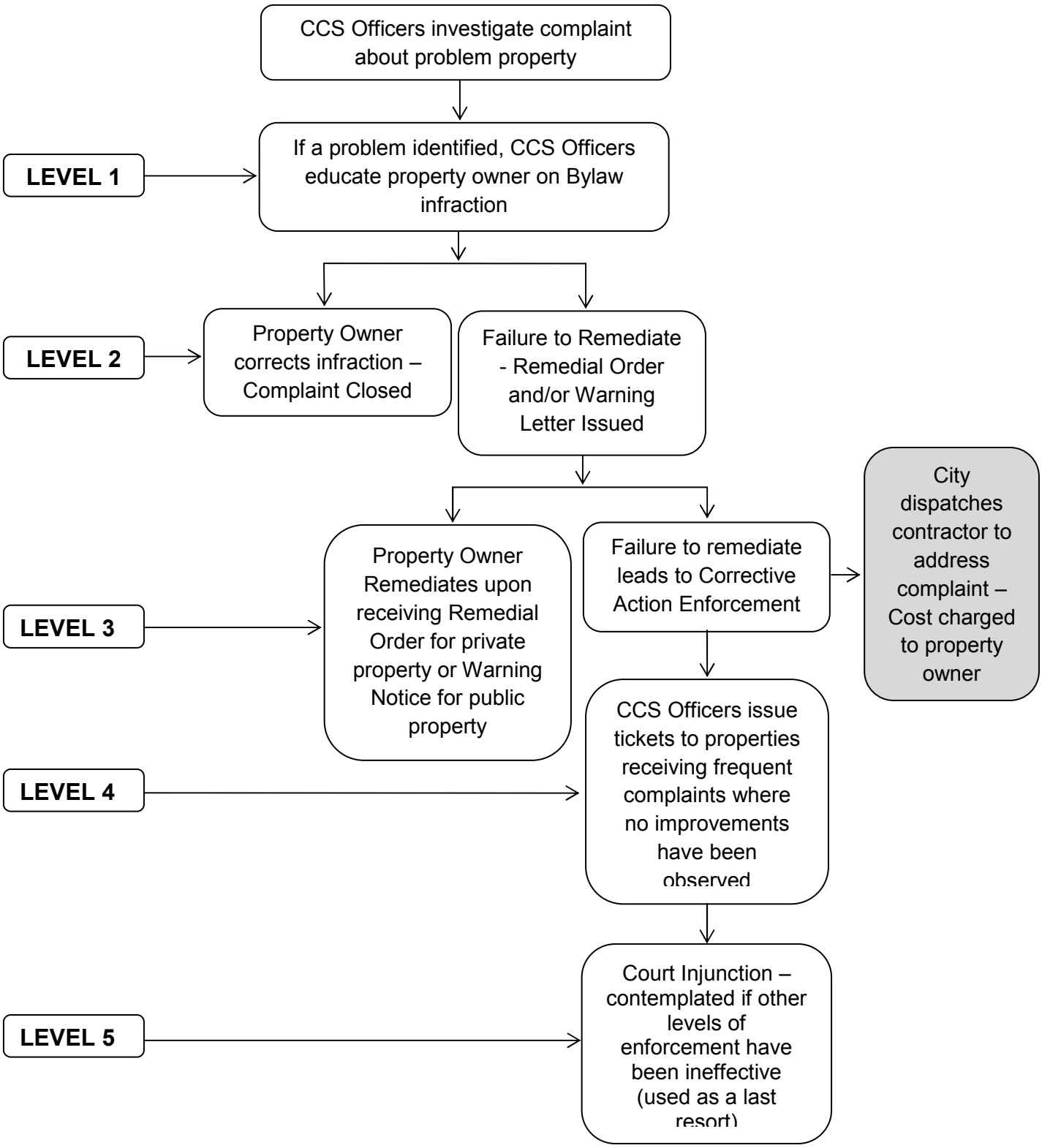Levels of Enforcement to Achieve Bylaw Compliance