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Planning & Development Report to Calgary Planning Commission 2020 May 07

Policy Amendment and Land Use Amendment in Montgomery (Ward 7) at 5028 – 20 Avenue NW, LOC2020-0017

EXECUTIVE SUMMARY

This application was submitted by the landowner Elyce P Henry on 2020 February 03. The application proposes to redesignate the subject lands from Residential – Contextual One Dwelling (R-C1) District to Residential – Contextual One / Two Dwelling (R-C2) District to allow for:

- semi-detached and duplex homes in addition the building types already allowed (e.g single detached homes and secondary suites);
- a maximum building height of 10 metres (no change from the current maximum);
- a maximum of 2 dwelling units (an increase from the current maximum of 1 dwelling unit); and
- the uses listed in the R-C2 District.

An amendment to the *Montgomery Area Redevelopment Plan* (ARP) is required to accommodate the proposed land use redesignation. The proposal conforms to the ARP as amended and aligns with the applicable policies of the *Municipal Development Plan* (MDP).

No development permit application has been submitted at this time.

ADMINISTRATION RECOMMENDATION:

That Calgary Planning Commission recommend that Council hold a Public Hearing; and

- 1. Adopt, by bylaw, the proposed amendments to the Montgomery Area Redevelopment Plan (Attachment 1); and
- 2. Give three readings to the proposed bylaw.
- Adopt, by bylaw, the proposed redesignation of 0.06 hectares ± (0.14 acres ±) located at 5028 - 20 Avenue NW (Plan 4994GI, Block 37, Lot 7) from the Residential – Contextual One Dwelling (R-C1) District to Residential – Contextual One / Two Dwelling (R-C2) District; and
- 4. Give three readings to the proposed bylaw.

PREVIOUS COUNCIL DIRECTION / POLICY

None.

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BACKGROUND

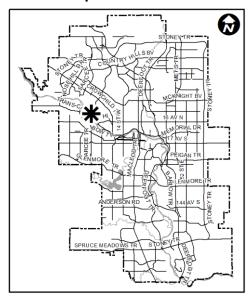
This application was submitted by the landowner Elyce P Henry on 2020 February 03. While no development permit has been submitted at this time, the applicant has indicated their intent to develop a semi-detached dwelling (Attachment 2).

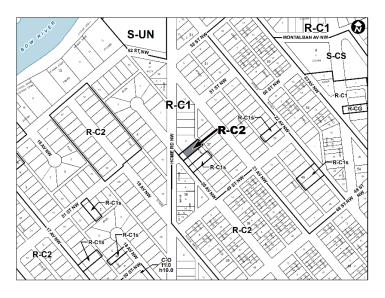
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Location Maps







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Site Context

The subject parcel is located on 20 Avenue NW between Home Road NW and 49 Street NW in the community of Montgomery. The subject parcel is approximately 0.06 hectares (0.14 acres) with approximate dimensions of 36 metres by 15 metres. The parcel abuts a lane along the north side and there is a one-storey single detached dwelling and an accessory residential building that currently exists on the parcel.

It is surrounded by low density residential development in the form of single detached dwellings in all directions. The parcel is located across the street from sites which are designated R-C2. The parcel is located two blocks northwest of Terrace Road Elementary School and two blocks north of the Bowness Road Neighbourhood Main Street. Neighbourhood Main Streets intend to provide high levels of residential and employment intensification.

As identified in *Figure 1*, the community of Montgomery has observed a decrease in population with its peak population in 1969.

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Figure 1: Community Peak Population

Montgomery	
Peak Population	5,287
2019 Current Population	4,515
Difference in Population (Number)	-772
Difference in Population (Percent)	14.6%

Source: The City of Calgary 2019 Civic Census

Additional demographic and socio-economic information may be obtained online through the Montgomery community profile.

INVESTIGATION: ALTERNATIVES AND ANALYSIS

This application was submitted to redesignate the parcel to the Residential – Contextual One / Two Dwelling (R-C2) District to facilitate a wider variety of low density residential uses. Subject to the minor policy amendment to the ARP, also included in this report, the proposal generally meets the objectives of all applicable planning policies as described in the Strategic Alignment section of this report.

Planning Considerations

The following sections highlight the scope of the technical planning analysis conducted by Administration.

Land Use

The existing Residential – Contextual One Dwelling (R-C1) District allows for low density residential developments with a maximum of one dwelling unit and a maximum building height of 10 metres. Single detached dwellings and secondary suites are the allowed uses within this District.

The proposed Residential – Contextual One / Two Dwelling (R-C2) District allows for low density residential developments with a maximum of two dwelling units and a maximum building height of 10 metres. It allows for a wider range of low density residential housing types such as single detached, semi-detached, duplex dwellings and secondary suites.

Development and Site Design

The rules of the proposed Residential – Contextual One / Two Dwelling (R-C2) District will provide guidance for future site development including appropriate building height, massing and setbacks, land uses and parking. Given the specific context of this site, additional items that will be considered through the development permit process include, but are not limited to the following:

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- respecting the immediate context and privacy of adjacent residential developments;
- providing the minimum number of motor vehicle parking for all dwelling units; and
- ensuring direct vehicle access from the rear lane.

Environmental

An Environmental Site Assessment was not required. There are no known environmental contamination concerns on the parcel or in the immediate area.

Transportation

Vehicular access to the parcel is available from the rear lane. Motor vehicle street parking is available on 20 Avenue NW. Vehicular access and parking will be reviewed during the development permit application process to ensure the parcel is adequate to accommodate future redevelopment of the site.

The subject site is located approximately 320 metres from the Bowness Road Primary Transit Network.

A Transportation Impact Assessment and parking study were not required for this application.

Utilities and Servicing

Water, sanitary and storm sewer mains are all available and can accommodate the potential redevelopment of the subject site without the need for off-site improvements at this time. Individual servicing connections as well as appropriate storm water management will be considered and reviewed at the development permit stage.

Stakeholder Engagement, Research and Communication

In keeping with the Administration's standard practices, this application was circulated to all relevant stakeholders and notice posted on site. Notification letters were also sent to adjacent landowners and the application was advertised online.

The application was circulated to the Montgomery Community Association and they are in support of the application, as detailed in their response letter (Attachment 3).

Administration did not receive any public responses regarding this application.

No public meetings were held by the applicant or Administration in relation to this application.

Following Calgary Planning Commission, notifications for Public Hearing of Council will be posted on-site and mailed out to adjacent landowners. In addition, Commission's recommendation and the date of the Public Hearing will be advertised.

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Strategic Alignment

South Saskatchewan Regional Plan (2014)

The recommendation by Administration in this report has considered and is aligned with the policy direction of the <u>South Saskatchewan Regional Plan</u> (SSRP) which directs population growth in the region to Cities and Town and promotes the efficient use of land.

Interim Growth Plan (2018)

The recommendation aligns with the policy direction of the <u>Interim Growth Plan</u>. The proposed land use amendment and policy amendment build on the principles of the <u>Interim Growth Plan</u> by means of promoting efficient use of land and regional infrastructure, and establishing strong, sustainable communities.

Municipal Development Plan (Statutory – 2009)

The subject parcel is located within the Residential – Developed – Inner City area as identified on Map 1: Urban Structure in the Municipal Development Plan (MDP). The applicable MDP policies encourage redevelopment and modest intensification in the inner-city communities to make more efficient use of existing infrastructure, public amenities and transit. Such redevelopment is intended to occur in a form and nature that respects the scale and character of the neighbourhood context. The proposal is in keeping with the relevant MDP policies aligning with the rules of the R-C2 District, which provides for a modest increase in density that is sensitive to the existing residential development in terms of height and built-form.

Montgomery Area Redevelopment Plan (Statutory – 2005)

The parcel is subject to the Residential policies of the <u>Montgomery Area Redevelopment Plan</u> (ARP). The ARP itself anticipates a planning timeframe of 10 to 15 years and established prior to the *Municipal Development Plan* (2009) and <u>Land Use Bylaw 1P2007</u>. These policies are designed to preserve Montgomery's small-town character by ensuring residential development contributes to preserving its predominantly low-density land use. R-C2 is considered a low-density district with a built form very similar to the existing R-C1 District.

Figure 1.3 of the *Montgomery ARP* identifies this site as Low Density Residential. The Low Density Residential Area policies generally discourage redesignation of residential parcels to higher densities but note the importance of increasing and stabilizing Montgomery's population, which has declined significantly since its peak in the 1960s. Minor text amendments to the ARP are required to accommodate this land use amendment (Attachment 1).

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Social, Environmental, Economic (External)

This proposal will allow for additional residential intensity which will facilitate a more compact urban form that makes efficient use of land and existing infrastructure. The proposed land use and policy amendment also encourage the creation of housing diversity for the citizens of Calgary, in an area supported by a variety of services and good transit connections.

Financial Capacity

Current and Future Operating Budget

There are no known impacts to the current and future operating budgets.

Current and Future Capital Budget

The proposed amendments do not trigger capital infrastructure investment and there are no growth management concerns at this time.

Risk Assessment

There are no significant risks associated with this proposal.

REASON(S) FOR RECOMMENDATION(S):

The proposal is in keeping with applicable policies of the *Montgomery Area Redevelopment Plan*, as amended, and the *Municipal Development Plan*. The proposal represents a low-density building form and modest increase for an inner-city parcel of land and allows for development that has the ability to be compatible with the character of the existing neighbourhood.

ATTACHMENT(S)

- 1. Proposed Amendments to the Montgomery Area Redevelopment Plan
- 2. Applicant's Submission
- 3. Community Association Letter