



Delivery Model Evaluation for Green Line Stage 1

STRATEGIC ASSESSMENT PHASE

Item #7.4 PFC2018-0207 ATTACHMENT 3

Summer 2016

options analysis through qualitative qualitative risk assessment and delivery Brings together detailed case study investigations, a market assessment,

24 firms **STATISTICS**

13 projects Market Sounding Case Study Review

evaluated qualitatively and Strategic Assessment Phase were The four models advanced from the

Summer 2017

VALUE FOR MONEY PHASE

Value for Money (VFM) Phase. quantitatively through the

2 days

STATISTICS

lessons learned

Eglington Crosstown Commercial Strategy

Winter 2018

40+ attendees 8 workshops/ & Risks

and qualitative analysis. through strategic, quantitative

Delivery Model, Design-Build-Finance (DBF), was reached

evaluation, the recommendation for the

After detailed

Final Recommendation made

4 meetings

ESC Sponsored

Recommendation

STATISTICS

Present

March 6

Priorities & Finance

Committee

VFM Models

Comparator or PSC) and P3 project delivery risk adjusted project costs between a (construction, maintenance, and operating) A VFM Model is the comparison of total

Design-Bid-

Design-Build-

Finance

Vehicle Supply-Maintain Design-Build-Finance-

DBFVM

DB

DBB

began with ten options... The Delivery Model evaluation

Finance-Maintain Design-Build-

DBFM

Integrated

PD

Delivery Project

Management

Vehicle Supply-Operate-

Maintain

Design-Build-Finance-

DBFVM

DBFVOM

(at-risk)

Construction

CM@Risk

Design-Build

Management

Construction

Design-Build-Finance-Operate-Maintain

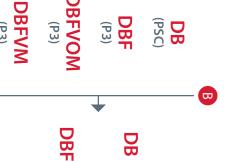
DBFVOM

DBFOM

DBF

DB B

risk would best be managed (i.e. City or comparison. Risks for each delivery model risk assessment, financial modelling, assumptions, costing analysis, probabilistic VFM assessments utilize macro-economic



DBF

Design-Build-Finance

DB

DBFVOM

(P3)

Decision

drivers for determining the final recommendation

take advantage of: scored models at the conclusion of the VFM Phase. Both models The DB and DBF are very similar models that were the highest

- Cost savings for integrating design and construction
- Enhanced constructability of design plans

Delivery Model Value for Money results

⊕ VFM

+ VFM

Key factors summary

- Accelerated delivery schedule
- Optimized design and construction risk transfer
- Easier to implement expansion beyond Stage 1 relative to long-term models
- Greater flexibility for LRT operations relative to long-term models

The DBF model has the additional benefits of:

- Lender oversight on design and construction provides greater:
- Performance assurances Leverage on non-performance
- Less exposure to credit risk of contractors Short-term financing is relatively inexpensive
- (see reverse for more detail)



Capacity and oversight for administering contract

Operational risk allocation

 Design flexibility (pre-construction) Design and construction risk allocation System expansions Operational flexibility

Long-term maintenance

Construction quality

-DBFVM

-DBFVOM

DB DBF

Disputes

Operational flexibility

Scope change

 Interface Integration

On-time delivery

System-wide operational integration

User perspective

Lifecycle approach

Total project cost certainty and efficiency

Each model was assessed by weighted qualitative criteria:

A Key assessment criteria

B

Key risk criteria

differentiating models

Expansion

COMMENDED DELIVERY MODEL

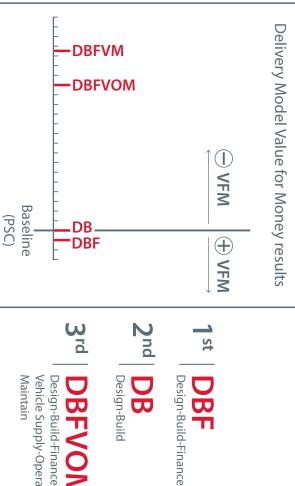


Calgary

EVALUATION RESULTS

Design-Build-Finance

contract is completed. A DBF is similar to a DB, in that the design and construction are combined under a single completed, but payment of the privately-financed portion would remain at risk until the risks. Periodic payments would be made to the DBF contractor based on the value of work contract, but also includes a portion of private sector financing and associated financing



DB

Design-Build

Maintain Vehicle Supply-Operate-**DBFVOM**

Value for Money assessment? What are the factors used as part of the

differentiation among the models were: Value For Money (VFM) stage. The most significant risk factors that provided clear Over 20 different factors were used to evaluate each of the delivery models at the

- Flexibility to expand beyond Stage 1
- Operational flexibility and integration with current system
- Risk of scope change (whether initiated by City or by Project Co.)

WHY IS DBF THE BEST DELIVERY MODEL FOR GREEN LINE STAGE 1?

Greater flexibility for operations and future expansions

- Greater operational flexibility is available in the DBF model. Changes to Calgary Transit's service plan in response to customer needs or ridership can be made without the presence of a private
- As future stages of the Green Line are being planned, a delivery model that includes operations for future stages outside of Stage 1. and maintenance would result in increased costs for The City to have Project Co. accommodate

Better cost and schedule certainty

- Project Co. only receives partial payment for reaching a construction milestone. The remainder of the payment is only given when construction is complete.
- The risk for delays and cost overrun is lower when compared to other delivery models. Penalties or additional interest charges for delays motivates Project Co. to adhere to the schedule and ensure that work meets technical requirements and standards.

Lender oversight on the design & construction risk transfer

• Due to the size and complexity of Green Line Stage 1, the project has significant design and construction risks that will be transferred to Project Co. The finance component of the delivery provides additional oversight on Project Co's management of those risks. model anchors Project Co to their obligations in taking on the risks transfer, and the lender

Less exposure to credit risk of contractors/subcontractors

 Project Co.'s lenders would provide an additional layer of comprehensive credit checks contractors and subcontractors have the financial stability to be involved with construction of the

Short-term financing is relatively inexpensive

• When compared to long-term P3 delivery models where Operations and Maintenance are with long-term financing included, the short-term nature of DBF reduces the financial burden on The City associated

sectors, including transit infrastructure. For example: The Design-Build-Finance (DBF) model has been used successfully in several cities, in several project

- Evergreen Line, BC, an 11 km long extension to the existing SkyTrain system in Metro Vancouver was delivered on time and approximately \$70M - \$85M under the budget set in 2008. A budget of \$1.43B was approved in 2008. Service commenced in December 2016. The project
- Ottawa, note the first phase was built as a Design-Build-Finance-Operate-Maintain. The project Confederation line east, phase 2, ON, a 30 km long extension to the existing LRT system in commencement by Q2 2019. The project is expected to cost \$3.6B is currently in RFP stage. Contract award is scheduled for Q2 2018 and construction

NEXT STEPS

Councillor Information Session #1:

Background and Delivery Model Options January 22, 2018

Councillor Information Session #2:

Delivery Model Evaluation and Results

January 29, 2018

Councillor Information Session #3:

Delivery Model Q&A and Contracting Strategies February 12, 2018

One-on-one meetings with Councillors:

delivery model recommendation Address questions or concerns related to the

February 5, 2018 to March 2, 2018

Priorities and Finance Committee:

Recommendation Green Line Stage 1 - Delivery Model

March 6, 2018

Regular Meeting of Council:

Recommendation Green Line Stage 1 - Delivery Model

March 19, 2018