



CPS2014-0458: City of Calgary Prostitution Response Framework

**Presentation to:
SPC on Community
& Protective Services**

2014 June 4

Context

- The Bedford Decision
- Status of Federal Legislation



Notice of Motion

- A review of approaches in other jurisdictions
- Planned responses from other levels of government
- Public submission process
- A framework to address potential legislative, regulatory, social, environmental and economic issues involved, with a targeted implementation date of 2014 December



Calgary Current State

- Prostitution is referred to as “indoor” or “outdoor”.
- Indoor represents 70-95 per cent of all prostitution.
- Outdoor tends to involve vulnerable populations.
- Estimates place the total number of prostitutes in Calgary at anywhere between 1000-3000.

Calgary Current State – Continuum of Community Social Service Agencies

Calgary has a number of community-based social service organizations and programs that provide services to those in the sex trade, including:

- The Servants Anonymous Society of Calgary (SAS)
- HIV Community Links' Support Services for People in the Sex Industry Program (SHIFT)
- The United Way of Calgary
- Family & Community Support Services (FCSS) agencies

This system of agencies addresses a continuum of needs from prevention and early intervention to harm reduction and assistance exiting the sex trade

Basic Needs Support

Harm Reduction

Exit Programs

Public Submission Summary

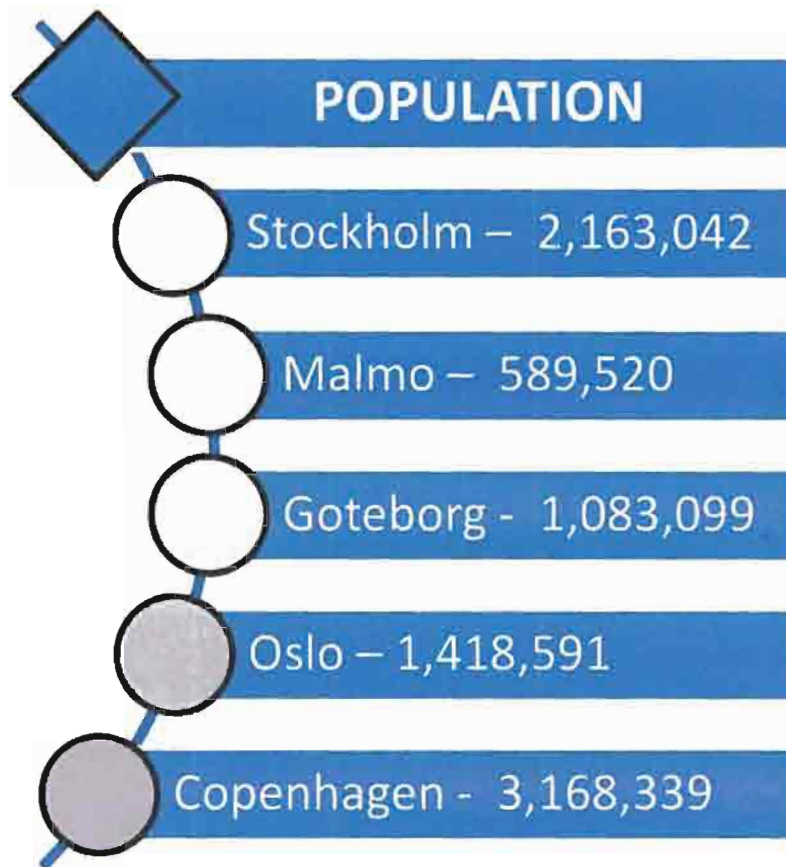
Respondents identified four key categories of community impacts:

- Public Safety
- Health Concerns
- Societal Stigma
- Property-Related concerns

Citizens support a multi-pronged approach:

- Ongoing building of Knowledge
- Community Development
- Prevention/Education
- Intervention
- Exit strategies

Approaches in Other Jurisdictions - Nordic Model Research Trip



Approaches in Other Jurisdictions - Regulatory/Hybrid Models

Netherlands

- The Netherlands approach primarily focuses on limiting the geographic area in which the activity can take place
- Including licensing prostitution through brothels in “red light” zones, or street prostitution in “tippelzones”

New Zealand

- In New Zealand the focus is on addressing prostitution as another component of the business sector
- E.g. health and safety standards and employment rights

North America (Nevada)

- The state of Nevada allows for legalized prostitution in licensed brothels in certain locations
- Prostitutes must register with police and pass mandatory monthly sexually transmitted disease testing

Germany

- Decriminalization of prostitution with minimal associated regulatory practices
- Prostitution is recognized as a legitimate employment choice and subject to state taxation

Prostitution Response Framework

Societal Influences	Community-Identified Impacts	Response to Mitigate Community Impact	
Legislative <ul style="list-style-type: none"> ○ Criminal Code of Canada and potential for new federal legislation Regulatory <ul style="list-style-type: none"> ○ Provincial initiatives including: Safer Communities and Neighbourhoods Act (SCAN), use of community safety orders Social <ul style="list-style-type: none"> ○ Social service support systems, addictions, societal stigma Economic <ul style="list-style-type: none"> ○ Available housing, unemployment, and poverty rates Environmental <ul style="list-style-type: none"> ○ Crime rates, societal perceptions 	Health concerns <ul style="list-style-type: none"> ○ Discarded needles/condoms ○ Spread of sexually transmitted infections ○ Connection to addictions and mental health issues Public Safety <ul style="list-style-type: none"> ○ Link to organized crime ○ Potential for violence ○ Challenges associated with exploitation Societal Stigma <ul style="list-style-type: none"> ○ Concerns about prostitutes having limited access to support Property-related concerns <ul style="list-style-type: none"> ○ Potential impacts on business ○ Need to protect neighbourhoods 	1) Enforcement <u>Front-line enforcement coordination</u> <ul style="list-style-type: none"> ○ Increased officer coordination in targeted communities focused on monitoring industry to address community safety concerns <ul style="list-style-type: none"> - Coordinated CPS / ABS community & park patrols - Collaborative resource deployment model ○ ABS Community Outreach Project, front-line officer identification of vulnerable populations including the provision of referrals to community supports <u>Business Sector Collaboration</u> <ul style="list-style-type: none"> ○ Partnership with Calgary hotel industry to further mitigate impacts of "indoor" prostitution market, including CPS hotel liaison ○ Use of Safer Communities and Neighbourhoods (SCAN) Act to address properties associated with prostitution <u>Information Sharing</u> <ul style="list-style-type: none"> ○ Enhanced information sharing between CPS and ABS, including emerging community trends data ○ Ongoing monitoring of CPS and City calls for service 	1) Community Outreach <u>Leveraging community expertise</u> <ul style="list-style-type: none"> ○ Incorporation of community social service agencies into City Prostitution Working Group to identify and mitigate emerging issues on ongoing basis ○ Increasing officer awareness of community social service providers, including supporting referrals for: <ul style="list-style-type: none"> - Safe accommodations / housing & education support - Health / addictions services - Counselling support <u>Community capacity building</u> <ul style="list-style-type: none"> ○ Collaboration with Community & Neighbourhood Services (CNS), community associations, business revitalizations zones (BRZs) on targeted community initiatives; including leveraging community social workers ○ Support for innovative outreach and exit projects via the ABS Crime Prevention Investment Plan ○ Supporting advocacy efforts with other levels of government for enhanced social service, addictions, counselling and employment support ○ Leveraging community social service provision to reach the "indoor market" and underserved populations ○ Partnership with stakeholders to enhance best practice and community awareness

Recommendation

ADMINISTRATION RECOMMENDATION (S)

That the SPC on Community and Protective Services recommends that Council direct Administration to report back to Council through the SPC on Community and Protective Services within four months of the enactment of new federal legislation with an analysis of impact and revisions to the prostitution framework as applicable.