Hybrid Codes

The following excerpt is the executive summary from a full report that was commissioned in 2019 August, for Administration to provide an overview of the emerging best practice in zoning – the hybrid code. The report provides an overview of what a hybrid code is, why they are important, who is doing them, and what can be learned for The City of Calgary in the consideration of a new land use bylaw. The full report titled *Hybrid Codes: A Best Practice for Land Use Planning* can be found online here.

Executive Summary

The land use bylaw is the only regulatory tool for municipalities in Alberta to regulate the use and development of land and are critically important in affecting how a city evolves over time. Most bylaws are based on a primarily use-based approach developed in the early twentieth century. While attempts have been made to better align bylaw regulations with a city's strategic direction, the approach is fundamentally flawed. As many municipalities are grappling with a better way to implement the policies of their comprehensive plans, hybrid codes are emerging as the best practice.

A hybrid code is an adaptation of the use-based regulations with a newer form-based approach. This approach balances these two types of development standards while uniquely focusing on a more predictable, outcome-based application process. A hybrid code is the outcome in the creation of clear, quantifiable standards expressing the 3-dimensional vision for a city. It respects a community's current state while accommodating future growth. When planning policy is implemented through use of a hybrid code and clearly defined application process:

- The user experience is elevated;
- · Processing times are reduced; and,
- Expectations set with community members and stakeholders are respected.

The use of a hybrid code becomes a key tool for delivering the vision of the Municipal Development Plan.

An integration of form and use standards in a bylaw is not new. Most have traditionally included both elements. However, what is unique about a hybrid code is the relationship between form, use and the application process. Instead of use over form, or form over use, a hybrid code balances the two equally to be organized by the application process. Three of the most prominent hybrid code examples in North America are High River, Alberta; Halifax, Nova Scotia; and Denver, Colorado. These examples show:

- The ability to adopt a municipal-wide hybrid code in Alberta with recognized success in strengthening relationships with community and stakeholders;
- How a larger Canadian municipality's use of a hybrid code permitted an overwhelming success of new development and expansion of the approach to established communities; and
- How adopting a hybrid code through an incremental progression encourages the integration of context-sensitive design through a layered approach.

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For Calgary to deliver a new hybrid code, key considerations recommended include:

- Building on the learnings and success of the mixed-use main street districts and the Guidebook for Great Communities as the foundation for creating a made-in-Calgary code;
- 2. Re-focusing the code on form to provide more clarity on the strategic implementation of the Municipal Development Plan;
- 3. Defining clear and predictable outcome-based standards so as not to burden individual applications with strategic decisions;
- 4. Developing clear application processes that reinforce quantitative regulations; and,
- 5. Elevating the user experience of the bylaw to reduce cross-referencing and confusion of interpretation.

Together, these recommendations would result in a predictable application process with quantified design standards that allow for a mix of uses appropriate to different areas of the city. The various elements of a complete community are defined and known to all users and stakeholders, conveyed in a bylaw that first and foremost is easy to understand.

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