## **Summary of Stakeholder Engagements**

## **3 Rounds of Engagement**

#### **Understand the Issue**

All school boards responded

18 incidents identified

½ reoccurring regularly

Captive audience situation & negative impacts to students and schools

#### Inform the Bylaw

13 responses to inform the distances students travel to and from school

Average distances were approximately 300M

# **Drafted Bylaw Feedback**

200+ surveys sent to students, schools & advocacy groups

Bylaw will address the issue

Other impacts identified

Bylaw intention is clear and will address the issue

An amendment to the Temporary Signs on Highways Bylaw has been drafted based on feedback and input from stakeholders to address the issue stakeholders identified.

CPS2020-0901 Attachment 3 ISC:UNRESTRICTED

#### Stakeholder Engagement #1 - Understanding the Issue

Goal: To engage with Calgary school boards/districts to understand concerns with respect to advocacy messaging by groups on public property around schools.

**Approach:** Administration reached out to local school boards/districts via email and phone. **Why this approach?** The school term was ending, and this approach was the most accommodating to different schedules. A one-on-one conversation allowed Administration to gain an understanding of what school districts are experiencing while allowing them to share the information without fear of judgment or need to defend their experience to others.

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Reach		Audience
<ul><li>136 emails sent with two follow-up messages.</li><li>All 7 local school boards were contacted and interviewed.</li><li>24 interviews were conducted.</li></ul>		Participants included principals, school boards or representatives.
What we asked	Feedback Themes	
Definition: Do you agree with the terminology used in the Notice of Motion to describe harmful expression?	<ul> <li>19 participants         additions (make         expand zone to         words: frighten         (antagonizing kill         businesses (e.g</li> <li>Three participant</li> </ul>	agreed with the definition. Eight provided e definition broader, elaborate on terms, and 100 metres to allow for safe bus access). Add ing, segregation, shaming, provoking ds into action), as well as include specific . cannabis) in the zone. its felt freedom of expression and diversity of
Experiences of harmful expression: Has your school experienced any type of harmful expression at or near the school?	<ul> <li>culture, religion, ideology were important considerations.</li> <li>18 interviews spoke to specific instances of harmful expressions (five of the seven districts).</li> <li>Some instances took place on a regular basis (once or twice a year).</li> <li>Expressions were typically taking place directly in-front of school on public property.</li> <li>Eight interview participants also talked about student exposure to graphic images and were antagonizing. Students would sometimes argue with protesters, who they saw as disruptive and creating a negative atmosphere.</li> <li>Three identified impact of students being filmed by one specific group as negative.</li> <li>Six experiences of trauma shared by students or staff, (anxiety or depression were often affected by the protests and outcomes included setbacks at school).</li> <li>One participant specifically talked about the emotional maturity of a 16-year-old (lack of experience for handling these encounters required staff to provide extra care).</li> </ul>	
School response: What did you or the school do about the complaints or situation? How was the situation addressed?	<ul> <li>13 schools were students directly school staff or renear protests).</li> <li>Events created a (negatively impalearning experies).</li> </ul>	e quick to act by addressing the issue with by (also sent incidents communications and involved esource officer who provided support to students a significant disruption and drained resources acted staff's day-to-day work and the students'

Outcomes/findings		<ul> <li>Schools noted the impacts of the event were not just immediate (emotional support and day-to-day learning interrupted).</li> <li>Eight participants said protests were disruptive and resulted in complaints from the community, students, parents and staff.</li> <li>Another eight participants used words like inflammatory, bullying, taunting, shocking, and distressing.</li> <li>Three schools received external complaints asking why protesting was allowed.</li> </ul>
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#### Outcomes/findings

Information gathered from schools was a key factor in framing Administration's recommendation to develop a bylaw to restrict advocacy messaging around schools during schools' days and hours.

## Stakeholder Engagement #2 - Informing the Bylaw

Goal: To understand how far stu	dents travel through the day both to and from school.	
stakeholder engagement interview. that they had experiences with adv	I out through email to the same 24 schools that responded to the first. A focus on obtaining responses from those schools that had indicated ocacy messaging outside of their school. <b>Why this approach?</b> This intact to reply quickly and on their own schedules.	
Reach	Audience	
24 schools reached via email 13 schools responded	Participants included principals, school boards or representatives.	
What we asked	Feedback Themes	
Pick up/drop off distance: Where and how far from the school is the parent pick up/drop off car loading zone?	<ul> <li>The range for distance was between three (3) to 500 metres. The average was 135 metres.</li> <li>All respondents said that the drop-off is immediately next to school property. Either in front or behind the school in a parking lot.</li> </ul>	
Student parking: If you have a student parking lot that is not on school property, where and how far is it from the school?	<ul> <li>Five of the schools have parking on property. Six of the schools that responded don't have parking.</li> <li>At three schools, students use street parking near the school. If students are parking on street, they are walking one to three blocks to the school property.</li> </ul>	
<b>Bus zones:</b> Where and how far are the key bus zones?	<ul> <li>The bus stops are as close as five metres, or directly in front of the school, and as far as four blocks or 800 to 1000 metres from the school.</li> <li>The average distance to a bus stop is 250 metres.</li> </ul>	
Lunch commute: Where do students typically go for lunch and how far is that location?	<ul> <li>For lunch only one school had all students stay on property, the rest had both students stay and go off property for lunch.         Lunch places are as close as 100 metres from the school, and as far as two kilometers from the schools.     </li> <li>The average distance to a lunch place is 750 metres. At one school students don't have access to food by walking. If they leave school at lunch they drive.</li> </ul>	
Outcomes/findings		
This information helped inform the	restriction distance or 'safe zone' in the proposed bylaw.	

#### Stakeholder Engagement #3 – Impacts and Effectiveness of the Proposed Bylaw

Goal: To gather feedback on the drafted bylaw from targeted stakeholders for bylaw refinement and to understand impact.

**Approach:** Administration reached out to school boards/districts, advocacy groups, and students in Calgary via email, inviting them to provide feedback on the draft of the bylaw through an online survey. **Why this approach?** This approach allowed stakeholders to provide timely input on impacts that the proposed bylaw may have on students, at their convenience. The timeline for responses was condensed because the school year was ending in June.

#### Reach Audience

200+ surveys sent out across all Calgary school boards and districts, and to external advocacy groups and students. (196+ surveys to school contacts, 12 surveys to advocacy groups)

2 follow up emails were sent to encourage participation.

**41 responses** - 28 schools, 7 advocacy groups, 4 students. 2 other

We did not have direct access to students - schools' administrators, teachers, advocacy groups and city councillors were asked to share the survey link with students.

One school reported that the survey was sent to 300 students.

Participants included schools, teachers, school boards, students, and external advocacy groups.

Translation services were offered in the email invitation and introduction section of the survey, but none were requested.

#### What we asked

# Stakeholders were asked about the clarity of the definitions of the draft bylaw

#### **Feedback Themes**

- The definitions of "school", "school day", and "school grounds" were clear and the meaning of "advocacy messaging" was generally understood.
- Information and promotional signs for businesses, community associations and related community events were generally seen as being outside of "advocacy messaging". Some questioned if "messaging" included things outside the common meaning of sign (such as t-shirts, billboards, student artwork and performance, stickers and images on vehicles).
- Some felt messages related to certain social and political topics should be excluded (related to school policy, Earth Day, social justice, equality and any age-appropriate signage not prohibited under legislation or other rulings).
- Some clarification sought on determining what is a "publicly recognized issue" and whether the definition could include religious or other personal beliefs.
- Concern that decisions about what is and isn't "advocacy messaging" may be affected by the beliefs of the person who gives permission to have a protest, rally or demonstration event.

Will the draft bylaw have potential impacts on students and advocacy?	<ul> <li>There was no consensus on the impact of the proposed bylaw. Based on the 41 surveys we heard a mix of no impact, impact, and negative effects.</li> <li>The impact that the bylaw could have on students may depend on the school. In schools that have student-initiated protests, rallies and/or demonstration events, students are required to ask the school principal's permission before planning the activity. Some were concerned that if students must ask permission, some events might not be permitted due to a decision-maker's bias.</li> <li>Many did not anticipate any unintended impacts, but a few had specific concerns about limiting students' own protest/rallies/demonstration activities, other student and school activities that may be forbidden under the bylaw, free speech and limiting the ability to expose students to information that may not be received at school.</li> <li>Student protest/rallies are happening on school property, city property, or inside the schools and schools are supportive/guiding to ensure students are not creating conflict but still having their message heard through respectful protest approaches.</li> </ul>
Will the restrictions within the draft bylaw effectively address the issues that schools had described in engagement #1?	<ul> <li>Restrictions on hand held signs, the size of signs and their distance from schools on school days addresses concerns.</li> <li>There was some interest in making the distance greater, though a few would prefer a shorter distance and no restriction on hand-held</li> </ul>

### Outcomes/findings

This engagement was used to make final changes to the drafted bylaw from July to August 2020 and to inform the report to Council.

signs.