The following changes are proposed to:

Policy Title:

Whistle-blower Policy

Policy Number:

CC026 AC2007-26

Report Number: Approved by:

City Council

Effective Date:

2007 May 28

Business Unit:

City Auditor's Office

#	CURRENT POLICY	REVISED POLICY (changes <u>underlined</u>)	NO CHANGES	REFLECTS REVISED CODE OF CONDUCT POLICY	REFLECTS NEW ROLE OF INTEGRITY COMMISS- IONER	ALIGNS WITH CURRENT PRACTICE	WORDING CLARIFICA- TION
1	BACKGROUND The Corporation of The City of Calgary ("The City") is committed to protectingits revenue, property, information and other assets from any acts of waste and/or wrongdoing by members of the public, contractors, subcontractors, agents, intermediaries, or its own employees.	BACKGROUND The Corporation of The City of Calgary ("The City") is committed to protecting its revenue, property, information and other assets from any acts of waste and/or wrongdoing by members of the public, contractors, subcontractors, agents, intermediaries, or its own employees.	✓				
	In 2007, The City established a Whistle- blower Program that provides overarching guidance to augment existing Corporate policies and establishes additional mechanisms to ensure consistent, systematic, corporate-wide processes are in place for the prevention, detection, reporting and investigation of any suspected act of waste and/or wrongdoing.	In 2007, The City established a Whistle- blower Program that provides overarching guidance to augment existing <u>corporate</u> policies and establishes additional mechanisms to ensure consistent, systematic, corporate-wide processes are in place for the prevention, detection, reporting and investigation of any suspected act of waste and/or wrongdoing.					✓
2	PURPOSE The purpose of this policy is to establish specific program responsibilities regarding	PURPOSE The purpose of this policy is to establish specific program responsibilities regarding					

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Substantiated Report: The investigation of the allegation confirms that the allegation is valid and supported by evidence.	Substantiated Report: The investigation confirms the alleged activity as waste and/or wrongdoing is validated and supported by evidence.				1	√
Unsubstantiated Report: The evidence does not support the allegation as reported; or insufficient evidence exists to confirm or deny the allegation.	Unsubstantiated Report: The evidence does not support the allegation as reported; or insufficient evidence exists to determine waste and/or wrongdoing.				✓	✓
Waste: Refers to the inefficient use of City of Calgary resources. Specifically, waste refers to any operation, process, or activity where taxpayer funds may be spent without due regard for value for money and/or where opportunities may exist to save money.	Waste: Refers to the misuse, and/or inefficient use of The City's resources.					√
Whistle-blower Program: A program managed by the City Auditor's Office and supported by the City Manager to accept reports from employees, managers, contractors, suppliers, or members of the public, regarding activities that may be considered dishonest, unethical, wasteful, improper, or a matter of public concern or illegal. The Whistle-blower Program ensures	Whistle-blower Program: A program managed by the City Auditor's Office and supported by the City Manager to receive concerns reported by employees, contractors, suppliers, or members of the public, regarding activities that may be considered dishonest, unethical, wasteful, improper, or a matter of public concern or illegal. The Whistle-blower Program ensures				*	√
all reports received are appropriately reviewed.	all reported concerns received are appropriately reviewed <u>and assessed.</u>					

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	Wrongdoing: For purposes of this policy, wrongdoing is used to refer collectively to illegal or inappropriate conduct. Wrongdoing includes, but is not limited to: Crime or suspected criminal activity; Fraud as defined in the Criminal Code of Canada (R.S., 1985, c. C-46); Breach of Code of Conduct (Administration Policy HR - LR 005) or any other Council or Administration Policy; Malfeasance as defined by the Labour Relations Policy (Administration Policy HR—LR-002, Section 6.07) The wrongful or unauthorized acquisition, use, appropriation, or disposal of City assets including monies, information, data, materials, labour or equipment; The violation of public trust or duty; The misuse of position for personal gain; Other irregularities, including but not limited to: Forgery or alteration of cheques, drafts, promissory notes and securities; Any misappropriation of funds, securities, supplies or other assets; or Any irregularity	Wrongdoing: For purposes of this policy, wrongdoing refers to harmful or inappropriate conduct. Wrongdoing includes, but is not limited to: Theft or fraudulent activity, including Misappropriation/misuse of funds, equipment or other assets; Claims for reimbursement of expenses that are not made for the exclusive benefit of The City. Breach of Code of Conduct (Administration Policy HR - LR 005); Malfeasance as defined by the Labour Relations Policy (Administration Policy HR—LR-002, Section 6.07)					

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	in the handling or reporting of money transactions; or Misappropriation of furniture, fixtures and equipment; Unauthorized use or misuse of City property, equipment, materials or records; and Any claim for reimbursement of expenses that are not made for the exclusive benefit of The City.						
5	POLICY	POLICY					
5a	General Policy Statements: City employees must report any suspected instance or allegation of waste and/or wrongdoing immediately to a supervisor, management, or Corporate Security as required by the Labour Relations Policy (Administration Policy HR–LR-002, Section 6.07). Where the employee fears reprisals or where the nature of the allegation precludes reporting within the administration, the employee mayreport their concerns to the City Auditor under the Whistle-blower Program.	General Policy Statements: City employees must report any suspected instance or allegation of waste and/or wrongdoing immediately to a supervisor, management, Human Resources or Corporate Security as required by the Labour Relations Policy (Administration Policy HR–LR-002, Section 6.07). Where an employee fears reprisal or where the nature of the allegation precludes reporting directly within Administration, the concern can be reported confidentially and/or anonymously via the Whistle-blowerProgram.		*		*	~
	The City of Calgary will fully investigate any suspected acts or allegations of waste and/or wrongdoing. An appropriate, objective, and impartial investigation will be conducted regardless of the Named	The City will fully investigate any suspected acts or allegations of waste and/or wrongdoing. An appropriate, objective, and impartial investigation will be conducted regardless of the Named Individual's	~				1

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	Individual's position, title, and length of service or the relationship with The City of any party who might be involved in such an investigation. Employees and managers must cooperate fully in any City investigations or reviews arising from reports of waste and/or wrongdoing.	position, title, and length of service or the relationship with The City of any party who might be involved in such an investigation. Employees must cooperate fully in any City investigationsor reviews arising from reports of waste and/or wrongdoing.					4
	Where the results of the investigation find reasonable grounds to indicate that a fraud or criminal act may have occurred, the file will be turned over to The Calgary Police Service. The City will cooperate fully in any subsequent police investigation. The City will make every reasonable effort, including court-ordered restitution, to pursue the recovery of City losses from the	Where the results of the investigation find reasonable grounds to indicate that a fraud or criminal act may have occurred, the file will be turned over to The Calgary Police Service. The City will cooperate fully in any subsequent police investigation. The City will make every reasonable effort, including court-ordered restitution, to pursue the recovery of City losses from the	✓				
	offender or other appropriate source(s). The Whistle-blower Program is designed to address reports and allegations of waste and/or wrongdoing. It will not accept items that are considered to be activism and/or challenges to the appropriateness of Council policy decisions.	offender or other appropriate source(s). The Whistle-blower Program is designed to address reports and allegations of waste and/or wrongdoing. It will not accept items that are considered to be activism and/or challenges to the appropriateness of Council policy decisions.	~				

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5b	Reporter Protection Reporter protection is extended to any City employee who meets the requirements of the definition of "Reporter" as defined in this policy. Reporter protection is provided in two areas: confidentiality and retaliation.	Reporter Protection Reporter protection is extended to any City employee who meets the requirements of the definition of "Reporter" as defined in this policy. Reporter protection is provided in two areas: confidentiality and retaliation. Every reasonable effort will be made to maintain the confidentiality of the reporter. However, the reporter's identity may be disclosed to ensure that a thorough investigation is conducted. The identity may be disclosed to parties on a need-to-know basis, including as required by law.				✓	*

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5b	No City employee or person acting on behalf of The City shall take any action in reprisal, oral or written, against a reporter submitting a Whistle-blower report in good faith, including:	No City employee or person acting on behalf of The City shall take any action in reprisal, oral or written, against a reporter submitting a Whistle-blower report in good faith.					✓
	Dismissal or threaten to dismiss an employee;						
	Discipline, suspend, or threaten to discipline or suspend an employee;						
	Subject the employee to any form of harassment or abuse;						
	Impose any penalty, directly or indirectly, including careerlimitations, change in work conditions or assignment;						
	and Intimidate or coerce the reporter.						
	Where management is informed or becomes aware of possible reprisals against an individual as a result of a report under this policy, the manager must inform the City Auditor. A Reporter who believes he/she is being retaliated against should contact the City Auditor's Office. The allegations of reprisals will be the subject of immediate	Where management is informed or becomes aware of possible reprisals against an individual as a result of a report under this policy, the manager mustinform the City Auditor. A Reporter who believes he/she is being retaliated against should contact the City Auditor's Office. The allegations of reprisals will be the subject of immediate				~	1

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	substantiates the allegations of reprisals, the City Manager will be informed and the employee(s) involved will be subject to disciplinary action. Every reasonable effort will be made to maintain the confidentiality of the reporter. However, the reporter's identity may be disclosed to ensure that a thorough investigation is conducted. The identity may be disclosed to parties on a need-to-know basis, including as required by law.	substantiates the allegations of reprisals, the City Manager will be informed and the employee(s) deemed violating this policy will be subject to disciplinary action.					
5c	Reporter Protection Limitations A person is not entitled to Reporter Protection under this policy unless he or she reasonably believes that the information reported indicates waste and/or wrongdoing, and reports the information in good faith. A person is entitled to protection under this policy only if the waste and/or wrongdoing is	Reporter Protection Limitations An employee acting in good faith is entitled to reporter protection under this policy. A person is entitled to protection under this policy only if the waste and/or wrongdoing is not the result of conduct by the individual seeking protection. Protection against reprisal cannot be effectively provided to non-employees or				*	*
	not the result of conduct by the individual seeking protection.	those who choose to keep their identity anonymous to the City Auditor.					
5d	Acting in Good Faith Anyone filing a report must be acting in good faith and have reasonable grounds for believing the information disclosed indicates	Acting in Good Faith Any reporter raising a concern should do so in good faith. Allegations that are determined to be reported not in good faith				√	~

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	waste and/or wrongdoing. Any allegations that prove to be unsubstantiated and which prove to have been made maliciously or knowingly to be false will be subject to disciplinary and/or legal action.	may be subject to disciplinary action, up to and including dismissal and/or legal action.					
5e	Protection for the Named Individual/Parties An individual or individuals accused of waste and/or wrongdoing are granted due process and protection from unmerited professional and personal harm.	Protection for the Named Individual/Parties An individual or individuals implicated by allegations of waste and/or wrongdoing are granted due process.				✓	✓
	During the investigation of a report, the Named Individual may not be informed of the allegation or the investigation. The identity of the Named Individual will be confidential and only made known on a need-to-know basis to conclude the investigation.	During the investigation of a reported concern, the identity of the named individual(s) is kept confidential and disclosed only on a need-to-know basis necessary to conclude the investigation.				*	1
	In cases where the report is found to be baseless, unmerited, unsubstantiated, or made in bad faith, the Named Individual will not be: Dismissed or threatened with dismissal; Disciplined, suspended, or threatened with discipline or suspension;	In cases where allegations are determined to be unsubstantiated and no corrective action is required, the named individual(s) may not be informed of the allegation or the investigation.				~	✓
	Subjected to any form of harassment or abuse; and						

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	Imposed any penalty, directly or indirectly, including career limitations, change in work conditions or assignment						
5f	Disciplinary Action	Disciplinary Action					
	If a suspicion of waste and/or wrongdoing on the part of a City employee is substantiated by an investigation, the employee will be subject to disciplinary action, up to and including dismissal. All disciplinary action shall be taken by management in conformance with Section 4 (Counselling, Discipline and Suspensions Pending Investigations) of the Labour Relations Policy (Administration Policy HR—LR-002). Unless exceptional circumstances exist, a person under investigation shall be given notice in writing of the essential particulars of the allegations following the conclusion of the investigation and prior to referral for disciplinary action. Where notice is given, the person against whom allegations are being made may submit a written explanation no later than seven calendar	Unless exceptional circumstances exist, a person under investigation shall be given notice in writing of the nature of the allegation prior to conclusion of the substantiated concern and referral for disciplinary action. Where notice is given, the person against whom allegations are being made may submit a written explanation no later than seven calendar days after the notice is received. This requirement is subject to any collective agreement provisions respecting the rights of employees during disciplinary proceedings. If a suspicion of waste and/or wrongdoing on the part of a City employee is substantiated by an investigation, the employee may be subject to disciplinary action, up to and including dismissal. All disciplinary action shall be taken by management in conformance with Section 4					*
	days after the notice is received. This requirement is subject to any collective	(Counselling, Discipline and Suspensions Pending Investigations) of the Labour			1		✓

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	agreement provisions respecting the rights of employees during disciplinary proceedings.	Relations Policy (Administration Policy HR- LR-002) and the applicable provisions of any relevant collective agreement.					
	All substantiated violations and reports relating to a Member of Council made through the Whistle-blower Program shall be reported by the City Auditor to Council in an in-camera meeting at Council. A decision to apply one or more of the disciplinary actions requires a Council resolution. The possible courses of action that are available to Council include, but arenot limited to: Apology by the Member of Council to the impacted individual(s);	Omitted			*		
	Removal of the Member from Council Committees other than Standing Policy Committees or other representative bodies;						
	Dismissal of the Member from a position of Deputy Mayor or Chairperson of a Committee;						
	Educational training on ethical conduct provided by a third party at the expense of the Member of Council's office budget; and						
	Any action taken by Council should include a time frame and what remedial action is expected.						

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6	RESPONSIBILITIES The City Auditor and the City Manager will develop, implement, and maintain an effective Whistle-blower Program.	RESPONSIBILITIES The City Auditor and the City Manager will develop, implement, and maintain an effective Whistle-blower Program.	1				
6a	City Auditor The City Auditor is responsible for ensuring that procedures are established for receiving, assessing, appropriately investigating, and reporting the outcome of all allegations and reports received under the Whistle-blower Program, and shall ensure that: Channels, including an anonymous hotline, are functioning and maintained to facilitate	City Auditor The City Auditor is responsible for ensuring that procedures are established for receiving, assessing, appropriately investigating, and reporting the outcome of all allegations and reports received under the Whistle-blower Program, and shall ensure that: Channels, including an anonymous hotline, are functioning and maintained to facilitate	✓				
	the reporting of suspicions of waste and/or wrongdoing under this policy.	the reporting of suspicions of waste and/or wrongdoing under this policy.					
	All reports and allegations received through the Whistle-Blower Program are subject to an appropriate investigation and resolution. Although the assignment of an investigative team to a Whistle-Blower investigation is the responsibility of the City Auditor, every effort will be made to effectively use available resources and processes within the Corporation. Where appropriate, complaints/allegations will be referred to	All allegations made in good faith through the Whistle-blower Program, and not raised solely for self-interest or representing a political agenda, will be subject to a timely assessment, and investigation and resolution as appropriate. An effective investigative team is established to conduct timely investigations, which may				*	*

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	administrative processes (for example: 311, grievance procedure, Human Resources or management); The results of the investigation will be forwarded to the City Manager for action, if appropriate, in accordance with the Code of Conduct, Administration Policies including HR-LR-002, Labour Relations; and	in turn rely on additional available resources and processes within The City The results of all investigations are reported to the responsible General Manager and/or City Managerfor action as appropriate, in accordance with the Code of Conduct, Administration Policies including HR-LR-002, Labour Relations; and		~		*	✓
	Where applicable, the underlying causes of procedural failure or control weakness are determined; and recommendations are made to correct the situation and prevent further occurrences.	Where applicable, include recommendations to mitigate future occurrences based the investigation's determination of underlying causes of procedural failure or control weakness.				1	✓

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6b	City Manager The City Manager is responsible for ensuring that appropriate administrative policies are in place and maintained to clearly define the behaviour and conduct expected of City employees. This responsibility includes encouraging the reporting of waste and/or wrongdoing, and establishing sanctions for non- compliance. The City Manager is also responsible for ensuring that the City Auditoris informed of the actions taken to address: Substantiated City Auditor investigations; Reports forwarded to the Administration for review; and Retaliation against a reporter or Named Individual; so that a summary of the results and actions taken may be included in the Annual Report to Council, through the Audit Committee.	City Manager The City Manager is responsible for ensuring that appropriate administrative policies are in place and maintained to clearly define the behaviour and conduct expected of City employees. This responsibility includes encouraging the reporting of waste and/or wrongdoing, supporting the investigation processes established and establishing sanctions for non-compliance.					✓
6с	All Employees and Contractors Any employee/contractor who has knowledge of an occurrence of waste and/or wrongdoing, or has reason to suspect that waste and/or wrongdoing have occurred,	All Employees and Contractors Any employee/contractor, who has knowledge of an occurrence of waste and/or potential wrongdoing, shall make a report as required by Administration Policy HR-LR-002.				4	√

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	shall make a report as required by Administration Policy HR-LR-002. Where the employee fears reprisals as a result of making a report or the nature of the allegation precludes reporting within the administration, the employee may report his/her concerns to the City Auditor under the Whistle-blowerProgram.	Where the employee fears reprisals as a result of making a report or the nature of the allegation precludes reporting within the administration, the employee can report his/her concerns to the City Auditor under the Whistle-blowerProgram.					
6d	Management Management teams are responsible for establishing and maintaining a system of internal control to provide reasonable assurance of the efficiency of their operations, including the prevention and detection of wrongdoing, waste and other irregularities. Management should be familiar with the types of wrongdoing and misconduct that might occur within their area of responsibility and be alert for any indicators of such conduct.	Management Management teams are responsible for establishing and maintaining a system of internal control to provide reasonable assurance of the efficiency of their operations, including the prevention and detection of wrongdoing, waste and other irregularities. Management should be familiar with the types of wrongdoing and misconduct that might occur within their area of responsibility, be alert for any indicators of such conduct, and encourage and facilitate the reporting of such conduct.		~		*	*
	Upon notification from any City employee or contractor of suspected waste and/or wrongdoing, or if a manager has reason to suspect that such an act has occurred, the manager shall immediately make a report as required under Administration Policy HR-LR-	Upon notification from any City employee or contractor of suspected waste and/or wrongdoing, or if a manager has reason to suspect that such an act has occurred, the manager shall immediately make a report as required under Administration Policy HR-LR-	*				

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	002 or report his/her concerns to the City Auditor under the Whistle-blower Program.	002 or report his/her concerns to the City Auditor under the Whistle-blower Program.					
7 a	PROCEDURES Reporting Waste and/or Wrongdoing The City Auditor will establish and maintain sufficient and appropriate channels to facilitate the reporting of suspected waste and/or wrongdoing. Employees are required to report allegations of criminal activity, breaches of security or administrative policy to their supervisor, general manager, Human Resources, Corporate Security, or as set out in administrative policies.	PROCEDURES Reporting Waste and/or Wrongdoing The City Auditor will establish and maintain sufficient and appropriate channels to effectively facilitate the reporting of acts of waste and/or potential wrongdoing. Employees are required to report criminal activity, breaches of security or administrative policy to their supervisor, general manager, Human Resources, Corporate Security, or as set out in administrative policies.		*		*	✓
	Employees may report their concerns directly to the Whistle-blowerProgram where there is a fear of reprisals.	Where an employee fears reprisal or where the nature of the allegation precludes reporting within the Administration, the concern can be reported confidentially and/or anonymously via the Whistle-blower Program.				✓	✓
	Other individuals may make a report directly to the Whistle-blower Program using any of the available reporting channels established by the City Auditor.	Non-employees may report a concern directly to the Whistle-blower Program by accessing the reporting channels established by the City Auditor.				√	~

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	Reports or allegations can be made on an anonymous basis, where the individual is not required to provide their identity.	Concerns can be reported anonymously where the reporter is not required to provide their identity, however in these circumstances, where the reporter's identity remains unknown The City cannot provide the reporter protection against reprisal.				~	√
7b	Investigations All reports and allegations received through the Whistle-blower Program will be appropriately investigated regardless of the basis of submission unless insufficient information is provided on an anonymous basis for the investigation to proceed.	Investigations All reported allegations received in good faith, and not under review by other mechanisms, will be assessed and investigated as appropriate.				1	√
	All City employees and managers must cooperate fully with the CityAuditor's investigation team.	All City employees must support and cooperate fully with <u>a whistle-blower investigation.</u>				✓	✓
	The City Auditor will forward all reports regarding the Calgary Police Service immediately on receipt and without investigation as follows:	Reported allegations involving the following are not within the mandate of the Whistleblower Program and, on receipt, will be redirected in a timely manner:				√	*
	Reports with respect to Sworn and Civilian Police Service members, other than the Chief of Police, to the Chief of Police.	Calgary PoliceService Reports involving sworn or civilian members, other than the Chief of Police, will be referred to the Chief of Police.				1	√

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	Reports with respect to the Chief of Police to the Chair of the Calgary Police Commission.	Reports involving the Chief of Police will be referred to the Chair of the Calgary Police Commission.					
	N/A	Members of Council, Council staff or Mayor Reports involving any Member of Council, Mayor or Council staff will be referred to the Integrity Commissioner.			√		✓
	All investigations will be conducted in accordance with FOIPlegislation.						
7c	Security of Evidence The City Auditor will take appropriate steps to prevent the theft, alteration, or destruction of relevant records where there is a threat to the security of evidence.	Security of Evidence The City Auditor will take appropriate steps to prevent the theft, alteration, or destruction of relevant records, and will maintain custody of all whistle-blower investigation files.				*	√
7d	Confidentiality All employees who have knowledge of, or are participants in, an investigation under the Waste and Wrongdoing Program shall keep the details and results of the investigation confidential. The matter shall not be discussed with anyone other than the City Auditor, or members of the investigative team as required by law.	Confidentiality All employees who have knowledge of, or are participants in, a whistle-blower investigation shall keep the details and results of the investigation confidential. Discussions of the investigation shall occur only with the authority of members of the investigation team, the City Auditor, or as required by law.				~	✓

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	N/A	All whistle-blower investigations are subject to existing Freedom of Information and Protection of Privacy Act (FOIP) legislation.				√	✓
7e	Communications and Reporting of Results At the conclusion of an investigation, the lead investigator will document the results in a confidential report. The City Auditor will distribute the report to the City Manager for information or action as necessary.	Communications and Reporting of Results The City Manager's Office will be apprised of all whistle-blower investigations initiated and concluded. All investigations will result in a confidential report of activities and findings. The City Auditor will review the details of substantiated allegations with the applicable General Manager.				✓	*
	Where the results of the investigation are expected to be of public interest, such as when criminal charges are laid, the City Auditor and the City Manager will jointly develop a communications strategy and will inform Council of the investigation in a manner they deem appropriate to the circumstances, unless the Calgary Police Service directs otherwise.	Where the results of the investigation are expected to be of public interest, such as when criminal charges are laid, the City Auditor and the City Manager will jointly develop a communications strategy and will inform Council of the investigation in a manner they deem appropriate to the circumstances, unless the Calgary Police Service directs otherwise.	*				
	Any person contacted by the media with respect to an investigation shall refer the media to Customer Service & Communications. The results of the investigation shall not be discussed with the media by any person other than through the Director, Customer Service &	Any person contacted by the media with respect to an investigation shall refer the media to Customer Service & Communications. The results of the investigation shall not be discussed with the media by any person other than through the Director, Customer Service &	~				

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	Communications or designate, in consultation with the City Auditor.	Communications or designate, in consultation with the City Auditor.					
	The City Auditor will coordinate the reporting of information relating to investigations conducted under this policy to The City's external auditors. The City Auditor will report, on an annual basis, information related to reports received and investigations conducted during the year to Council through the Audit Committee.	The City Auditor will coordinate the reporting of information relating to investigations conducted under this policy to The City's external auditors. The City Auditor will report, at least on an annual basis, information related to reports received and investigations conducted during the year to Council throughthe Audit Committee.	~			✓	
7f	Additional Procedures and Guidelines The City Auditor and the City Manager may jointly issue additional detailed procedures for the effective implementation of this policy. These procedures will be part of the Corporate Administration PolicyLibrary.	Additional Procedures and Guidelines The City Auditor and the City Manager may jointly issue additional detailed procedures for the effective implementation of this policy. These procedures will be part of the Corporate Administration Policy Library.	~				
7g	For Further Information: Council Policy Library Administration Policy Library Freedom of Information and Protection of Privacy (FOIP)	For Further Information: Council Policy Library Administration Policy Library Freedom of Information and Protection of Privacy (FOIP)	~				

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8	AMENDMENTS	AMENDMENTS					
	2013 May 27 – LGT2013-0477	2013 May 27 – LGT2013-0477					