



## AGENDA

### INTERGOVERNMENTAL AFFAIRS COMMITTEE

October 15, 2020, 9:30 AM  
IN THE COUNCIL CHAMBER

Members

Mayor N. Nenshi, Chair  
Councillor G-C. Carra, Vice-Chair  
Councillor G. Chahal  
Councillor P. Demong  
Councillor J. Farkas  
Councillor R. Jones  
Councillor E. Woolley

#### ***SPECIAL NOTES:***

*Public are encouraged to follow Council and Committee meetings using the live stream [Calgary.ca/WatchLive](https://calgary.ca/WatchLive)*

*Members may be participating remotely.*

1. CALL TO ORDER
2. OPENING REMARKS
3. CONFIRMATION OF AGENDA
4. CONFIRMATION OF MINUTES
  - 4.1. Minutes of the Regular Meeting of the Intergovernmental Affairs Committee, 2020 September 03
5. CONSENT AGENDA
  - 5.1. DEFERRALS AND PROCEDURAL REQUESTS  
None
  - 5.2. BRIEFINGS
    - 5.2.1. Federation of Canadian Municipalities (FMC) Update – October 2020, IGA2020-1145

- 5.2.2. Alberta Urban Municipalities Association (AUMA) Update – October 2020, IGA2020-1147
- 5.2.3. Calgary Metropolitan Region Board - September 2020 Board Meeting Update, IGA2020-1138
- 5.2.4. Calgary Metropolitan Region Board – September 2020 Land Use and Servicing Committee Update, IGA2020-1137
- 5.2.5. City of Calgary – Rocky View County Intermunicipal Committee September 2020 Meeting Update, IGA2020-1129
- 5.2.6. City of Calgary-Foothills County Intermunicipal Committee-September 2020 Meeting, IGA2020-1127

6. POSTPONED REPORTS  
*(including related/supplemental reports)*

None

7. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

- 7.1. Annexation from Foothills County – Resource and Timelines, IGA2020-1153  
Attachment 2 held confidential pursuant to Sections 16 (Disclosure harmful to the business interests of a third party) and 21 (Disclosure harmful to intergovernmental relations) of the *Freedom of Information and Protection of Privacy Act*.

**Review By: 2022 October 15**

- 7.2. Entering into the Cooperative Stormwater Management Initiative (CSMI) Cooperative, IGA2020-1175  
Attachments 3 and 4 held confidential pursuant to Sections 16 (Disclosure harmful to the business interests of a third party), 21 (Disclosure harmful to intergovernmental relations), and 25 (Disclosure harmful to economic and other interests of a public body) of the *Freedom of Information and Protection of Privacy Act*.

**Review By: 2021 October 15**

8. ITEMS DIRECTLY TO COMMITTEE

- 8.1. REFERRED REPORTS  
None
- 8.2. NOTICE(S) OF MOTION  
None

9. URGENT BUSINESS

10. CONFIDENTIAL ITEMS

10.1. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

- 10.1.1. Intermunicipal Update (Verbal), IGA2020-1144  
Held confidential pursuant to Section 21 (Disclosure harmful to intergovernmental relations) of the *Freedom of Information and Protection of Privacy Act*.

10.2. URGENT BUSINESS

11. ADJOURNMENT





## MINUTES

### INTERGOVERNMENTAL AFFAIRS COMMITTEE

**September 3, 2020, 9:30 AM  
IN THE COUNCIL CHAMBER**

**PRESENT:** Mayor N. Nenshi, Chair  
Councillor G. Chahal (Remote Participation)  
Councillor J. Farkas (Remote Participation)  
Councillor E. Woolley (Remote Participation)  
Councillor J. Gondek

**ABSENT:** Councillor G-C. Carra, Vice-Chair (Council business)  
Councillor P. Demong (Council business)  
Councillor R. Jones (Personal)

**ALSO PRESENT:** A/General Manager C. Arthurs  
Legislative Advisor A. de Grood  
Legislative Advisor D. Williams

1. **CALL TO ORDER**

Mayor Nenshi called the Meeting to order at 9:34 a.m.

**ROLL CALL**

Mayor Nenshi, Councillor Chahal, Councillor Farkas, Councillor Woolley, and Councillor Gondek.

Absent from Roll Call: Councillor Carra, Councillor Demong, and Councillor Jones.

2. **OPENING REMARKS**

Mayor Nenshi provided opening remarks and a traditional land acknowledgment.

3. **CONFIRMATION OF AGENDA**

**Moved by** Councillor Farkas

That the Agenda for today's meeting be amended by adding the following as items of Urgent Business:

By adding the following items as Urgent Business:

- 9.1 Provincial Government Update (Verbal), IGA2020-1001
- 9.2 Federal Government Update (Verbal), IGA2020-1002

**MOTION CARRIED**

**Moved by** Councillor Farkas

That the Agenda for today's Meeting be amended by bringing forward the Closed Meeting Items 10.1.1 IGA2020-0958 and 10.1.2 IGA2020-0905, to be dealt with as the first items of business following the Confirmation of Minutes.

**MOTION CARRIED**

**Moved by** Councillor Woolley

That the Agenda for the 2020 September 03 Regular Meeting of the Intergovernmental Affairs Committee be confirmed, **as amended**.

**MOTION CARRIED**

4. CONFIRMATION OF MINUTES

4.1 Minutes of the Regular Meeting of the Intergovernmental Affairs Committee, 2020 July 23

**Moved by** Councillor Chahal

That the Minutes of the 2020 July 23 Regular Meeting of the Intergovernmental Affairs Committee be confirmed.

**MOTION CARRIED**

5. CONSENT AGENDA

**Moved by** Councillor Farkas

That the Consent Agenda be approved as follows:

5.1 DEFERRALS AND PROCEDURAL REQUESTS

None

5.2 BRIEFINGS

5.2.1 Federation of Canadian Municipalities (FCM) Update, IGA2020-0945

5.2.2 Alberta Urban Municipalities Association (AUMA) Update – September 2020, IGA2020-0974

**MOTION CARRIED**

6. POSTPONED REPORTS

None

7. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

7.1 Advocacy Update - September 3, 2020 (Verbal), IGA2020-0977

A presentation entitled "Advocacy Update" was electronically displayed with respect to Report IGA2020-0977.

**Moved by** Councillor Farkas

That Verbal Report IGA2020-0977 and the presentation be received for the Corporate Record.

**MOTION CARRIED**

8. ITEMS DIRECTLY TO COMMITTEE

8.1 REFERRED REPORTS

None

8.2 NOTICE(S) OF MOTION

None

9. URGENT BUSINESS

9.1 Provincial Government Update (Verbal), IGA2020-1001

Mayor Nenshi provided a verbal update.

9.2 Federal Government Update (Verbal), IGA2020-1002

Mayor Nenshi provided a verbal update.

10. CONFIDENTIAL ITEMS

That the Intergovernmental Affairs Committee move into Closed Meeting, at 9:34 a.m. in the Council Boardroom, pursuant to Sections 21 (Disclosure harmful to intergovernmental relations), 24 (Advice from officials), and 25 (Disclosure harmful to economic and other interests of a public body) of the *Freedom of Information and Protection of Privacy Act*, in order to consider confidential matters with respect to the following items:

- 10.1.1 City of Calgary Position MGA Review Part 17 (Red Tape Reduction) (Verbal) IGA2020-0958; and
- 10.1.2 Calgary Metropolitan Region Board Appeal Mechanism Update (Verbal), IGA2020-0905.

Committee moved into Public Meeting at 11:05 a.m. with Mayor Nenshi in the Chair.

**ROLL CALL**

Councillor Chahal, Councillor Farkas, Councillor Woolley, and Mayor Nenshi.

Absent from Roll Call: Councillor Carra, Councillor Demong, and Councillor Jones.

**Moved by** Councillor Woolley

That Committee rise and report.

**MOTION CARRIED**

**10.1 ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES**

**10.1.1 City of Calgary Position MGA Review Part 17 (Red Tape Reduction) (Verbal), IGA2020-0958**

Administration in attendance during the Closed Meeting discussions with respect to Report IGA2020-0958:

Clerks: A. Degrood and D. Williams. Advice: K. Davies Murhpy, J. White, K. Parker and N. Schaefer. Law: T. Wobeser. Observers: M. Tita, K. Cote, A. McIntyre, C. Arthurs, F. Snyders, and M. Surgenor-Sands.

A confidential presentation was displayed with respect to Verbal Report IGA2020-0958.

**Moved by** Councillor Woolley

That with respect to Report IGA2020-0958, the following be approved:

That the Intergovernmental Affairs Committee:

1. Receive the confidential presentation for the Corporate Record.
2. Direct that the Closed Meeting discussion and presentation be held confidential pursuant to Sections 24 (Advice from officials) and 25 (Disclosure harmful to economic and other interests of a public body) of the *Freedom of Information and Protection of Privacy Act*, until such a time as deemed in public interest of the Administration and the Mayor, to be reviewed by 2020 December 31.

**MOTION CARRIED**

**10.1.2 Calgary Metropolitan Region Board Appeal Mechanism Update (Verbal), IGA2020-0905**

Administration in attendance during the Closed Meeting discussions with respect to Report IGA2020-0905:

Clerks: A. Degrood and D. Williams. Advice: D. Shearer. Law: D. Mercer. Observers: M. Surgenor-Sands, N. Kuzmak, N. Zoldak, N. Younger, C. Arthurs, K. Cote, A. McIntyre, N. Schaefer, F. Snyders, and M. Tita.

A confidential presentation was displayed with respect to Verbal Report IGA2020-0905.

**Moved by** Councillor Chahal

That with respect to Report IGA2020-0905, the following be approved:

That the Intergovernmental Affairs Committee:

1. Provide feedback on the draft Calgary Metropolitan Region Board (CMRB) Appeal/Dispute Resolution proposal to Administration and the City's representative at the CMRB Governance Committee and Board.



2. Direct that the Closed Meeting discussions and presentation be held confidential pursuant to Section 21 (Disclosure harmful to intergovernmental relations) of the *Freedom of Information and Protection of Privacy Act*, to be reviewed by 2021 July 31.

**MOTION CARRIED**

10.2 URGENT BUSINESS

None

11. ADJOURNMENT

**Moved by** Councillor Woolley

That this meeting adjourn at 11:27 a.m.

**MOTION CARRIED**

The next Regular Meeting of the Intergovernmental Affairs Committee is scheduled to be held 2020 October 15 at 9:30 a.m.

CONFIRMED BY COMMITTEE ON

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CHAIR

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ACTING CITY CLERK



# BRIEFING

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Item # 5.2.1

Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15

ISC: UNRESTRICTED  
IGA2020-1145

## Federation of Canadian Municipalities (FCM) Update – October 2020

### PURPOSE OF BRIEFING

To provide information on recent and upcoming Federation of Canadian Municipalities (FCM) activities and events.

### SUPPORTING INFORMATION

#### September 2020 meeting of the FCM Board of Directors

In light of COVID-related travel restrictions, FCM held its first ever, virtual Board of Directors Meeting from 2020 September 8 to 11.

As part of their agenda, the Board and its various subcommittees debated and approved several new resolutions to guide FCM advocacy. Of some interest to The City of Calgary, this included resolutions brought forward via FCM's Western Economic Solutions Taskforce (WEST) calling on the Government of Canada to:

- Work with provinces, municipalities, and Indigenous groups to establish national utility corridors, which includes pipelines and other resource and utility structures;
- Implement the Impact Assessment Act in a way that improves predictability through timely approvals and appropriate community engagement to help restore investor confidence; and
- Repeal or amend Bill C-48 (the "tanker ban") to help restore investor confidence and ensure the construction of future infrastructure that is in the national interest.

Other Board decisions of note for The City include direction for FCM Staff to call on the Government of Canada to:

- Develop a funding program designed to cover 80 per cent of the incremental costs of building to new energy efficiency standard for non-market social housing;
- Create a broad market rental preservation program; and
- Work closely with municipalities on the National Active Transportation Strategy.

FCM staff are preparing a summary report of the Board Meeting that will be circulated to Council when it becomes available.

#### Speech from the Throne 2020

FCM's response to this year's Speech from the Throne was generally positive, seeing it as "encouraging and hopeful sign that we'll have a federal partner on the path forward."

A number of Throne Speech commitments align with FCM's advocacy, including:

- Commitments to tackle Canada's housing affordability crisis;
- Recognition of the need for more support for public transit, more climate-resilient communities, and scaled-up local sustainability initiatives that create jobs and reduce emissions; and

# BRIEFING

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- New commitments to work with municipalities to expand urban parks and advance the fight against climate change with nature-based solutions.

In partnership with its membership as well as the Big City Mayors' Caucus, FCM continues to develop detailed recommendations for the road ahead, including the extraordinary challenges the sector will continue to face as long as cities' COVID-driven costs are up and revenues are down.

## FCM's Virtual Elections and Annual General Meeting

With the cancellation of the annual conference in June, FCM's Annual General Meeting (AGM) and elections have been held virtually this fall:

- Election of FCM Table Officers (e.g. President and First, Second and Third Vice-Presidents) took place September 28 to 30. Last year's First Vice-President Garth Frizzell (Prince George, BC) was running unopposed for President.
- Director elections were held October 5 to 7. With a guaranteed seat on the Board, The City of Calgary's representative (currently Councillor Woolley) is not required to stand for election.

The winners of the elections will be ratified at the AGM on October 15. More information about the candidates, election and AGM is available on [FCM's website](#).

## Upcoming events

FCM's bi-annual [Sustainable Communities Conference](#) will also take place from October 20 to 22 in a virtual format. The theme of this year's conference is Bringing projects to life. Delegates will explore the issues that are fundamental to building sustainable communities and get exclusive tools and resources to help bring their municipal projects to life.

## **ATTACHMENT(S)**

N/A

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Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15

ISC: UNRESTRICTED  
IGA2020-1147

## **Alberta Urban Municipalities Association (AUMA) Update – October 2020**

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### **PURPOSE OF BRIEFING**

The City of Calgary (The City) is an active member within the Alberta Urban Municipalities Association (AUMA) and this briefing memo is a monthly update to the Intergovernmental Affairs Committee (IGA) on their activities and The City's work within the AUMA on provincial issues.

### **SUPPORTING INFORMATION**

#### **The AUMA Fall Convention & Annual General Meeting (AGM) – 2020 September 23 to 25 – Summary Overview**

The AUMA hosted a virtual convention this year, broadcasting its proceedings online from the Calgary Convention Centre, due to the on-going COVID-19 pandemic. The theme for this year's convention is "*Together We Can*". There were over 780 delegates attending from across Alberta including the Mayor, seven members of Council, one member of the Mayor's Office, and two members of Administration representing The City of Calgary, observing and participating. This briefing summarizes key convention activities, to fulfil Council Policy CC022, Reporting Policy of Council Members Attending FCM and AUMA Annual Conferences.

The convention was made up of several sessions taking place officially over a day and a half, but unofficially for a week, in the latter half of September. Convention activities included:

- A two-hour dialogue question and answer session with provincial Ministers;
- Two keynote speakers (Peter Mansbridge and Hayley Wickenheiser);
- Voting on 20 AUMA Resolutions (17 passed and 3 defeated);
- Voting for AUMA Board elections;
- Virtual networking events; and
- A week of education sessions and AUMA committee reports, from September 16 to 23, leading up to the formal convention start on the evening of September 23.

#### **Minister of Municipal Affairs Tracy Allard's Address**

Key highlights and messages from the Minister's speech:

- A positive address in tone overall as the Municipal Affairs Minister Tracy Allard's (Minister Allard) speech contained strong, positive language signaling a desire by the Minister for an improved, cooperative relationship between the Government of Alberta and Alberta's municipalities. However, the speech hinted at a fiscal and red tape reckoning to come for municipalities and the province as a whole; Minister Allard stated the Government of Alberta's desire to see municipalities cut red tape and improve service delivery as much as possible.
- Minister Allard shared that the Government of Alberta's priority is to deal with the 5 years of economic stagnation and revitalize the economy.
- Minister Allard went over the details of the new \$500 million Municipal Stimulus Program for municipal infrastructure and stated she has already approved several submitted projects. Repeated that she and the Ministry of Municipal Affairs wants to work together with municipalities on infrastructure.

- Minister Allard formally announced the funding agreement between the Government of Alberta and the Government of Canada regarding municipal operational and transit support with funds being distributed by a simple grant program, no application needed. The Minister stated a funding agreement for municipalities is coming. Municipal Affairs will reach out soon and funds will flow in the next few weeks.

## The Premier of Alberta, the Hon. Jason Kenney's Address

Key highlights and messages from the Premier's address:

- The Premier stated the key concern for everyone [elected officials] is the moral of the Alberta public as the pandemic and the previous five-year downturn has taken a steep toll emotionally and financially on many citizens. Many unemployed and underemployed Albertans are surviving under stressful and difficult circumstances. Premier reiterated leaders must keep this in mind with all decisions they make and to focus on economic growth and job creation, needed to protect both lives and livelihoods. The Premier stated, "Our common strategy is a bold plan to build and diversify the economy, create jobs now and into the future."
- The Premier reminded listeners that the Government of Alberta's capital build changed from \$7 billion to \$10 billion this year with \$500 million for municipalities' infrastructure projects.
- Premier Kenney stated the goal "is to create the most attractive province in the country and one of the most attractive jurisdictions in North America to invest and build a business in" and "Invest Alberta wants to cooperate with your regional economic development agencies and your municipalities on investment attraction." Premier Kenney reiterated that, "We need to strip away unnecessary rules, red tape, and work together in a Team Alberta approach on this, please work with Minister Allard on this... We are all part of the Alberta Recovery Plan."
- Premier Kenney went on to discuss the collapse of Government of Alberta revenues has created a deep fiscal crisis and we must prepare ourselves for more difficult decision post-pandemic. Energy royalties dropped from \$12 billion pre-recession, to \$5 billion in 2018 to \$1 billion now, and a structural deficit estimated, post-pandemic, to be \$10 billion.
- The Premier was disappointed with the federal Throne Speech with no recognition of the fiscal contribution Alberta has made in the past to Confederation and any mention of our needs now. Premier stated it is cognizant for all of us to work with allies and raise our voices together that Alberta has been good to Canada and now Canada needs to standby right with Alberta.

## Minister Dialogue Sessions

Key highlights from the Minister Dialogue sessions:

- **New Municipal Assessment Model:** When asked about the subject, Minister Allard responded she will work with AUMA, Rural Municipalities Association (RMA), and industry on the New Assessment Model, with meetings with all stakeholders coming in early October. She stated she was cognizant that municipal budgets are coming up this fall quickly. She said probably be a very small change with assessment this year and more changes to come next year. The Minister answered that the problem [with the earlier policy process] was industry was looking only at their competitiveness and municipalities only at their viability: "Positions became polarized, we need to be concerned with everyone's viability." Minister Allard committed to working to bring everyone together for a solution that will work for everyone. This was a strong statement

that the Assessment Revenue Model is not complete and more work and more dialogue on the issue is coming over the next few months before a final decision.

- **EMS Dispatch:** Minister Shandro acknowledged meeting with the Mayors of Lethbridge, Red Deer, and Wood Buffalo the day before and stated they had common concerns about improving response times that he would look into their concerns.
- **Flood Mitigation – Changing standards for new construction from 1:100 to 1:200:** When asked about changing the flood standard for new construction, both Minister McIver and Allard were taken aback by the question and said they would look into it.
- **New Policing Model:** Minister Madu was asked if he would give communities credit if they were already paying for additional peace officers within their communities. He committed to work together to face the common problems of getting more 'boots on the ground'.
- **Online Services:** Responding to a question about the lack of a Registry in Blackfalds and their difficulty in getting one set-up due to Government of Alberta's red tape, Minister Glubish stated Alberta was last in the number of provincial services available online out of all provinces and pledged Service Alberta was working on bringing many services, including most of registry services, online and that would help citizens underserved in communities.
- **Extended Producer Responsibility (EPR):** Mayor Cathy Heron of St. Albert asked Minister Nixon, "Now that AUMA had passed Resolution B11, a strong signal the municipalities intended to pass back the savings from an implemented province-wide EPR to citizens, had the ACES (Alberta Collaborative EPR Study) report regarding how to implement it, what more do you need?" Minister Nixon replied, they will move forward with the conversation. He stated that just a few days before, under the auspices of the Ministry of Natural Gas, a commitment to the circular economy in plastics was made, with more details to come next week. Paper Products however, will require more work as the Government of Alberta needs assurances to address concerns from small businesses and ensure that such a move will not create additional red tape. Minister Nixon stated they [the Government of Alberta] do intend to move forward on the issue.
- **Service Efficiency:** Minister Toews reiterated that the objective for the Government of Alberta and everyone [all municipal governments] is to provide the most cost-effective services possible. Minister stated, "There is going to be less money for a long time, we need to deal with this reality." Minister Hunter stated his Ministry was still working on the AUMA's submitted Cut Red Tape proposals, but already Municipal Affairs has reduced the regulatory burden on municipalities by 15 per cent.
- **COVID-Caused Property Tax Default:** Mayor Iveson asked would the Government of Alberta backstop municipalities should there be a dramatic fall in property tax revenue this fall resulting from the pandemic. Minister Toews stated that we will tackle shared problems together as they emerge.
- **McKinnon Panel Commitment to Reduce Infrastructure per Capita:** Minister Toews stated the Government's highest priority is to get through the pandemic and stimulate the economy via infrastructure investment, so they will continue investing in infrastructure massively in the short-term, however over the long-term they do wish to reduce funding overall to be more in line with other provinces' average investments.
- **On Adopting new Construction and Technology:** Minister McIver was asked about adopting a more outcomes-based approach to infrastructure and service delivery then the current more proscriptive way of granting that disallows innovative ways for new wastewater treatment and construction techniques. Minister McIver said they are always open to new ways but need to sort out "the snake-oil from the good but that is for the engineers to work out." But yes, the Minister was open to new ways of doing and building things.

## Leader of the Official Opposition, Rachel Notley's Address

Key highlights and messages from MLA Rachel Notley's address:

- The Leader of the Official Opposition in the Alberta Legislature, Rachel Notley, stated in her address to the AUMA that she will, over the next few days, roll out an alternate plan for moving the Province forward in the present crisis to constructively contribute to the debate on the province's future. This will include proposals like:
  - An historic Investment in Affordable Housing: The Alberta NDP would undertake the most significant investment in affordable housing this province has ever seen. This would not only create jobs, it would help address social challenges and support Albertans devastated by COVID-19.
  - Invite Municipalities to Help Build an Economic Plan: The Alberta NDP would build an economic plan with cities, not without them, as the UCP have done. Cities all have their own economic plans. We would bring them together and build one plan for all of Alberta.
  - A few hours after the convention, Rachel Notley posted on Twitter a chain about her five shared ideas the Alberta NDP would pursue to help municipalities, Twitter posts are found at: <https://twitter.com/RachelNotley/status/1309569882846105601?s=20>

## AUMA Convention Resolution Session

There were 20 resolutions presented before the convention this year. Please see Attachment 1 for a summary of the results of the voting on the individual resolutions. The resolutions passed will now become advocacy and policy issues for AUMA Board and Administration to work on and they will be integrated into their 2020-2021 work plans and actioned.

The City of Calgary submitted resolution *B11 - Providing a Long-Term Source of Financial Relief for Albertans* regarding a commitment to pass on the savings from a Province-wide implemented EPR program to citizens was passed as was the resolution condemning Quebec's Bill 21 that Calgary seconded. Resolutions regarding a desire for new fiscal framework with the Government of Alberta, and sustainable, reliable infrastructure funding for transit, affordable housing and water-wastewater were passed along with support for increasing the 911 Cell Phone Levy. Overall, all of Council's key advocacy positions were supported by the majority of the AUMA membership. Councillor Demong acted again as Chair for the AUMA Resolutions session and Councillor Chahal spoke for two minutes seconding and in support of Resolution *B8 - Resolution Against Quebec's Bill 21*.

## AUMA Board Elections

The 2020-2021 AUMA Board is as follows:

### President and Chair

Barry Morishita, Mayor, City of Brooks

### Director, Cities over 500,000

Mohinder Banga, Councillor, City of Edmonton

Andrew Knack, Councillor, City of Edmonton

Peter Demong, Councillor, City of Calgary

Ward Sutherland, Councillor, City of Calgary

### Director, Cities up to 500,000

Tyler Gandam, Mayor, City of Wetaskiwin

Bill Given, Mayor, City of Grande Prairie



# BRIEFING

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Cathy Heron, Mayor, City of St. Albert

## Director, Towns

East: Trina Jones, Deputy Mayor, Town of Legal

West: Janet Jabush, Mayor, Town of Mayerthorpe

South: Tanya Thorn, Councillor, Town of Okotoks

## Director, Villages

East: Jocelyne Lanovaz, Councillor, Village of Mannville

West: Angela Duncan, Deputy Mayor, Village of Alberta Beach

South: Bruce McLeod, Mayor, Village of Acme

## Director, Summer Villages

Mike Pashak, Mayor, Summer Village of Half Moon Bay

AUMA's Executive Committee for 2020/21 is as follows:

- President: Barry Morishita, Mayor, City of Brooks
- Vice President, Cities up to 500,000: Cathy Heron, Mayor, City of St. Albert
- Vice President, Cities over 500,000:
  - Andrew Knack, Councillor, City of Edmonton
  - Peter Demong, Councillor, City of Calgary
- Vice President, Towns: Tanya Thorn, Councillor, Town of Okotoks
- Vice President, Villages and Summer Villages: Angela Duncan, Deputy Mayor, Village of Alberta Beach

## **Upcoming AUMA Meetings**

AUMA Executive Committee meeting is 2020 October 8

AUMA Board meeting is 2020 October 22

## **ATTACHMENT**

1. Attachment 1 – 2020 AUMA Resolutions Session Results



## 2020 AUMA Resolutions Session Results

NUMBER	RESOLUTION DESCRIPTION	RESULT
<b>CATEGORY B - Issues Related to AUMA's Strategic Initiatives</b>		
2020.B1	<b>Fiscal Framework</b> City of Edmonton	Passed
2020.B2	<b>Provincial Sales Tax for Municipal Capital Project Support</b> City of Lethbridge	Defeated
2020.B3	<b>Continuation of Municipal Bonds in Alberta</b> City of Lethbridge	Passed
2020.B4	<b>Education Property Tax Collection</b> Town of Drayton Valley	Passed
2020.B5	<b>Education Tax Rebate</b> City of Spirit River	Passed
2020.B6	<b>Permanent Transit Funding</b> City of Edmonton	Passed
2020.B7	<b>Community Peace Officer/Police Costing Model</b> Town of Raymond	Passed
2020.B8	<b>Resolution Against Quebec's Bill 21</b> City of Edmonton	Passed
2020.B9a	<b>Provincial Support for Addressing Affordable Housing and Homelessness – 1<sup>st</sup> Clause</b> City of Edmonton	Passed
2020.B9b	<b>Provincial Support for Addressing Affordable Housing and Homelessness – 2<sup>nd</sup> Clause</b> City of Edmonton	Passed
2020.B9c	<b>Provincial Support for Addressing Affordable Housing and Homelessness – 3<sup>rd</sup> Clause</b> City of Edmonton	Passed
2020.B10	<b>Integration of Nurse Practitioners into the Alberta Healthcare System</b> AUMA Board of Directors	Passed
2020.B11	<b>Providing a Long-Term Source of Financial Relief for Albertans</b> City of Calgary	Passed
2020.B12	<b>Sustainable Funding for Water and Wastewater Infrastructure</b> City of Cold Lake	Passed
<b>CATEGORY C – Other issues of potential interest to Alberta Municipalities</b>		
2020.C1	<b>Support for Alberta Film Industry &amp; Economic Diversification</b> Town of Okotoks	Passed
2020.C2	<b>Increase Provincial Flood Mitigation and Mapping Standards</b> Town of Okotoks	Passed

NUMBER	RESOLUTION DESCRIPTION	RESULT
2020.C3	<b>Alberta Structure Protection</b> Town of Pincher Creek	Passed
2020.C4	<b>Blue Lights for Tow Trucks</b> Village of Beiseker	Defeated
2020.C5	<b>Fair Increase for Wireless Device 911 Levy to Modernize 911 Call Centres</b> City of Grande Prairie	Passed
2020.C6	<b>Review of Libraries Act</b> Village of Ryley	Passed
2020.C7	<b>Current Population Funding for Alberta's Municipal Public Libraries</b> City of Spruce Grove	Passed
<b>CATEGORY E – Emergent issues of potential interest to Alberta Municipalities</b>		
2020.E1	<b>Emergent Resolution on Provincial Guideline for Mandatory face Coverings</b> Village of Morinville	Defeated

# BRIEFING

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Item # 5.2.3

Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15

ISC: UNRESTRICTED  
IGA2020-1138

## Calgary Metropolitan Region Board - September 2020 Board Meeting Update

### PURPOSE OF BRIEFING

The purpose of the briefing is to update Intergovernmental Affairs Committee on the work of the Calgary Metropolitan Region Board (CMRB) from their meeting on 2020 September 18. The Mayor and Councillor Carra shared the duty of representing The City at the meeting.

### SUPPORTING INFORMATION

The following is an overview of the meeting:

- Mayor Genung of Cochrane provided an update to the Board on the process to recruit a new Board Chair. The CMRB has hired recruitment firm Leaders International to conduct a search. During the Board meeting, it was suggested that the Board Chair Recruitment Sub-committee would be convened about a week after the Board meeting. It is expected that the new Chair would begin work in 2021.
- Mayor Nenshi and Councillor Carra raised The City's concern regarding potential changes to Calgary's Emergency Medical System (EMS) dispatch being proposed by the Province. Foothills County and other municipalities echoed concerns regarding these changes. The Board approved an approach in which The City, Foothills County and the CMRB would draft a letter expressing concerns with the proposed changes to EMS dispatch. The letter was distributed to the Board for approval through an online vote. The vote was successful and the letter was submitted to the Minister of Health, Tyler Shandro. The Minister of Municipal Affairs, Tracy Allard, was carbon copied.
- The Board Chair and Chief Officer provided an update on working with the new Minister of Municipal Affairs. Both the Chair and Chief Officer were scheduled to meet with the Minister at the end of September. The Minister will be invited to a Board meeting.
- The Board received an update from HDR | Calthorpe on the progress of the Growth and Servicing Plans. Councillor Carra raised the issue that there should be more engagement of the Technical Advisory Group as the Growth and Servicing Plans progress.
- The Board approved the *Workshop 3: What We Heard Summary*.
- The Board accepted for information an update on the public engagement.
- The Board approved funding for the CMRB to offer an Indigenous awareness workshop for elected officials.
- The Board asked CMRB Administration to explore options to begin to meet in person. Mayor Nenshi offered the use of Calgary Council Chambers. In person meetings may commence as soon as November.



# BRIEFING

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Item # 5.2.4

Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15

ISC: UNRESTRICTED  
IGA2020-1137

## Calgary Metropolitan Region Board – September 2020 Land Use and Servicing Committee Update

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### PURPOSE OF BRIEFING

The purpose of the briefing is to update Intergovernmental Affairs Committee on the work of the Calgary Metropolitan Region Board (CMRB), Land Use and Servicing Committee from their meeting on 2020 September 3. Councillor Carra represented The City at the Committee.

### SUPPORTING INFORMATION

The following is an overview of the meeting:

- The Committee received an update from HDR | Calthorpe on the progress of the Growth and Servicing Plans. After receiving information on growth policy areas, Councillor Carra inquired about the process to establish growth area priorities. The consultant stated that they wanted to be careful about implying priority growth areas.
- The Committee supported the *Workshop 3: What We Heard Summary* to be directed to the Board for approval.
- The Committee accepted for information an update on the public and Indigenous engagement.
- The Committee supported a funding request for the CMRB to offer an Indigenous awareness workshop for elected officials *Summary* to be directed to the Board for approval.
- CMRB Administration provided an update on the process to review the Interim Regional Evaluation Framework. The Committee discussed supporting principles (specifically on timeliness and collaboration), potential changes to review periods by the third party consultant, the potential for administration to express a municipality's desire to challenge a plan. CMRB Administration will continue to engage the Technical Advisory Group on the Regional Evaluation Framework.
- The Committee discussed data sharing in the Calgary Metropolitan Region. CMRB Administration were seeking direction from the Committee to establish a data sharing agreement for the region and also proposed the creation of a data sharing framework. The Committee supported this work.





# BRIEFING

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Item # 5.2.5

Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15

ISC: UNRESTRICTED  
IGA2020-1129

## City of Calgary – Rocky View County Intermunicipal Committee September 2020 Meeting Update

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### PURPOSE OF BRIEFING

This briefing provides an overview of the discussions held at the 2020 September 11 City of Calgary – Rocky View County Intermunicipal Committee meeting.

### SUPPORTING INFORMATION

The City of Calgary – Rocky View County Intermunicipal Committee met online on 2020 September 11. The meeting was chaired by Rocky View County Reeve Greg Boehlke. The City of Calgary was represented by Councillor George Chahal.

The City of Calgary presented on the Municipal Development Plan and Calgary Transportation Plan amendments project.

The agenda also included a presentation by Rocky View County providing updates on the progress of the multiple area structure plans/area structure plan amendments being prepared by the County.

A new Springbank Area Structure Plan (ASP) is being prepared. Since last circulated to The City of Calgary, Rocky View County has decided the Springbank ASP will be divided into two separate plans: the North Springbank ASP and the South Springbank ASP.

Amendments are being prepared for the Conrich, Janet, and Bearspaw ASPs. The Conrich ASP is being amended to provide new policy for the current Future Policy Area which addresses the residential core of the community. The Janet ASP is being amended to provide a policy framework for the largely undeveloped lands in the eastern portion of the ASP. The Bearspaw ASP is being revised to modernize the plan and bring it into better alignment with the Rocky View County Municipal Development Plan. City of Calgary Administration indicated that they are continuing to work with Rocky View County Administration to address concerns that have been in The City's review of the ASPs.

Rocky View County also presented on their new developer-funded/applicant led area structure plan process. In this new process, Rocky View County Council approves the terms of reference of an area structure plan. The ASP is then fully developed by the applicants with Rocky View County reviewing the proposed plan.

Two plans are currently being developed under the developer-funded/applicant led process: Shepard Industrial ASP and Elbow View ASP. The Elbow View ASP is expected to provide for a largely residential development of approximately 20,000 people west of Calgary along Highway 8. The Shepard Industrial ASP proposed industrial development to the east of the Calgary.

Rocky View County Administration presented concerns with respect to The City of Calgary development of the Haskayne Park. To facilitate the construction of the park, The City has entered into a construction access agreement with Rocky View County enabling the use of Woodland Road for construction purposes. Rocky View County Administration indicated that concerns have been raised regarding the construction and public access to the new park. City

# BRIEFING

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Item # 5.2.5

of Calgary Parks Administration committed to working with Rocky View County Administration and Rocky View County residents to resolve the concerns.

The next meeting is currently scheduled for 2020 December 4 with The City of Calgary hosting. The committee discussed the potential return to in person meetings only once it is deemed safe to do so.

# BRIEFING

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Item # 5.2.6

**Deputy City Manager's Office Briefing to  
Intergovernmental Affairs Committee  
2020 October 15**

**ISC: UNRESTRICTED  
IGA2020-1127**

## **City of Calgary-Foothills County Intermunicipal Committee-September 2020 Meeting**

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### **PURPOSE OF BRIEFING**

To provide Committee members with an overview of the 2020 September 11 meeting of The City of Calgary-Foothills County Intermunicipal Committee (IMC).

### **SUPPORTING INFORMATION**

Representing The City of Calgary was Councillor Demong and Councillor Keating, representing the County, Reeve Oel, Councillor Spilak and Councillor Alger. Councillor Demong chaired the meeting.

Items on the agenda included:

- An information update on The City of Calgary Council direction to annex lands in cooperation with Foothills County. It was reported that The City has not yet initiated formal notice to annex and is in the process of investigating resource requirements.
- Discussion and decision regarding the development of a mutually beneficial study of joint roads, called the Joint Roads Project. It was discussed that roads investigation would naturally occur within the annexation project. Therefore, the IMC passed the following motion “the roads matters identified through the proposed Joint Roads Project, as moved at the 2020 January 24 meeting of the IMC, be addressed as appropriate through the Annexation Project. This will facilitate continuation of mutually beneficial discussions and resolution of relevant roads issues”
- An information and discussion item relating to consolidation of Calgary’s Emergency Medical Services (EMS) dispatch, Reeve Oel expressed support for The City’s position against consolidation of dispatch services and has provided materials to support the municipalities involved in negotiations with the Province. City of Calgary expressed gratitude for the support.



**Deputy City Manager's Office Report to  
Intergovernmental Affairs Committee  
2020 October 15**

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IGA2020-1153  
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**Annexation from Foothills County – Resource and Timelines**

**RECOMMENDATIONS:**

That the Intergovernmental Affairs Committee recommends that Council:

- 1) For the purpose of formally initiating the annexation process, confirm the boundaries of the annexation from Foothills County as shown in confidential Attachment 2;
- 2) Direct Administration to:
  - a) consider opportunities for resolving road issues with Foothills County as part of the annexation process;
  - b) report back to Intergovernmental Affairs Committee throughout the annexation process with updates, as required; and
- 3) Direct that the contents of Attachment 2 remain confidential pursuant to sections 16 (Disclosure harmful to the business interests of a third party) and 21 (Disclosure harmful to intergovernmental relations) of the *Freedom of Information and Protection of Privacy Act*.

**Review By: 2022 October 15**

**HIGHLIGHTS**

- Prior to initiating the annexation process with Foothills County, several items require confirmation and/or Council's direction or awareness, including boundaries, budget, and the potential for compensation to Foothills County.
- What does this mean to Calgarians? Annexations increase the city's land base, but they are complex and resource-heavy processes to undertake.
- Why does it matter? Confirming critical details in the initial stages will provide a stronger foundation for this work as it proceeds.
- This report seeks: confirmation of the annexation area and integration of direction provided by the Intermunicipal Committee into the annexation project. The report also acknowledges the likely need for compensation to Foothills County, with the amount determined through the negotiation process.
- Administration has determined that this work should be undertaken as part of the 2021 workplan and will require Administrative resources from across the Corporation as well as consulting support for the preparation of an Environmental Site Assessment and Financial Impact of Annexation Analysis
- The resources to conduct this work will come from reprioritized 2021 workplans and operating budgets in the Deputy City Manager's Office and Planning and Development, and will depend on additional support from multiple departments and services to complete.
- On 2020 July 27, Council approved a motion directing "Administration to enter into annexation negotiations with Foothills County Administration on the Sirocco lands and Anthem United Landowners." (Attachment 1)
- Strategic Alignment to Council's Citizen Priorities: A well-run city
- Background and Previous Council Direction is included as Attachment 1.

**DISCUSSION**

This report will provide Council with the opportunity to confirm critical details prior to commencing this work.

## **Annexation from Foothills County - Resource and Timelines**

### **1) Confirm Annexation Area**

To formally initiate the annexation process with Foothills County, Administration requests confirmation of Council's preferred lands for the potential annexation. These lands would be considered the starting point for annexation discussions and additional lands could be added (or lands removed) because of the public consultation process and the direct negotiation between the municipalities. Confidential Attachment 2 indicates the potential annexation area and is one of the options previously before Council.

In preparation of this report, Administration engaged with the owners of the Sirocco Golf Course and county residential parcels to the north of the golf course. The landowners confirmed their preferences are aligned to the map shown in Confidential Attachment 2.

Should this potential annexation area be confirmed by Council it will be a starting place for discussions with Foothills County. It is anticipated that other landowners will seek having their lands annexed through this process. Further adjustments to the annexation area may be made as both negotiations with Foothills County and public engagement proceed. Other adjustments may also be made through decisions of the Government of Alberta or the Municipal Government Board as they consider this matter.

For this report, the map has been made confidential. Council may elect to release the map publicly as part of their decisions on this matter. In either case, the map will become public upon initiation of the annexation process.

### **2) Resourcing**

Annexations are substantive processes and resources are required to support the annexation negotiating team (members of Council), prepare the annexation agreement, facilitate public and stakeholder consultation, etc. Minimal technical planning work is undertaken as part of the annexation as most technical studies are not required until an Area Structure Plan (ASP) is commenced. Attachment 3 outlines work as outlined by Council in terms of timing and resourcing requirements.

Administration does not presently have adequate staff resources to undertake this work but can allocate staff for 2021.

Based on previous annexations and a desire to complete the project in a timely manner, it is estimated that the equivalent of approximately 3.0 FTE is required to run the process. During the balance of 2020, Administration will determine a specific work and resourcing allocation plan, which may result in the identification of additional resource needs. Upon allocation of resources and consulting funding, Administration intends to undertake the majority of the work in early 2021 in hopes of completing much of the annexation process prior to the 2021 municipal elections.

At this time, staff resources are fully committed to other priorities in the remainder 2020. The required resources would need to be allocated through a 2021 work plans and all accommodations will be made to reprioritize staff resources. Additionally, it is estimated that a minimum of \$100 thousand is required to support this work for technical consulting studies, engagement and communications, and contingency (given the unpredictable nature of annexations). This cost will be covered by the Deputy City Manager's Office 2021 operating budget.

### **Annexation from Foothills County - Resource and Timelines**

Administration will present the 2021 City Planning & Policy work plan to the SPC on Planning & Urban Development in 2021 Q1. It is anticipated that other City Planning and Policy work will need to be deferred to accommodate the annexation work.

#### **3) Developer-funded annexations**

The City of Calgary has developed a program for developer-funded Area Structure Plans (ASP). In this program, Administration develops ASPs with costs offset by plan area landowners. In theory, a similar process could be used to offset some or all the costs to undertake the work identified in this report, with the exclusion of compensation to Foothills County (see #4 below).

However, ASPs and annexations are not analogous. They are very different processes and are governed by different legislation. Annexations are a matter between The City and the County, with the final decision resting with the Minister of Municipal Affairs. Developer-funded annexations have not occurred anywhere in Alberta, and there is some question as to The City's legal authority to charge a fee for this service.

Annexations also present additional risks to The City. For example, they are much more open processes with annexation lands subject to change throughout the process. Annexations are focussed on the needs of the municipalities rather than setting the stage for future development. Given these factors, Administration does not consider the developer-funded model appropriate for an annexation.

The project of developing a developer funded annexation process is also not currently resourced and would delay the work from starting on the Foothills annexation.

#### **4) Compensation to Foothills**

It is anticipated that Foothills County will seek compensation from The City as part of any annexation. The amount is unknown and will depend on factors that emerge through the negotiations. Administration will report back with a cost amount and a recommended funding source once a terms of agreement with Foothills has been reached. Council will be ultimately asked to confirm the terms of compensation as part of the annexation agreement. Compensation will be in addition to any costs described through this report.

#### **5) Direction provided by Intermunicipal Committee**

The City and Foothills County Administration have jointly identified the need to look at roads along and near the shared municipal boundary to ensure that these roads are within the most appropriate municipality. At the 2020 September 11 City of Calgary – Foothills County Intermunicipal Committee (IMC) meeting, the IMC passed the following motion:

Councillor Alger moved that the Foothills County and Calgary IMC recommend that the roads matters identified through the proposed Joint Roads Project, as moved at the January 24, 2020 meeting of the IMC be addressed as appropriate through the Annexation Project. This will facilitate continuation of mutually beneficial discussions and resolution of relevant roads issues.

The purpose of the motion is to provide guidance to Administration of Calgary and Foothills that identified roads issues should be considered as part of the forthcoming annexation process. Opportunities to achieve better outcomes for both Foothills and Calgary will be explored and form part of annexation discussions.

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**Annexation from Foothills County - Resource and Timelines**

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**6) Next Steps**

With the approval of this report, Administration will be able to formally initiate the annexation process with Foothills County. A Terms of Reference for the Annexation Negotiation Committee is expected to be brought to the next meeting of the Calgary – Foothills Intermunicipal Committee. The Terms of Reference will also identify the number of members of each Council that will be appointed to the Committee. Once endorsed by the IMC, the Terms of Reference will be brought to both Councils for approval and appointment of members. Initial Administration work will be initiated prior to the appointment of the Committee.

**STAKEHOLDER ENGAGEMENT AND COMMUNICATION (EXTERNAL)**

- ☐ Public Engagement was undertaken
- ☒ Public Communication or Engagement was not required
- ☐ Public/Stakeholders were informed
- ☐ Stakeholder dialogue/relations were undertaken

Significant landowner and stakeholder engagement will be required as part of the annexation process.

**IMPLICATIONS**

**Social**

Not applicable in this update report.

**Environmental**

Not applicable in this update report.

**Economic**

Not applicable in this update report.

**Service and Financial Implications**

Administration resources and required consulting work will be addressed as part of the 2021 budget.

It is likely that additional future budget, in an unknown amount, will be needed for compensation to Foothills County.

**Existing operating funding - one-time**

\$0

**Opportunity cost of pursuing the recommendation**

- In a time of limited budgets, allocating resources towards annexation will mean that other projects be delayed or postponed.



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**Annexation from Foothills County - Resource and Timelines**

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**RISK**

Known risks at this early start-up stage of the annexation process include:

- The addition of this project to the City Planning & Policy Service Line's 2021 Workplan may necessitate adjustments to other initiatives on that workplan if required to provide the required resources
- Annexation processes are unpredictable. Annexation could take much longer and require more resources than anticipated in this report.
- The City may or may not have the legal authority to charge a developer for annexation process
- If a developer funded process is ultimately established, it may set a precedent for further developer-initiated annexations.
- Financial compensation payable to Foothills County is anticipated. The amount will remain uncertain until an annexation agreement is reached.

**ATTACHMENTS**

1. Previous Council Direction, Background
2. CONFIDENTIAL - Potential Annexation Area (Intermunicipal Committee Discussion)
3. Foothills Annexation Resourcing Requirements

Department Circulation

General Manager (Name)	Department	Approve/Consult/Inform (Pick-one)
Stuart Dalglish	Planning & Development	Consult



### Previous Council Direction

On 2020 July 27, Council approved the following with respect to Report IGA2020-0640:

That Council:

1. File Administration recommendation 1.
2. Thank Foothills County Council for their letter of support to proceed with the Sirocco Annexation as previously passed by them July 3, 2019, and, Foothills County's Administration capacity to undertake an annexation negotiation process in 2020/21;
3. Acknowledge the extensive analysis that has been undertaken to date by City Administration and their consultants including but not limited to:
  - a. Site characteristics;
  - b. Environmentally sensitive areas;
  - c. Archeological sites;
  - d. Policy analysis of all the Intermunicipal Development Plan (IDP)/Municipal Development Plan (MDP)/Calgary Transportation Plan (CTP)/Sirocco Area Structure Plan(ASP) and the Calgary Metro Regional Growth Plan plans and policies exist;
  - e. Municipal Non-Statutory Development Guidelines;
    - i. Calgary Parks Plans/Policies
    - ii. Wetland Conservation Plans
    - iii. Environmental Reserves
    - iv. Sirocco/Foothills Lands Annexation Analysis
  - f. 9 Technical Studies;
    - i. Stormwater
    - ii. Pine Creek Drainage Study
    - iii. Sanitary Trunks
  - g. Development Servicing
    - i. Water
    - ii. Sanitary
    - iii. Storm
4. Direct the City of Calgary Administration to enter into annexation negotiations with Foothills County Administration on the Sirocco lands and Anthem United Landowners;
5. In view of limited City of Calgary financial constraints during this period of economic uncertainty, direct Administration to initiate next steps with Foothills County, Sirocco and Anthem United Landowners to determine how the following next steps for annexation will be undertaken along with associated resource requirements to complete:
  - a. Transportation Network Assessment;
  - b. Sanitary Servicing Study;
  - c. Water Services Study;
  - d. Stormwater Servicing Review;
  - e. Environmental Constraints Analysis;

- f. Growth Study;
- g. Public Consultation with Final Report.

And report back through Intergovernmental Affairs no later than Q4 2020.

6. Direct that IGA2020-0640, Attachments 2,3,4,5,9 &10, and the presentation and discussion, remain confidential pursuant to Sections 16 (Disclosure harmful to the business interests of a third party), 21 (Disclosure harmful to intergovernmental relations), 24 (Advice from officials), and 25 (Disclosure harmful to economic and other interests of a public body) of the *Freedom of Information and Protection of Privacy Act*, to be reviewed no later than 2020 December 31.

### Foothills Annexation Resourcing Requirements

Items a-g	Work required at Annexation stage	Who undertakes this work?
a. Transportation Network Assessment	<i>Not required at Annexation stage*</i>	n/a
b. Sanitary Servicing Study	<i>Not required at Annexation stage*</i>	n/a
c. Water Services Study	<i>Not required at Annexation stage*</i>	n/a
d. Environmental Constraints Analysis	<i>Not required at Annexation stage*</i>	n/a
e. Environmental Constraints Analysis	A Phase 1 Environmental Site Assessment (ESA) is recommended. Additional work may be necessary upon review of findings of Phase 1 ESA and / or changes to the annexation area as the process proceeds	This highly technical work is done by an external consultant. Final report reviewed by Administration (ESM). <i>Estimate: \$10K</i>
f. Growth Study	<i>Not required at Annexation stage*</i>	n/a
g. Public Consultation with Final Report	Requires a minimum of 3 public engagement sessions; more may be needed depending on issues identified through the annexation process	Administration. Cost will depend on the level of engagement ultimately required. <i>Estimate \$25K for Communications and Engagement</i>
Financial Impact of Annexation Analysis**	Report to examine the financial condition of the two municipalities and assess the financial impacts of the proposed annexations	This is specialized work done by an external consultant. <i>Estimate: \$50K</i>
Project Management, based on Option 1**	Overall management of process, including supporting the annexation negotiating team, preparing the annexation agreement, facilitating public and stakeholder consultation, etc.	Administration

\*This work would be undertaken at the Area Structure Plan stage, which would occur once the land has been officially annexed and Council makes the decision to proceed with Planning work.

\*\* This work was not identified in Council's motion, however it needs to be undertaken through the annexation process



## Entering into the Cooperative Stormwater Management Initiative (CSMI) Cooperative

### RECOMMENDATION(S):

That the Intergovernmental Affairs Committee recommend that Council:

1. Direct Administration to:
  - a) Finalize negotiations and formally enter into the Cooperative Stormwater Management Initiative (CSMI) Cooperative, contingent on Rocky View County Council and the Western Irrigation District Board doing the same, within the next 6 months; and
  - b) Provide CSMI updates as part of the annual Integrated Watershed Management Update to the Standing Policy Committee on Utilities and Corporate Services (UCS) and as a periodic regional update to the Intergovernmental Affairs Committee, as needed.
2. Direct that the contents of Attachments 3 and 4 remain confidential pursuant to Sections 16 (Disclosure harmful to the business interests of a third party), 21 (Disclosure harmful to intergovernmental relations), and 25 (Disclosure harmful to economic and other interests of a public body) of the *Freedom of Information and Protection of Privacy Act*.

**Review By: 2021 October 15**

### HIGHLIGHTS

- The purpose of this report is to recommend that The City of Calgary (The City) formally enter into the Cooperative Stormwater Management Initiative (CSMI) to manage stormwater in East Belvedere instead of taking a Calgary-only approach that would drain these lands through Forest Lawn Creek (FLC).
- What does this mean to Calgarians? CSMI will be a cost-effective use of Water Utility rates and off-site levy dollars. CSMI will enable the development of East Belvedere and will benefit Calgarians who will live and work in the area by minimizing localized flooding and supporting watershed health.
- Why does it matter? CSMI is a provincially supported collaboration between four municipalities and the Western Irrigation District (WID) to resolve drainage challenges limiting the region's economic potential. CSMI supports regional economic growth, inter-municipal cooperation, the agricultural sector and watershed health.
- CSMI will invest approximately \$90.3M in capital by 2043 to build and operate a regional stormwater conveyance system in a challenging drainage area. The City's share will be approximately \$9.9M, with an additional ~\$10M to build a connection to CSMI. Timing of The City's investments will be determined by East Belvedere development.
- Previous Council Direction: Administration was directed to sign the CSMI Master Stormwater Agreement no later than 2018 February 28 (IGA2018-0166).
- Strategic Alignment to Council's Citizen Priorities: Pursuing CSMI is in alignment with: H3 Manage the interrelationships between flood protection, water quantity and quality, and land use; H4 Work with regional partners on an integrated approach to the watershed; W3 Examine opportunities for alternative service delivery for competitiveness.
- Background and Previous Council Direction is included as Attachment 1.

## **Entering into the Cooperative Stormwater Management Initiative (CSMI) Cooperative**

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### **DISCUSSION**

- The CSMI Cooperative is expected to include The City of Calgary, Rocky View County (RVC), Town of Strathmore, Wheatland County and the WID. The City of Chestermere withdrew from the initiative in 2019 December.
- CSMI is unique in that it will be owned and operated by an external party, on lands outside the city boundary, and governed by a Board on which The City would hold one of five equal votes.
- Municipalities in the CSMI region are experiencing increased urbanization and industrialization, accelerating the need for stormwater solutions that will effectively manage stormwater volume and quality.
- The City has limited options for stormwater management in East Belvedere. A feasibility investigation on the FLC alternative identified several environmental and implementation challenges on the already strained FLC watershed. Directing flows to FLC would likely require widening the creek, could reduce the developability of lands identified by Real Estate & Development Services (RE&DS) and would limit the capacity to accommodate densification and adapt to climate changes.
- A comparative sustainability assessment found that CSMI presented a lower flooding risk for development along FLC and ranked higher for contributing to sound regional growth, climate resiliency, and watershed health. CSMI should help create a more level stormwater playing field for development in the region.
- All five partners intend to sign the CSMI legal agreements in 2020 Q4 allowing the CSMI Cooperative to be established and construction to start. The first stage of construction is expected to begin by the end of 2020.
- The estimated total capital cost of the CSMI system by 2043 is \$90.3M. The City's share will be approximately \$9.9M. \$7.3M in provincial grants and \$2.6M in federal capital grants have been awarded to support the initiative to date. The City would also need to invest approximately \$10M to build and own a stormwater drainage connection, with right of way through the City of Chestermere, from the eastern edge of East Belvedere to the start of the CSMI system south of Chestermere Lake.
- By signing on to the CSMI Cooperative, The City would agree to these key terms:
  - WID will construct, own and operate the system at the direction of the Cooperative.
  - City Council will only approve developments in East Belvedere that are designed to meet the mandatory CSMI rate, volume and quality requirements.
  - Member costs will be proportional to use, however voting rights will be equal.
  - Should rate, volume or quality exceedances occur that cannot be attributed to a specific party, members will share proportional responsibility.
  - The lands to be serviced by the CSMI have been fully delineated, and there will be limited opportunities to accommodate additional lands in the future.
- Next steps: CSMI members will execute the legal agreements to formally establish the Cooperative in 2020 November. Administrative and governance procedures will be established in Q4 2020. If signing on to the CSMI Partnership is approved, The City will finalize an internal implementation plan to participate. The first phase of construction is anticipated to begin by 2020 December.



## **Entering into the Cooperative Stormwater Management Initiative (CSMI) Cooperative**

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### **STAKEHOLDER ENGAGEMENT AND COMMUNICATION (EXTERNAL)**

☒ Public Communication or Engagement was not required

The recommendation to proceed with CSMI instead of the Calgary-only FLC option does not impact the timing or cost of development in Calgary therefore no formal engagement was conducted on this matter.

Stakeholder engagement will be carried out by the CSMI for each stage of infrastructure construction, as directed by the related regulating and funding bodies. Stakeholder engagement may include partner municipalities, irrigators, landowners and First Nations communities.

### **IMPLICATIONS**

A cross-Corporate Triple Bottom Line team identified following implications of entering CSMI:

#### **Social**

- Participating in CSMI demonstrates regional cooperation. The CSMI appears to align with the Calgary Metropolitan Region Board's 2021 Growth and Servicing Plans.
- CSMI will protect East Belvedere communities from localized flooding, improving safety for people and property, and supporting Resilient Calgary's 'Future Ready Infrastructure' and 'Natural Infrastructure' pillars.
- CSMI's mandatory volume control targets could drive natural infrastructure for stormwater management, adding to community connectivity, vibrancy and aesthetics.
- FLC would require extensive upgrades to infrastructure and the creek, which could impact community connectivity and vibrancy.

#### **Environmental**

- CSMI will allow partner municipalities to grow while maintaining irrigation water quality and watershed health. Managing water quality and quantity is a concern with the FLC option.
- Compared with FLC, CSMI's governance and operations should improve regional accountability for water quality and reduce adverse impacts to the watershed.
- Widening FLC would likely be necessary, which would have negative impacts on the creek and its banks and would require approval under the Water Act.
- CSMI studies demonstrated potential to accommodate climate change impacts. Constraints in the FLC area limits its capacity to accommodate increased flows to adapt to climate changes and further densification in the area.

#### **Economic**

- CSMI levels the stormwater playing field for regional developers by establishing common stormwater management targets for all partnering municipalities.
- CSMI avoids potentially significant impacts to RE&DS lands as directing flows to FLC could reduce developable land and/or require additional fill.
- Stepping away from the CSMI could be damaging for regional relations and economic development. However, CSMI will likely be completed with or without The City.
- CSMI is cost-effective use of Water Utility rate dollars that will benefit Calgarians.

## Entering into the Cooperative Stormwater Management Initiative (CSMI) Cooperative

### Service and Financial Implications

Existing Operating funding - base

Existing Capital funding -base

Participating in CSMI does not require any adjustments to Council's 2019-2022 Service Plans and Budgets. The Water Utility intends to recover capital debt-servicing through off-site levies. The operating costs (administration, monitoring, operations, maintenance, and CSMI Board participation) are captured in the Water Utility's annual budget and will be recovered through Stormwater rates. Detail is provided in Attachment 2.

**Table 1: Capital cash flow projections**

<b>CSMI CAPITAL COSTS</b> <i>(rounded numbers)</i>	<b>2018 2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023- 2043</b>	<b>Total (2018- 2043)</b>
Total CSMI cost	\$0.8 M	\$6.4 M	\$6.5 M	\$2.1 M	\$74.5 M	\$90.3 M*
City of Calgary share of CSMI cost	-	\$0.1 M	\$0.4 M	\$0.3 M	\$9.1 M	\$9.9 M
City of Calgary connection to CSMI**	-	-	-	-	\$10.0 M	\$10.0 M

\*\$9.9 M in provincial and federal grants awarded to CSMI to date, reducing municipal investment to \$80.4 M. The City's CSMI cost share would have been higher without these grants.

\*\* The City's capital investment needed to build and own a stormwater drainage connection from the East Belvedere to the CSMI system.

### Opportunity cost of pursuing the recommendation

The opportunity cost of pursuing the recommendation means that The City is not pursuing FLC, a project that offers full City control over design and implementation timelines. If the City of Chestermere finds an alternate stormwater solution to CSMI, this could provide a potential development advantage for Chestermere.

### RISK

Attachment 3 (Restricted) identifies the key risks from The City participating in CSMI and the associated mitigation strategies.

### ATTACHMENT(S)

1. Previous Council Direction, Background
2. CSMI region map, construction stages, and capital funding
3. CONFIDENTIAL - Risk management
4. CONFIDENTIAL - Summary of legal agreements

**Utilities & Environmental Protection Report to  
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2020 October 15**

**ISC: UNRESTRICTED  
IGA2020-1175  
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**Entering into the Cooperative Stormwater Management Initiative (CSMI)  
Cooperative**

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Department Circulation

General Manager	Department	Approve/Consult/Inform
Dan Limacher	Utilities and Environmental Protection	Approve



# Background

To accommodate long-term growth, The City of Calgary (The City) and surrounding municipalities require a stormwater drainage solution for future development of lands within and east of Calgary. Discussions for a regional stormwater solution started in 2008 as part of the Shepard Regional Drainage Plan (SRDP), which encompasses lands along the eastern portion of Calgary (including Belvedere and a portion of residual lands east of Stoney Trail), Rocky View County (RVC) and Chestermere. Typically, The City manages drainage within its own municipal boundary, however, stormwater drainage in the east Calgary region is challenged due to flat topography, few natural drainage routes, numerous wetlands, agricultural activity, and a 1980s moratorium on new stormwater outfalls into the Western Headworks Canal. The SRDP was discontinued by stakeholders in 2013 due to feasibility challenges and high costs (\$230 million over 50 years). Two potential alternative drainage options were subsequently identified by The City: 1. Forest Lawn Creek (FLC) is a Calgary-only solution intended to direct East Belvedere stormwater runoff flows to the FLC system to the west. 2. Community Stormwater Management Initiative (CSMI) is a regional solution to drain development areas in East Belvedere into a new stormwater canal system largely on Western Irrigation District land separate from the existing irrigation canals (see maps in Attachment 2). The City has been participating in the CSMI since 2012 while concurrently assessing the technical feasibility of the FLC alternative. In 2020 June, The City undertook a sustainability assessment to compare both options which concluded that CSMI would outperform FLC across social, environmental, and economic outcomes. The assessment also found that implementing CSMI would also be more feasible.

## Context

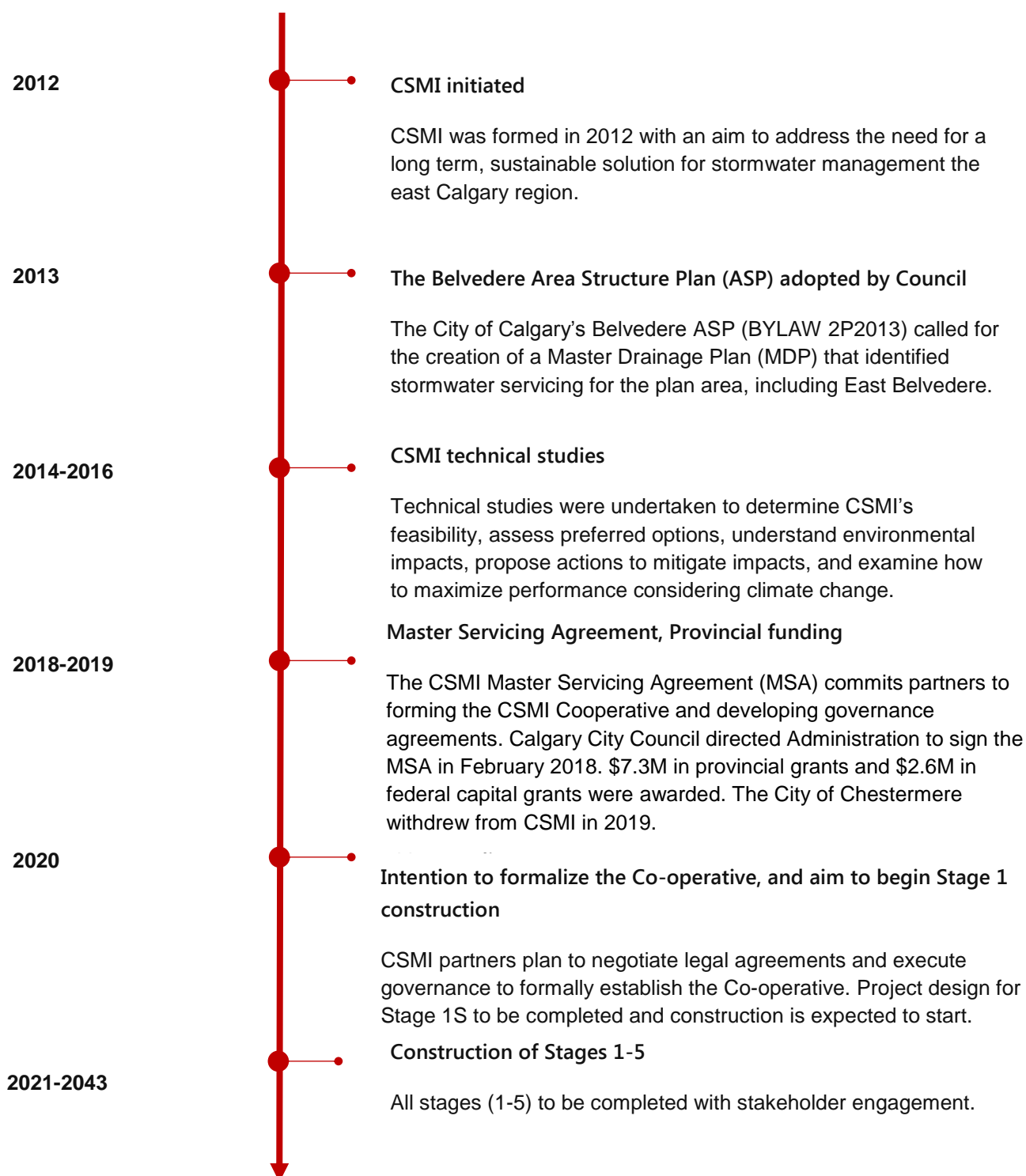
Municipalities in the CSMI region are experiencing increased urbanization and industrialization, accelerating a need for a sustainable stormwater drainage solution. CSMI is an innovative partnership that enables a long-term regional collaboration to address this need. Current CSMI members include The City of Calgary, Rocky View County, Town of Strathmore, Wheatland County and the Western Irrigation District (WID). The City of Chestermere withdrew from the initiative in 2019. The WID will own, manage and operate the resulting system on behalf of, and under the direction of, the CSMI Board. To date, CSMI's work has centered on determining the most appropriate engineering solution and governance structure for the initiative. In early 2018, partners signed the CSMI Master Stormwater Agreement, which committed the partners to incorporate the CSMI Cooperative by 2020 through the development and execution of subsequent governance agreements. In 2020, CSMI members are expected to execute the legal agreements to formally establish the Cooperative and begin construction by the end of the year.

## Previous Council Direction

On 2012 October 17, the Standing Policy Committee (SPC) on Utilities and Corporate Services received the Shepard Regional Drainage Plan (SRDP) (Phase 1) for information (UCS2012-0676). Following the discontinuance of the SRDP, Administration has participated in the CSMI. An in-camera verbal update was provided to City Council in 2015 June. In 2016, in-camera verbal updates were provided to IGA. The Intergovernmental Affairs Committee recommended that Council direct Administration to sign the Cooperative Stormwater Management Initiative (CSMI) Master Storm Water Agreement no later than 2018 February 28 (IGA2018-0166). This Master Stormwater Agreement enabled the formation the CSMI Cooperative and development of subsequent governance agreements. CSMI partners expect to finalize negotiations, legally form the Cooperative, finalize administrative and governance planning, and begin the first stage of construction by the end of 2020.



## CSMI timeline of major milestones



## Bylaws, Regulations, Council Policies

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### **The City of Calgary Drainage Bylaw**

Design, construction and operation of the CSMI within Calgary will comply with the Drainage Bylaw, which regulates Calgary's stormwater system by requiring that both the public and industry manage drainage and water quality.

### **The City of Calgary Offsite Levy Bylaw**

Construction of Calgary's portion of the CSMI is intended to be guided by the Offsite Levy Bylaw. The City plans to recover capital costs through off-site levies paid by developers to pay for the growth portion of developing CSMI stormwater system infrastructure. The intention is that developers pay for the share of the off-site infrastructure that benefits new development and The City pays for its share of the off-site infrastructure that benefits existing residents and the region. CSMI partners will each fund their proportional share of the CSMI system to benefit the region as well.

### **Alberta Environment & Parks (AEP) regulations**

AEP is regulating the development of the CSMI project, reviewing and approving each stage of construction. An Environmental Impact Assessment was not required by AEP for the first stage of construction, which was recently approved by AEP. Alberta's *Water Act* and *Environmental Protection and Enhancement Act* will apply to this project.



The following map and tables are excerpts from the CSMI Development Agreement (updated September 2020) prepared by the CSMI partnership. The map shows the CSMI region and construction stages.

The cash flow projections include proportional contributions from municipalities to implement the project and does not include operations and maintenance costs for the stormwater system.

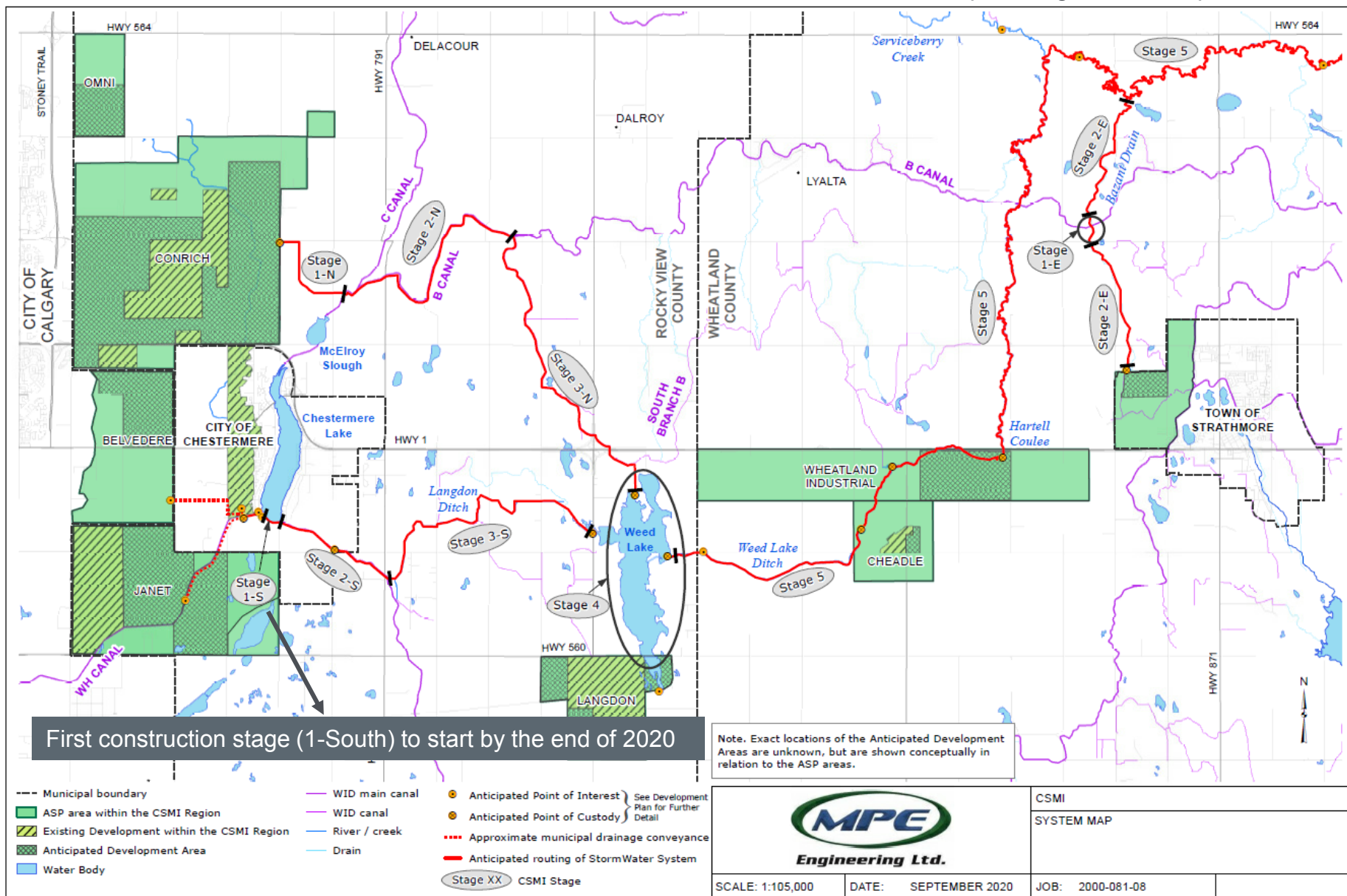
The development budget outlines cost estimates for each stage of construction of the system.

Notes:

- The CSMI system will be constructed in stages to match development. Stage 1-South is scheduled to begin by the end of 2020.
- Construction to serve Calgary's portion of CSMI is anticipated to begin around 2025.
- The CSMI system will eventually be separate from Western Irrigation District's (WID's) canal system.

# CSMI map and construction stages

Source: CSMI Development Agreement, September 2020



**Table 14: Cash Flow Projections**

Funding Source	2018	2019	2020	2021	2022	2022-2045	Total Cost
	Planning & Implementation (P&I) Only	P&I Only	Stage 1-S / Stage 1 Land / P&I	Stage 1-N / Stage 1-E / P&I	Stage 2-S	All other Stages / Rural Best Mgmt Practices / Low Impact Development Research	
Province (ACRP Grant) <sup>1</sup>	\$564,480	\$178,754	\$3,686,616	\$3,170,149			\$7,600,000
Canada (BCF Grant)			\$1,525,578	\$335,172		\$206,750	\$2,067,500
Province (ACP Grant)			\$200,000				\$200,000
Municipalities <sup>2</sup>	\$62,720	\$19,862	\$958,783	\$3,009,029	\$2,067,500	\$74,291,150	\$80,409,043
Chestermere (0%)	\$10,200	\$3,200	\$0	\$0	\$0	\$0	\$13,400
Rocky View (83.5%)	\$44,800	\$14,200	\$800,800	\$2,513,300	\$1,726,900	\$62,051,400	\$67,151,400
Wheatland (2.7%)	\$1,500	\$500	\$25,400	\$79,600	\$54,700	\$1,964,900	\$2,126,600
Strathmore (1.5%)	\$900	\$300	\$14,700	\$46,200	\$31,700	\$1,139,500	\$1,233,300
<b>Total</b>	<b>\$627,200</b>	<b>\$198,616</b>	<b>\$6,370,977</b>	<b>\$6,514,350</b>	<b>\$2,067,500</b>	<b>\$74,497,900</b>	<b>\$90,276,543</b>

1) ACRP grant covers 90% of first \$3,000,000 spent, then 70% until grant is spent

2) 2018 and 2019 municipality costs are based on Percentages in those years

Source: CSMI Development Agreement, September 2020

Note: An additional \$10M capital is required by The City of Calgary to connect to the CSMI system, and the timing of The City's investments will be determined by East Belvedere development.

# CSMI development budget for each stage – total project estimates

## SCHEDULE “C” DEVELOPMENT BUDGET

The following table outlines the estimate of Development Budget for each Stage of the StormWater System:

Stage	Cost <sup>1</sup>
Stage 1-S	\$6,068,000
Stage 1-N	\$6,074,000
Stage 1-E	\$390,000
Stage 2-S	\$6,094,000
Stage 2-N	\$10,824,000
Stage 3-N	\$10,823,000
Stage 2-E	\$723,000
Stage 3-S	\$11,819,000
Stage 4	\$4,998,000
Stage 5 Hartell	\$10,950,000
Stage 5 Serviceberry	\$3,070,000
Constructed wetlands	\$11,729,000
LID Research	\$2,000,000
Rural BMP's	\$3,391,000
Planning and Implementation	\$1,324,000
Total	\$90,277,000

*1: Costs rounded to the nearest thousand dollars*

*LID: Low Impact Development, BMPs: Best Management Practices*

Source: CSMI Development Agreement, September 2020