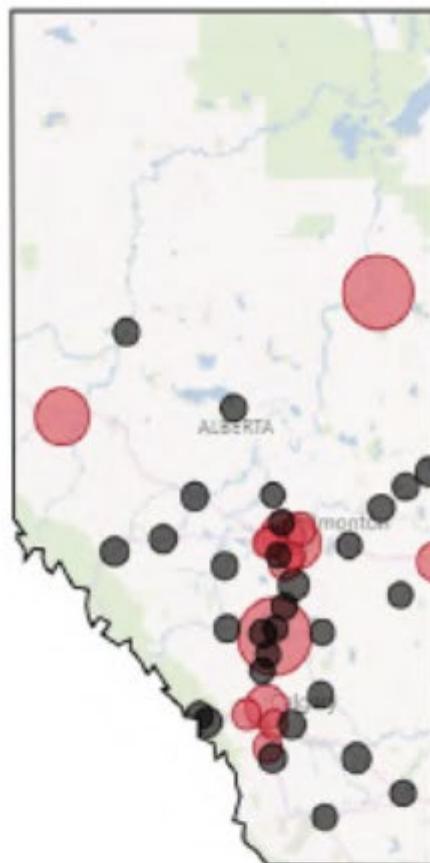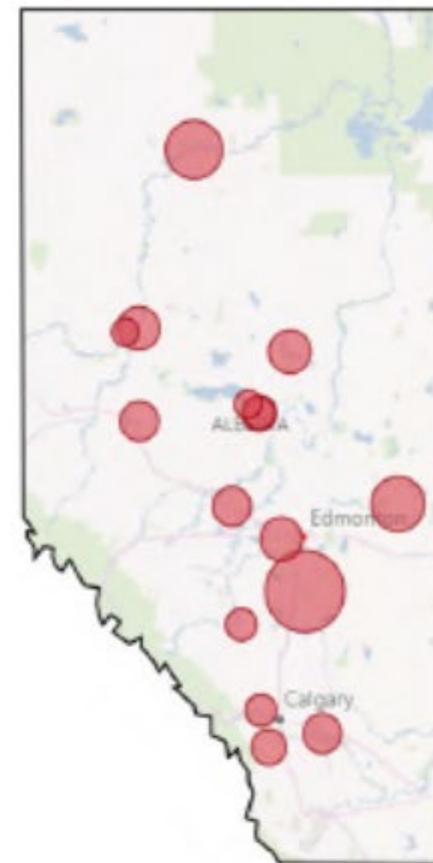**MPSA Type** ● Muni<15k ● Muni>15k

MPSA - 41 Detachments

RCMP Detachment ●

FNPP - 16 Detachments

PWC Study: RCMP Staffing in Alberta

Contract Policing	Regular Member	Civilian Member	Public Service Employee	Total
PPSA	1,480	162	547	2,189
MPSA	1,314	2	5	1,321
FNPP	63	1	9	73
ALERT	149	12	29	190
Other	32	-	5	37
Contract policing subtotal:	**3,038**	**177**	**595**	**3,810**
Internal Services/non-contract	59	13	148	220
Total :	**3,097**	**190**	**743**	**4,030**

PwC Study: Current costs of RCMP Policing in Alberta

Total Policing Costs (~$672m) broken into:
- **PPSA (~$380m)**: Provincial 70%, Federal 30%
- **MPSA**:
  - **MPSA <15k (~$61m)**: Municipal 70%, Federal 30%
  - **MPSA >15k (~$148m)**: Municipal 90%, Federal 10%
- **FNPP (~$11m)**: Provincial 48%, Federal 52%
- **ALERT* (~42m)**: Provincial 70%, Federal 30%
- **Other**:
  - **VOC (~$100k)**: Provincial 70%, Federal 30%
  - **AFFRCS (~$24m)**: Provincial 70%, Federal 30%
  - **BCAA** (~$6m)**: Provincial 100%
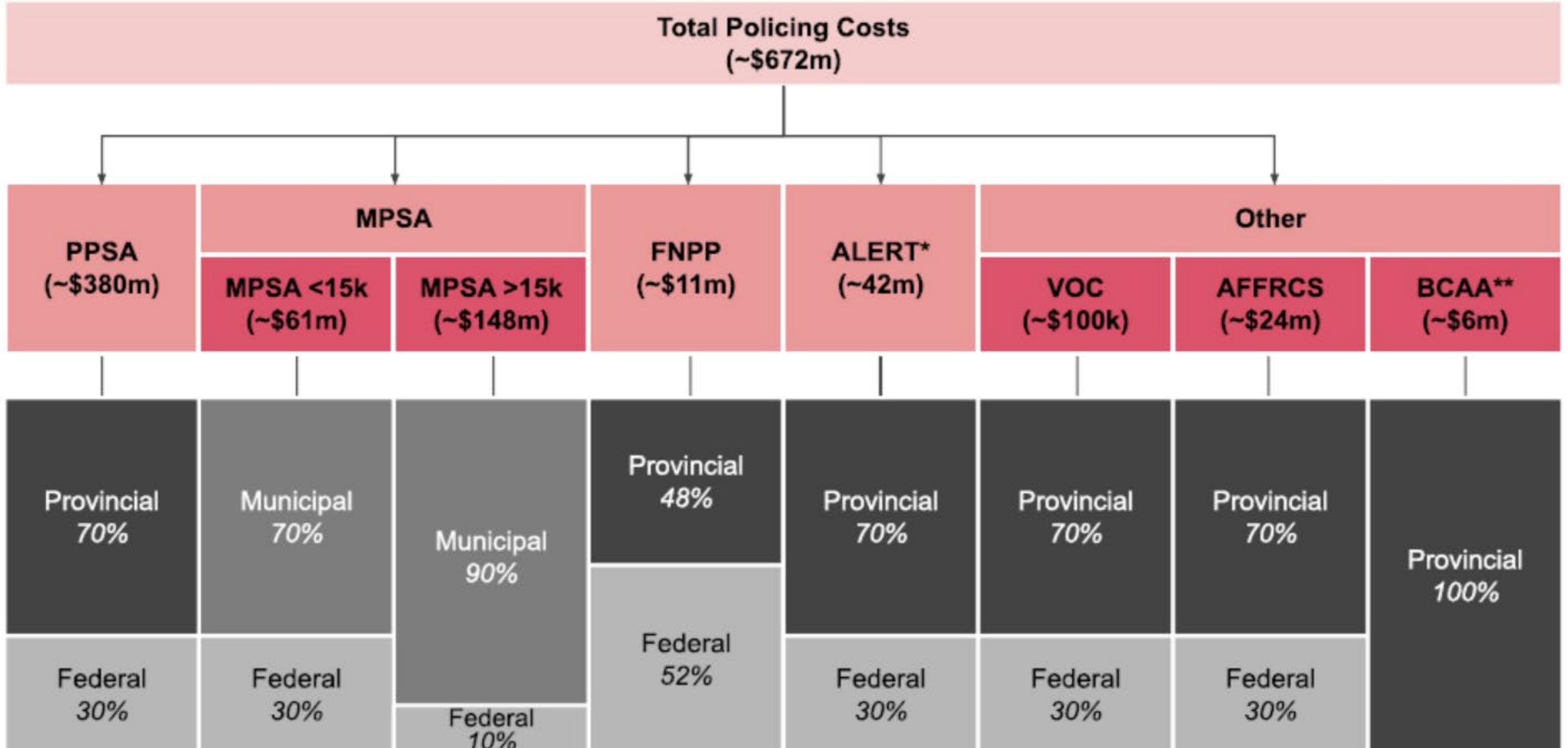
PwC Study: Proposed Future State

FTE Summary by Employee Type	Model A	Model B	RCMP (2020)	RCMP (2022)
Level 1 Members	1,613	3,153	3,097	3,173
Level 2 Members	1,540	-	-	-
Public Service Employees	1,036	1,036	933	990
Total Employees:	4,189	4,189	4,030	4,163
Detachments	113	113	113	113

Current State Costs

Current cost
of Sheriffs

RCMP salary
normalization

$41M

$70M

$672m

Current
Model

$783m

Adjusted Current
Model
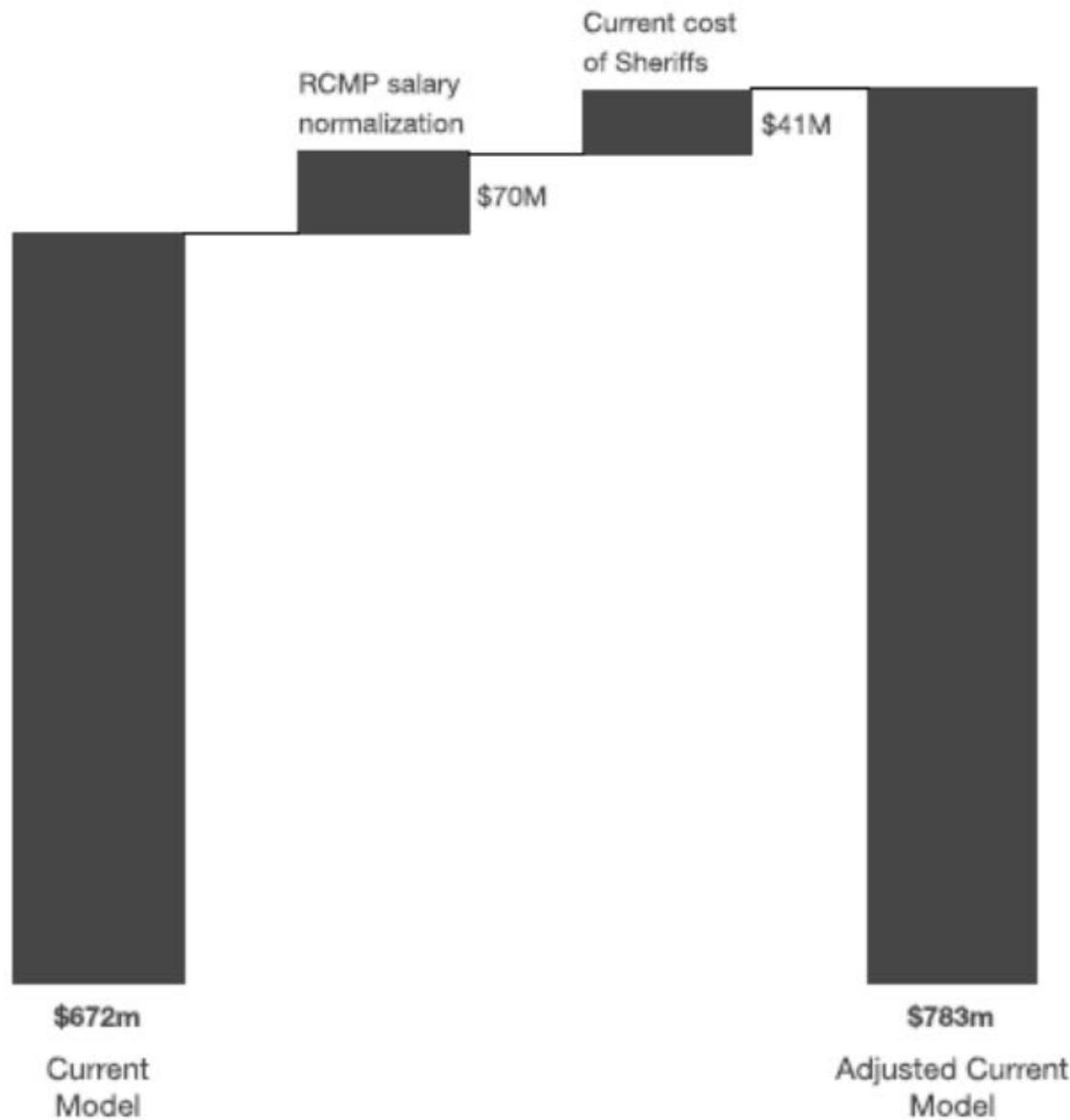
Future State Costs

$734m

Model A

$759m

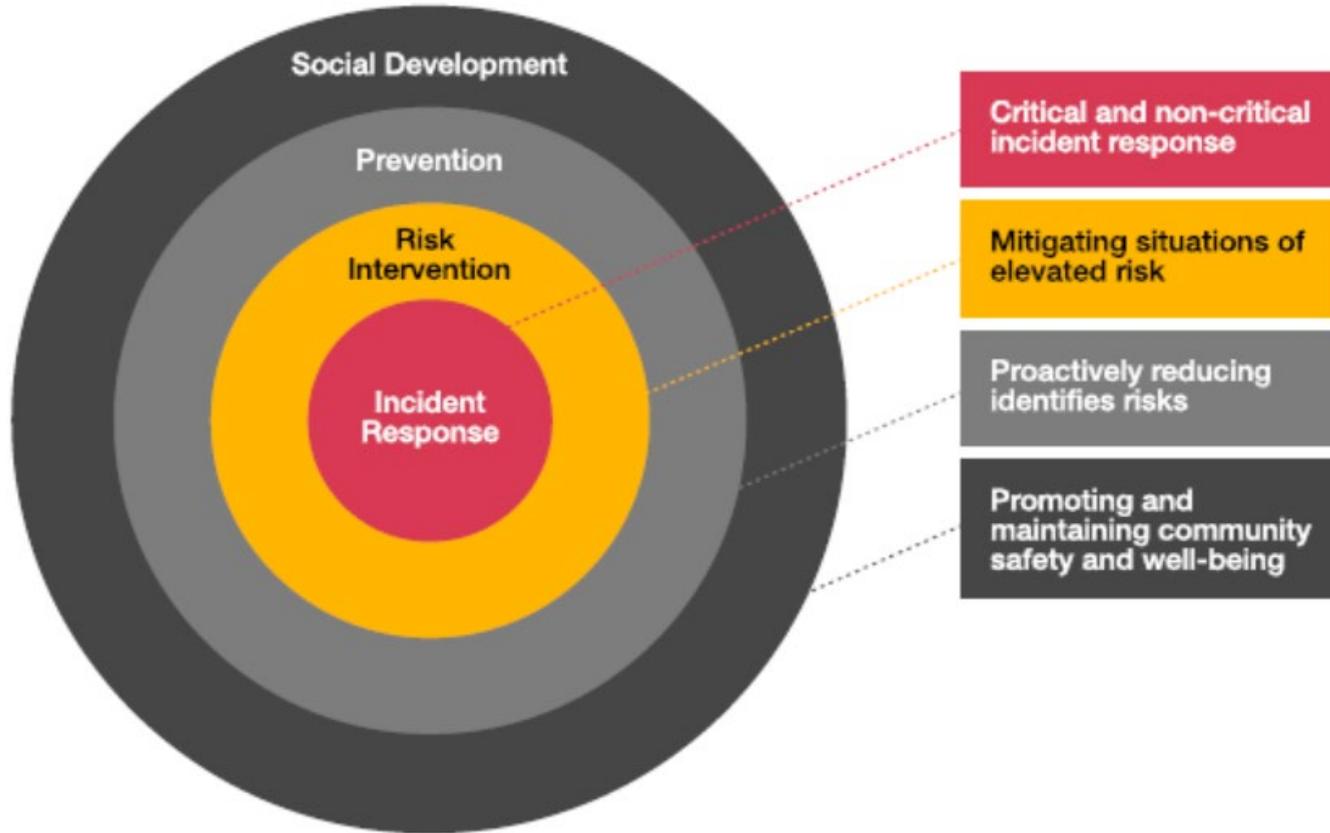**Model B**

PwC Study: Proposed Governance

Provincial Police Commission Composition:
- 1-2 members representing rural communities
- 1-2 members representing urban communities
- 2-3 members representing Indigenous communities
- 2 members representing the Ministry of Justice and Solicitor General

PwC Study: Community Safety and Well-being Plans

Social Development

Prevention

Risk Intervention

Incident Response

Critical and non-critical incident response

Mitigating situations of elevated risk

Proactively reducing identifies risks

Promoting and maintaining community safety and well-being

PwC Study: Training and Recruitment

- Standardized training
- Recruitment from home communities
- Use of Edmonton and Calgary Police Services training facilities
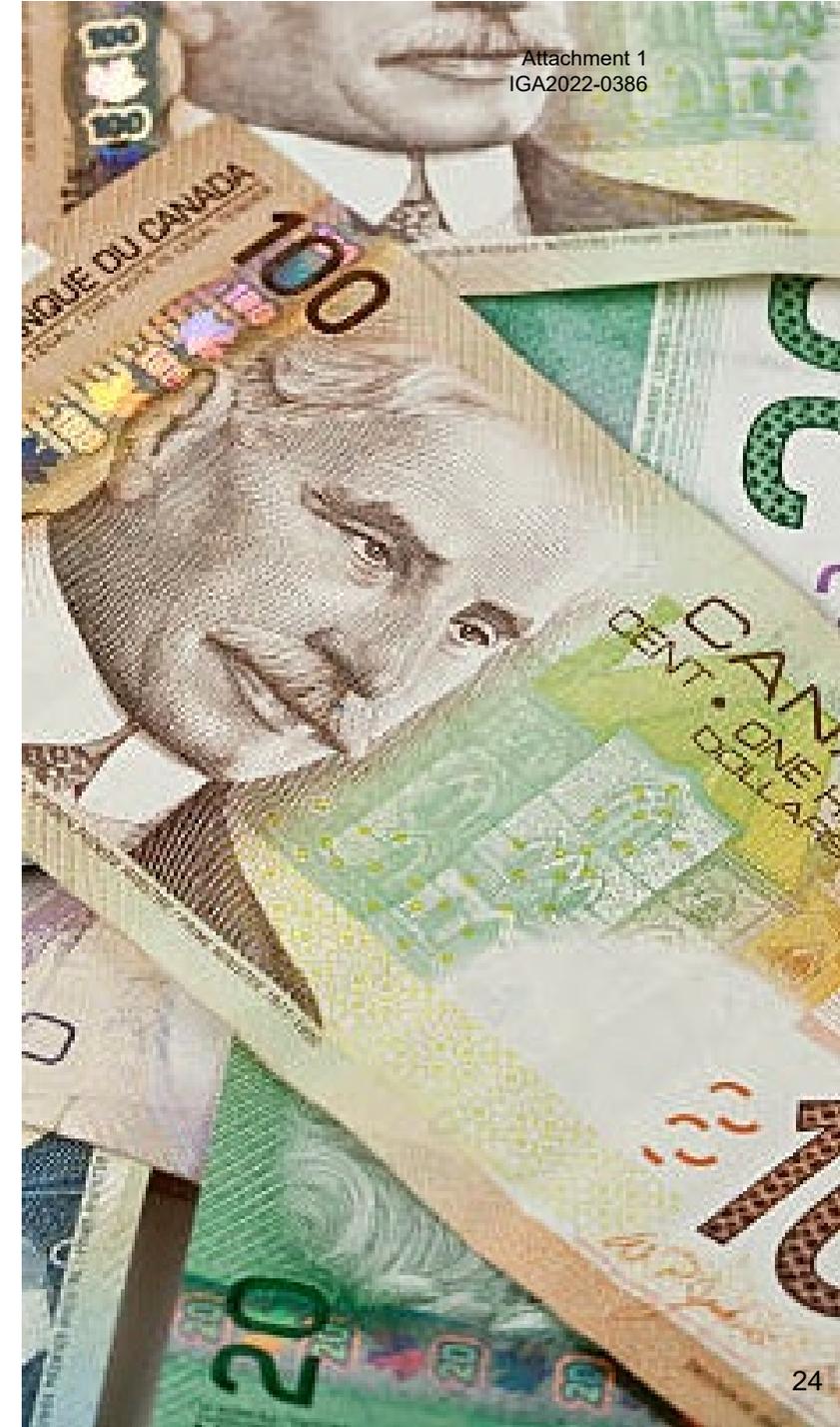- Recruitment plan?

PwC Study: Other Recommendations

- Mental health and addictions response teams

- Expanded role for ALERT

- Shared approach for specialized services

- Provincial forensic and lab service

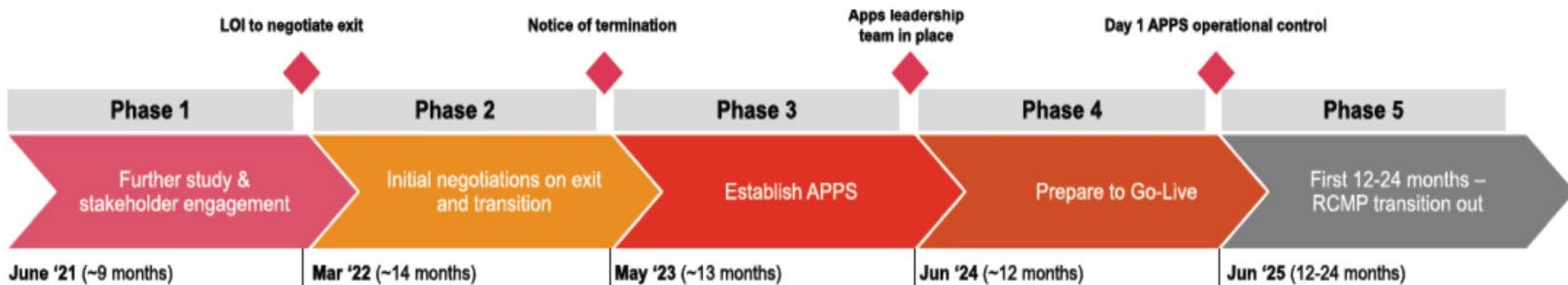- Mental health and well-being for police members and their families

PwC Study: Transition Costs

- $366 million over six years
  - $241 million in operating costs
  - $125 million in capital expenditures

PwC Study: Transition Roadmap

	LOI to negotiate exit		Notice of termination		Apps leadership team in place		Day 1 APPS operational control

Phase 1	Phase 2	Phase 3	Phase 4	Phase 5
Further study & stakeholder engagement	Initial negotiations on exit and transition	Establish APPS	Prepare to Go-Live	First 12-24 months – RCMP transition out
June '21 (~9 months)	Mar '22 (~14 months)	May '23 (~13 months)	Jun '24 (~12 months)	Jun '25 (12-24 months)

Advocacy to Date

ABMunis Actions

- February 2021 Virtual Summit on Policing

- Principles for a Provincial Police Service

- Summary and analysis of PwC study

- January 2022 Virtual Summit on Policing

- List of Key Questions for Engagement

Principles for a Provincial Police Service

Police Governance and Oversight	Police Service Levels	Policing Costs
• Meaningful municipal input on local policing priorities • Municipal representation on governance and oversight bodies • Regular reporting on PPS performance to municipalities	• Minimum standard of policing for all Albertans that exceeds current performance • Metrics co-created with municipalities to demonstrate standard is met/exceeded • Public reporting on PPS performance	• Municipalities must not bear any of the costs to transition to a new PPS • Police funding must be based on fairness, transparency, and predictability • Municipal policing costs must be at least 5% less than current costs • All municipalities must pay an equitable share of policing costs • Municipalities must retain the ability to negotiate contracts with a PPS

Questions or comments?

Member evaluation of proposed model and policy development

Principle: Police Governance and Oversight

- Meaningful municipal input on local policing priorities

- Municipal representation on governance and oversight bodies

- Regular reporting on PPS performance to municipalities

Go to menti.com and use the code 8536 6064.

Principle: Police Service Levels

- Minimum standard of policing for all Albertans that exceeds current performance
- Metrics co-created with municipalities to demonstrate standard is met/exceeded
- Public reporting on PPS performance

Principle: Policing Costs

- Municipalities must not bear any of the costs to transition to a new PPS
- Police funding must be based on fairness, transparency, and predictability
- Municipal policing costs must be at least 5% less than current costs
- All municipalities must pay an equitable share of policing costs
- Municipalities must retain the ability to negotiate contracts with a PPS

Next Steps

- Send RFD to Minister of Justice and Solicitor General
  - Determine advocacy strategy based on response
- Issue a public statement on our position
- Develop a communications strategy to raise awareness of our position
- Seek meetings with key government officials to reiterate our position
- Update members through the Weekly
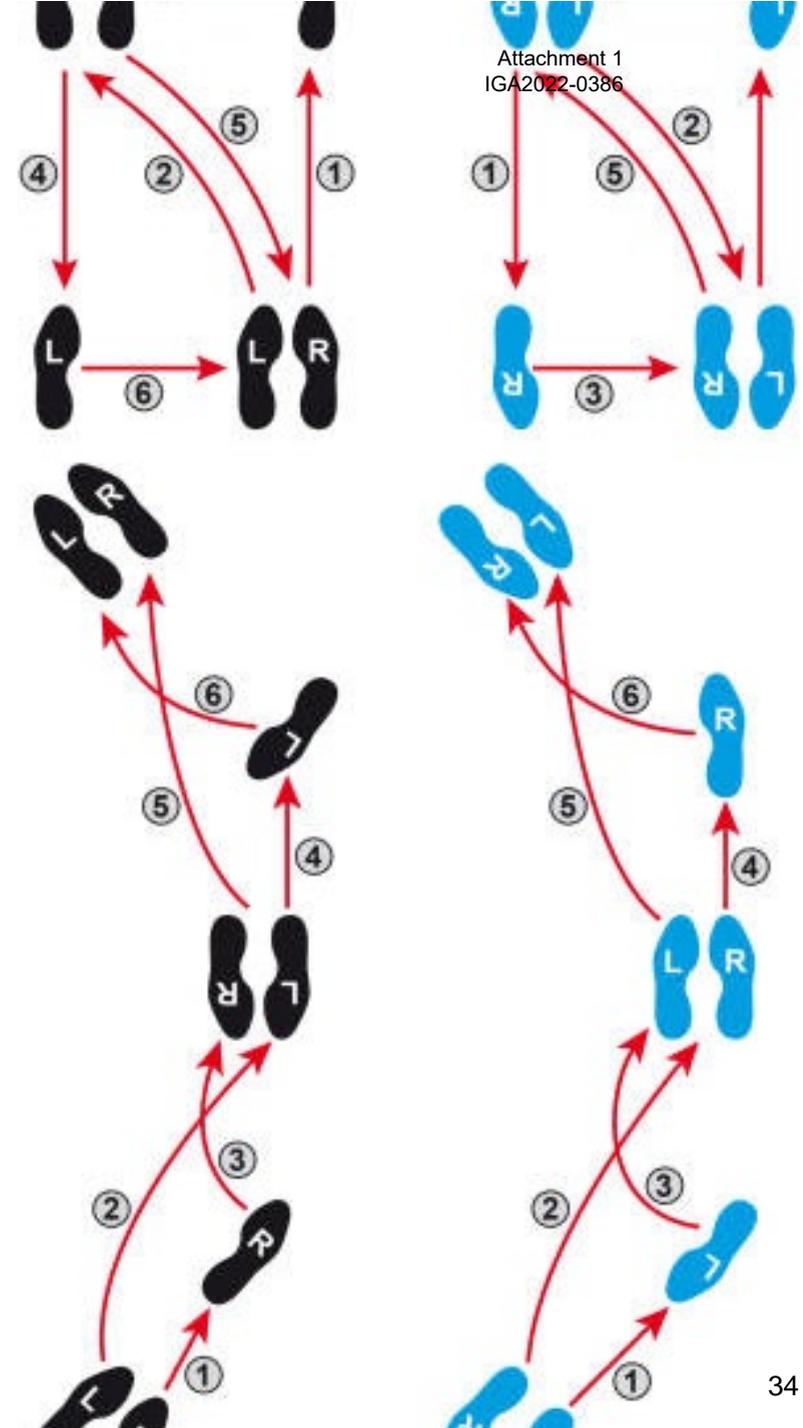
How You Can Help...

- Attend the public engagement 'town hall' meetings

- Use ABMunis' RFD and key questions when speaking to local reporters

- Share social media posts

- Watch for media reports and further updates

Alberta Municipalities
Strength In Members