



AGENDA

SPC ON COMMUNITY AND PROTECTIVE SERVICES

September 9, 2020, 9:30 AM
IN THE COUNCIL CHAMBER

Members

Councillor G-C. Carra, Chair
Councillor E. Woolley, Vice-Chair
Councillor S. Chu
Councillor D. Colley-Urquhart
Councillor J. Davison
Councillor J. Farkas
Councillor J. Magliocca
Mayor N. Nenshi, Ex-Officio

SPECIAL NOTES:

*Public are encouraged to follow Council and Committee meetings using the live stream
<http://video.isilive.ca/calgary/live.html>*

*Public wishing to make a written submission may do so using the public submission form at the following link:
[Public Submission Form](#)*

*Public wishing to speak are invited to contact the City Clerk's Office by email at
publicsubmissions@calgary.ca. to register and to receive further information.*

Members may be participating remotely.

1. CALL TO ORDER
2. OPENING REMARKS
3. CONFIRMATION OF AGENDA
4. CONFIRMATION OF MINUTES
 - 4.1 Minutes of the Standing Policy Committee on Community and Protective Services, 2020 July 07

- 4.2 Minutes of the Regular Meeting of the Standing Policy Committee on Community and Protective Services, 2020 July 15

5. CONSENT AGENDA

- 5.1 DEFERRALS AND PROCEDURAL REQUESTS
None

- 5.2 BRIEFINGS

- 5.2.1 2020 SPC on CPS Workplan – Q3 Update, CPS2020-0997

6. POSTPONED REPORTS
(including related/supplemental reports)

None

7. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

- 7.1 School Safe Zones Bylaw Amendment, CPS2020-0901

8. ITEMS DIRECTLY TO COMMITTEE

- 8.1 REFERRED REPORTS
None

- 8.2 NOTICE(S) OF MOTION
None

9. URGENT BUSINESS

10. CONFIDENTIAL ITEMS

- 10.1 ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES
None

- 10.2 URGENT BUSINESS

11. ADJOURNMENT



MINUTES

SPC ON COMMUNITY AND PROTECTIVE SERVICES

**July 7, 2020, 9:30 AM
IN THE COUNCIL CHAMBER**

PRESENT:

Councillor G-C. Carra, Chair
Councillor E. Woolley, Vice-Chair (Partial Remote Participation)
Councillor S. Chu (Remote Participation)
Councillor D. Colley-Urquhart (Remote Participation)
Councillor J. Davison (Remote Participation)
Councillor J. Farkas (Remote Participation)
Councillor J. Magliocca (Remote Participation)
Mayor N. Nenshi, Ex-Officio (Partial Remote Participation)
Councillor G. Chahal (Partial Remote Participation)
Councillor P. Demong (Remote Participation)
Councillor D. Farrell (Remote Participation)
Councillor J. Gondek (Partial Remote Participation)
Councillor R. Jones (Remote Participation)
Councillor S. Keating (Remote Participation)
Councillor W. Sutherland (Remote Participation)

ALSO PRESENT:

City Solicitor and General Counsel J. Floen
Acting General Manager K. Black
A/General Manager Kyle Ripley
Legislative Coordinator M. A. Cario
Legislative Advisor D. Williams
Legislative Advisor J. Palaschuk

1. CALL TO ORDER

Councillor Carra called the Meeting to order at 9:34 a.m.

2. OPENING REMARKS

Blackfoot Elders Kelley and Daphne Good Eagle, gave a Blackfoot Ceremony and prayer at today's Meeting.

Councillor Carra provided opening remarks and acknowledged the importance of the discussion on systemic-racism and provided a traditional land acknowledgement.

Councillor Carra further introduced his Co-Chair for the Meeting Dr. Malinda Smith.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Colley-Urquhart, Councillor Demong, Councillor Farkas, Councillor Farrell, Councillor Gondek, Councillor Magliocca, Councillor Woolley, Councillor Carra, Councillor Davison, Councillor Jones, Councillor Keating, Mayor Nenshi

3. CONFIRMATION OF AGENDA

Moved by Councillor Chahal

That the Revised Agenda for the 2020 July 07 Regular Meeting of the Standing Policy Committee on Community and Protective Services be confirmed.

MOTION CARRIED

4. CONFIRMATION OF MINUTES

4.1 Minutes of the Regular Meeting of the Standing Policy Committee of Community and Protective Services, 2020 May 13

Moved by Councillor Woolley

That the Minutes of the 2020 May 13 Regular Meeting of the Standing Policy Committee on Community and Protective Services be confirmed.

MOTION CARRIED

5. CONSENT AGENDA

5.1 DEFERRALS AND PROCEDURAL REQUESTS

None

5.2 BRIEFINGS

None

6. POSTPONED REPORTS

None

7. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

7.1 Update on Calgary's Commitment to Anti-Racism, CPS2020-0776

The following documents were electronically distributed and displayed with respect to Report CPS2020-0776:

- Presentation entitled "Update on Calgary's Commitment to Anti-Racism", dated 2020 July 07;
- A picture entitled "Celebrating 150 years of Resistance";
- A document entitled Letters 1-10;
- A document entitled Letters 11-21;
- A Presentation from L. Migrino;
- A Presentation from V. Rangaraj; and
- A slide from presentation entitled "For Assistance with Racial Informed Trauma Psychological First Aid:".

The following documents were electronically distributed with respect to Report CPS2020-0776:

- A Presentation from Craig Marceau;
- A document entitled "Anti-Racism Initiative" from Craig Marceau; and
- A letter of Support from Councillor Woolley dated 2019 February 15.

Councillor Gondek left the Remote Meeting at 10:53 a.m. on 2020 July 07 and returned at 11:18 a.m. on 2020 July 07.

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(1)(a) in order to complete the remainder of the panelist prior to the lunch break.

The following panelist provided verbal presentations, with respect to Report CPS2020-0776:

- Dr. Francis Boakye, Vice President, Strategy, Centre for Newcomers;
- Vicki Bouvier, Assistant Professor, Indigenous Studies, Mount Royal University;
- Niyal DaBreo, Criminal Defense Lawyer and community advocate;
- Teresa Woo-Paw, Chairperson, Canadian Race Relations Foundation;
- Phil Fontaine, Former National Chief of the Assembly of First Nations;
- Dr. Malinda Smith, vice-provost (equity, diversity and inclusion), University of Calgary.

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, as amended, Committee, by General Consent, suspended Section 78(2)(a) by changing the lunchbreak time 45 minutes.

Committee recessed at 12:26 p.m. on July 07 and reconvened at 1:18 p.m. on July 07 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Colley-Urquhart, Councillor Farkas, Councillor Gondek, Councillor Magliocca, Councillor Woolley, Councillor Carra, Councillor Davison, Councillor Keating, Mayor Nenshi, Councillor Sutherland

Absent at the Roll Call: Councillor Demong (joined at 1:35 p.m.), Councillor Farrell (joined at 1:34 p.m.)

The following speakers addressed Committee with respect to Report CPS2020-0776:

1. Adora Nwofor
2. Reachel Knight (Ugwegbula)
3. Mizanur Rahman
4. Ebony R. Gooden
5. Angie Chen
6. Sonia Aujla-Bhullar
7. Lisa-Jane Hayfron
8. Prudence Iticka
9. Michael Embaie

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(b) by changing the afternoon recess time to 20 minutes.

Committee recessed at 3:30 p.m. and reconvened at 3:50 p.m. on 2020 July 07 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Farkas, Councillor Gondek, Councillor Magliocca, Councillor Carra, Councillor Davison

Absent at the Roll Call: Councillor Demong, Councillor Farrell, Councillor Jones, Councillor Colley-Urquhart, Councillor Keating, Councillor Sutherland (joined at 3:35 p.m.), Councillor Woolley (joined at 3:35 p.m.) and Mayor Nenshi (joined at 4:45 p.m.)

10. Daphne Tsantilas
11. L. J. Joseph
12. Iman Ibrar
13. Fatimah Saeed
14. Manaar Chahal
15. Umashanie Reddy
16. Jenin Ahmad
17. Thulasy Letter

18. Veronica Chirino
19. Megan Golueke
20. Doreen Spence
21. Howard Fabien
22. Shuana Porter
23. Nketti Johnston-Taylor
24. Elise Ahenkorah

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(c) by changing the dinner break time to 45 minutes.

Committee recessed at 6:35 p.m. and reconvened at 7:20 p.m. 2020 July 07 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Farkas, Councillor Gondek, Councillor Magliocca, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Farrell

Absent at the Roll Call: Councillor Colley-Urquhart (joined the meeting at 7:27 p.m.)

25. Salima Stanley-Bhanji
26. Stephanie Okoli
27. Oualie Frost
28. Dorsa Zamanpour
29. Chantal Chagnon
30. Taylor Cossette

Moved by Councillor Woolley

That pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee suspend Section 79, in order to hear from one more group of speakers prior to the evening recess.

ROLL CALL VOTE:

For: (12): Councillor Carra, Councillor Woolley, Councillor Chu, Councillor Davison, Councillor Farkas, Councillor Magliocca, Mayor Nenshi, Councillor Chahal, Councillor Demong, Councillor Farrell, Councillor Gondek, and Councillor Sutherland
Against: (1): Councillor Colley-Urquhart

MOTION CARRIED

31. Heather Campbell

32. Bilal Abdulghani

33. Neveen Dominic

34. Carol Kadri

35. Terrance Evans

36. Iman Bukhari

Committee recessed at 10:21 p.m. on 2020 July 07.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Farkas, Councillor Gondek, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Sutherland, Councillor Magliocca, Councillor Demong, Councillor Farrell, Councillor Jones, Councillor Keating

Absent at the Roll Call: Councillor Colley-Urquhart

Committee reconvened at 9:35 a.m. on July 08 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Gondek, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Sutherland, Councillor Magliocca, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farkas, Councillor Demong (joined at 9:45 a.m.), Councillor Farrell (joined at 9:40 a.m.)

Moved by Councillor Woolley

That Committee close the speaker's registration list at 12:00 p.m. on Wednesday, 2020 July 08 and finish hearing from the remaining registered speakers.

MOTION CARRIED

37. Vanesa Ortiz

38. Juliet

39. Adam Messiah

40. Sarosh Rizvi

41. Syed Bukhari

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017 Committee by General Consent, suspended Section 78(2)(a) in order to hear from 2 more speakers prior to the lunch recess.

42. Tyra Erskine

43. Firatol Shune

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(b) by changing the dinner break time to 45 minutes.

Committee recessed at 12:16 p.m. and reconvened at 1:16 p.m. on July 08 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Farkas, Councillor Magliocca, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Demong, Councillor Jones, Councillor Chahal, Councillor Keating, Councillor Sutherland, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farrell (joined the meeting at 2:57 p.m.), Councillor Woolley (joined at 1:16 p.m.), Councillor Gondek (joined at 2:45 p.m.)

- 44. Ike Kenzo
- 45. Lanre Ajayi
- 46. Richard Blackman
- 47. Courtney Walcott
- 48. Scott Fimey
- 49. Phareke Frazer
- 50. Rosemary Brown
- 51. Shannon-Ogbnai Abeda
- 52. Ejadamen Ogidan

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(a) to allow Panel 13 to finish speaking prior to the afternoon recess.

- 53. Justin Waddell
- 54. Caleb Yohannes
- 55. Frank Zhou

Committee recessed at 4:00 p.m. and reconvened at 4:20 p.m. on 2020 July 08 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Farkas, Councillor Gondek, Councillor Magliocca, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Sutherland

Absent at the Roll Call: Councillor Farrell

Moved by Councillor Woolley

That with respect to Report CPS2020-0776, the following be approved:

That Committee continue with this meeting at 10:30 am on Thursday, July 09.

ROLL CALL VOTE:

For: (9): Councillor Carra, Councillor Woolley, Councillor Chu, Councillor Colley-Urquhart, Councillor Davison, Councillor Magliocca, Councillor Chahal, Councillor Farrell, and Councillor Gondek

MOTION CARRIED

- 56. Lionel Migrino
- 57. Venkatesh Rangaraj
- 58. Jordan Anderson
- 59. Rita Yembilah
- 60. Miriam Meir
- 61. Jean Claud Munyezam
- 62. Kate Jacobson
- 63. Simran Johal
- 64. Precious Osadjerer

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee suspended Section 79, in order to hear from the remaining speakers from this group prior to the evening recess.

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, as amended, Committee, by General Consent, suspended Section 78(2)(c) by changing the dinner break time to 45 minutes.

Committee recessed at 6:30 p.m. and reconvened at 7:20 p.m. 2020 July 08 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Gondek, Councillor Magliocca, Councillor Woolley, Councillor Carra, Mayor Nenshi, Councillor Farrell, Councillor Colley-Urquhart, Councillor Chahal, Councillor Davison

Absent at the Roll Call: Councillor Farkas

- 65. Regine Uwibereyeho King
- 66. Andi Wolf Leg
- 67. Valerie Benoit
- 68. Maureen McLeod
- 69. Ariam Wolde-Giorgis
- 70. Nellie Alcaraz
- 71. Moji Taiwo
- 72. Willem Tabak
- 73. Haben Negash

74. Sinit Abraha

75. Makayla Forster

Moved by Councillor Woolley

That pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee suspend Section 79 in order to hear from one more group of five speakers prior to the evening recess.

ROLL CALL VOTE:

For: (7): Councillor Carra, Councillor Woolley, Councillor Colley-Urquhart, Councillor Davison, Mayor Nenshi, Councillor Chahal, and Councillor Gondek
Against: (2): Councillor Chu, and Councillor Magliocca

MOTION CARRIED

76. Semhar Mebrahtu

77. Peter Driftnier

78. Tonie Minhas

79. Toyin Oladele

80. Shifrah Gadamsetti

Committee recessed at 10:30 p.m. on 2020 July 08.

ROLL CALL

Councillor Chahal, Councillor Chu, Councillor Gondek, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Magliocca, Councillor Farrell, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farkas

Committee reconvened at 10:32 a.m. on July 09 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Magliocca, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farkas, Councillor Farrell, Councillor Gondek, Councillor Sutherland, Councillor Demong, Councillor Jones, Councillor Keating, Councillor Chahal

81. Pamela Tzeng

82. Niki Bains

Councillor Davison left the remote meeting at 11:23 a.m. and returned to the remote meeting at 11:46 a.m. on July 09.

83. Wunmi Idowu

84. Mowunmi Dawodu

Councillor Woolley rose on a Question of Privilege with respect to the conduct of an individual in attendance in the public gallery at the meeting. The Chair acknowledged the Question of Privilege.

85. Jeff Merklinger

Committee recessed at 12:06 p.m. and reconvened at 1:00 p.m. with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Woolley, Councillor Carra, Councillor Davison, Mayor Nenshi, Councillor Magliocca, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farkas, Councillor Keating (joined at 1:34 p.m.), Councillor Chahal (joined at 1:04 p.m.)

86. Melanee Murray-Hunt

87. Ayra Bukhari

88. Priti Obhrai-Martin

89. Sarah Thomas

90. Anne Azucena

91. Bethel Afework

92. Jeremy John Escobar Torio

93. Audra Foggini

94. Tasneem Zaman

95. Luis Loera

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(b) to change the afternoon break to 20 mins.

Committee recessed at 3:07 p.m. and reconvened at 3:30 p.m. on 2020 July 09 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Magliocca, Councillor Woolley, Councillor Carra, Councillor Davison, Councillor Demong, Councillor Colley-Urquhart

Absent at the Roll Call: Councillor Farkas

96. Carey Rutherford

97. Sylvia Gora

98. Hannah Gjesdal

99. Dr. Liza Lorenzetti

- 100. Patrick Mbambo
- 101. Anonymous written submission
- 102. Zuraida Dada
- 103. Sharon Ruyter
- 104. Hunza
- 105. Joy Morales
- 106. Craig Marceau
- 107. Mpoé Mogale
- 108. Youness Messouar
- 109. Shannon Pennington
- 110. Michael Gretton

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(c) by changing the dinner break time to 45 minutes.

Committee recessed at 6:10 p.m. and reconvened at 7:00 p.m. 2020 July 09 with Councillor Carra in the Chair.

ROLL CALL

Councillor Chu, Councillor Woolley, Councillor Carra, Councillor Davison, Councillor Demong, Councillor Chahal, Councillor Gondek, Councillor Keating, Councillor Sutherland, Councillor Magliocca.

Absent at the Roll Call: Councillor Colley-Urquhart (joined at 7:45 p.m.), Councillor Farkas, Mayor Nenshi (joined at 7:45 p.m.)

- 111. Denis Ram
- 112. Chunfeng Zhao
- 113. Tina Amini
- 114. Carlos Richards
- 115. Chima Nkemdirim

Moved by Councillor Gondek

That Councillor Colley-Urquhart's proposed Amendment to the Recommendations contained in Report CPS2020-0776, be further amended by adding the words "**as acknowledged by the joint statement by the Calgary Police Service, the Calgary Police Association, the Calgary Police Commission and the Senior Officers Association.**" following the words "including the City of Calgary and the Calgary Police Service".

ROLL CALL VOTE:

For: (8): Councillor Chu, Councillor Colley-Urquhart, Councillor Davison, Councillor Magliocca, Councillor Demong, Councillor Gondek, Councillor Keating, and Councillor Sutherland

Against: (5): Councillor Carra, Councillor Woolley, Mayor Nenshi, Councillor Chahal, and Councillor Farrell

MOTION CARRIED

Moved by Councillor Colley-Urquhart

That the recommendations contained in Report CPS2020-0776 be amended by adding a new recommendation 1, **as amended**, and renumbering the recommendations accordingly:

"1. Acknowledge and recognize that systemic racism exists in our community, our government, our organization and our institutions, including the City of Calgary and the Calgary Police Service, as acknowledged by the joint statement by the Calgary Police Service, the Calgary Police Association, the Calgary Police Commission and the Senior Officers Association."

ROLL CALL VOTE:

For: (13): Councillor Carra, Councillor Woolley, Councillor Chu, Councillor Colley-Urquhart, Councillor Davison, Councillor Magliocca, Mayor Nenshi, Councillor Chahal, Councillor Demong, Councillor Farrell, Councillor Gondek, Councillor Keating, and Councillor Sutherland

MOTION CARRIED

Councillor Woolley rose on a Point of Order.

Councillor Davison rose on a Point of Order.

The Chair ruled on the Point of Order.

Councillor Woolley rose on a Point of Order regarding the contents of the amendment.

Councillor Gondek rose on a Point of Order regarding the contents of the amendment.

The Chair ruled on the Point of Order.

By General Consent, pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee suspend Section 79, in order to complete the agenda item prior to the evening recess.

Moved by Councillor Chahal

That the Standing Policy Committee on Community and Protective Services recommend that Council:

- 1. Acknowledge and recognize that systemic racism exists in our community, our government, our organization and our institutions, including the City of Calgary and the Calgary Police Service, as acknowledged by the joint statement by the Calgary Police Service, the**

Calgary Police Association, the Calgary Police Commission and the Senior Officers Association;

2. Approve the Anti-Racism Action Committee Terms of Reference (Attachment 1);
3. Direct that a "What We Heard" report from the public consultation (2020 July 07) be provided to support the development of the Anti-Racism Strategy;
4. Direct the Anti-Racism Action Committee to provide a progress update to the Standing Policy Committee on Community and Protective Services no later than Q3 2021; and
5. Approve the Anti-Racism Capacity Building Fund Terms of Reference (Attachment 2).

ROLL CALL VOTE:

For: (13): Councillor Carra, Councillor Woolley, Councillor Chu, Councillor Colley-Urquhart, Councillor Davison, Councillor Magliocca, Mayor Nenshi, Councillor Chahal, Councillor Demong, Councillor Farrell, Councillor Gondek, Councillor Keating, and Councillor Sutherland

MOTION CARRIED

8. ITEMS DIRECTLY TO COMMITTEE

8.1 REFERRED REPORTS

None

8.2 NOTICE(S) OF MOTION

None

9. URGENT BUSINESS

None

10. CONFIDENTIAL ITEMS

10.1 ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

None

10.2 URGENT BUSINESS

None

11. ADJOURNMENT

Moved by Councillor Woolley

That this meeting adjourn at 10:33 p.m. on 2020 July 09.

ROLL CALL VOTE:

For: (13): Councillor Carra, Councillor Woolley, Councillor Chu, Councillor Colley-Urquhart, Councillor Davison, Councillor Magliocca, Mayor Nenshi, Councillor Chahal, Councillor Demong, Councillor Farrell, Councillor Gondek, Councillor Keating, and Councillor Sutherland

MOTION CARRIED

The following item has been forwarded to the 2020 July 20 Combined Meeting of Council:

CONSENT:

- Update on Calgary's Commitment to Anti-Racism, CPS2020-0776

The next Regular Meeting of the Standing Policy Committee on Community and Protective Services is scheduled to be held 2020 July 15 at 4:00 p.m.

CONFIRMED BY COMMITTEE ON

CHAIR

ACTING CITY CLERK



MINUTES

SPC ON COMMUNITY AND PROTECTIVE SERVICES

**July 15, 2020, 4:00 PM
IN THE COUNCIL CHAMBER**

PRESENT:

Councillor G-C. Carra, Chair
Councillor E. Woolley, Vice-Chair (Remote Participation)
Councillor S. Chu (Remote Participation)
Councillor D. Colley-Urquhart (Remote Participation)
Councillor J. Davison (Remote Participation)
Councillor J. Farkas (Remote Participation)
Councillor J. Magliocca (Remote Participation)
Councillor G. Chahal (Remote Participation)
Councillor W. Sutherland (Remote Participation)

ALSO PRESENT:

A/ General Manager K. Black
Legislative Advisor J. Palaschuk
Legislative Advisor A. de Groot

1. CALL TO ORDER

Councillor Carra called the Meeting to order at 4:06 p.m.

2. OPENING REMARKS

Councillor Carra provided opening remarks.

ROLL CALL

Councillor Carra, Councillor Chahal, Councillor Chu, Councillor Davison, Councillor Farkas, and Councillor Magliocca.

Absent for ROLL CALL: Councillor Colley-Urquhart (joined at 5:20 p.m.) and Councillor Woolley (joined at 4:11 p.m.)

3. CONFIRMATION OF AGENDA

Moved by Councillor Davison

That the Agenda for the 2020 July 15 Regular Meeting of the Standing Policy Committee on Community and Protective Services be confirmed.

MOTION CARRIED

4. CONFIRMATION OF MINUTES

None

5. CONSENT AGENDA

5.1 DEFERRALS AND PROCEDURAL REQUESTS

None

5.2 BRIEFINGS

None

6. POSTPONED REPORTS

None

7. ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

7.1 Friends of HMCS Calgary Committee Terms of Reference, CPS2020-0790

Moved by Councillor Davison

That with respect to report CPS2020-0790, the following be approved:

That the Standing Policy Committee on Community and Protective Services recommend that Council:

1. Approve the Terms of Reference for the Friends of HMCS Calgary Committee outlined in Attachment 1; and
2. Forward this report to the 2020 July 20 Combined Meeting of Council as an item of Urgent Business.

MOTION CARRIED

7.2 General Hospital Legacy Endowment Fund – Bridgeland-Riverside Community Association Application, CPS2020-0765

A presentation entitled "General Hospital Legacy Endowment Fund - Bridgeland-Riverside Community Association Application, CPS2020-0765", was electronically displayed and distributed with respect to Report CPS2020-0765.

Councillor Woolley joined the Remote Meeting at 4:11 p.m.

Moved by Councillor Woolley

That with respect to report CPS2020-0765, the following be approved:

That the Standing Policy Committee on Community and Protective Services recommend that Council approve a one-time budget appropriation in 2020 to the Neighbourhood Support service line of \$75,000 funded from the General Hospital Legacy Endowment Fund (portion of the Real Estate and Development Services Reserve) to the Bridgeland-Riverside Community Association.

MOTION CARRIED

7.3 Livery Regulatory Framework Options, CPS2020-0708

A presentation entitled "Livery Regulatory Framework Options: CPS2020-0708", was electronically displayed and distributed with respect to Report CPS2020-0708.

The following speakers addressed Committee with respect to Report CPS2020-0708:

1. Michael van Hemmen
2. Kurt Enders
3. John Bliss
4. Mizanur Rahman

Councillor Colley-Urquhart joined the Remote Meeting at 5:20 p.m.

Pursuant to Section 6(1) of the Procedure Bylaw 35M2017, Committee by General Consent, suspended Section 78(2)(c) in order to complete the remainder of today's agenda before adjourning.

Councillor Sutherland joined the Remote Meeting at 6:01 p.m.

Councillor Chahal rose on a Point of Order regarding the line of questioning.

Councillor Carra ruled on the Point of Order.

Councillor Woolley rose on a Point of Order regarding the feasibility of timelines in the amendments.

Councillor Carra ruled on the Point of Order.

Councillor Colley-Urquhart rose on a Point of Order regarding the implications passing the amendments.

Councillor Carra ruled on the Point of Order.

Moved by Councillor Colley-Urquhart

Refer Report CPS2020-0708 back to Administration to look into the implications of camera use in Taxis and TNCs, to return no later than Q2 2021.

ROLL CALL VOTE:

For: (3): Councillor Chu, Councillor Colley-Urquhart, and Councillor Farkas

Against: (6): Councillor Carra, Councillor Woolley, Councillor Davison, Councillor Magliocca, Councillor Chahal, and Councillor Sutherland

MOTION DEFEATED

Moved by Councillor Chahal

That the Administrative recommendations contained in Report CPS2020-0708 be amended as follows:

a) Bring back a recommendation based on market supply and demand data to place a cap on TNC's, to support the current hybrid open/closed entry approach to livery fleet size;

ROLL CALL VOTE:

For: (2): Councillor Chu, and Councillor Chahal
Against: (7): Councillor Carra, Councillor Woolley, Councillor Colley-Urquhart, Councillor Davison, Councillor Farkas, Councillor Magliocca, and Councillor Sutherland

MOTION DEFEATED

Moved by Councillor Chahal

That Administration Recommendations contained in Report CPS2020-0708 be amended, as follows:

g) Add requirements for all livery vehicles to have a camera not later than end of Q2 2021 to coincide with the Livery Bylaw Review. Add requirements for any livery vehicle with a camera to have visible notification to customers that camera footage is being recorded.

ROLL CALL VOTE:

For: (2): Councillor Chu, and Councillor Chahal
Against: (7): Councillor Carra, Councillor Woolley, Councillor Colley-Urquhart, Councillor Davison, Councillor Farkas, Councillor Magliocca, and Councillor Sutherland

MOTION DEFEATED

Moved by Councillor Chahal

That the Administration Recommendations contained in Report CPS2020-0708 be amended, by adding a new letter h, as follows:

h) Explore the possibility of regulating Stand Rents for Taxi Plateholders who affiliate with a Taxi Brokerage.

ROLL CALL VOTE:

For: (3): Councillor Carra, Councillor Chu, and Councillor Chahal
Against: (6): Councillor Woolley, Councillor Colley-Urquhart, Councillor Davison, Councillor Farkas, Councillor Magliocca, and Councillor Sutherland

MOTION DEFEATED

Moved by Councillor Chahal

That the Administration Recommendations contained in Report CPS2020-0708 be amended, by adding a new letter i, as follows:

i) Explore the opportunity for a Central Dispatch System for Taxi Plateholders.

ROLL CALL VOTE:

For: (3): Councillor Carra, Councillor Chu, and Councillor Chahal
Against: (6): Councillor Woolley, Councillor Colley-Urquhart, Councillor Davison,
Councillor Farkas, Councillor Magliocca, and Councillor Sutherland

MOTION DEFEATED

Moved by Councillor Woolley

That with respect to report CPS2020-0708, the following be approved:

That the Standing Policy Committee on Community and Protective Services recommend that Council endorse the proposed regulatory framework options to guide the update of the Livery Transport Bylaw by directing Administration to:

a. Continue the current hybrid open/closed entry approach to livery fleet size;

Against: Councillor Chu and Councillor Chahal.

MOTION CARRIED

Moved by Councillor Woolley

That with respect to report CPS2020-0708, the following be approved:

That the Standing Policy Committee on Community and Protective Services recommend that Council endorse the proposed regulatory framework options to guide the update of the Livery Transport Bylaw by directing Administration to:

b. Investigate opportunities to streamline processes for issuing taxi plates that reduce Administration costs and Council involvement;

c. Allow taxi companies the option to offer upfront pricing to all street hailed and dispatch customers, instead of the taxi meter rate;

d. Create a unified taxi/limousine driver's licence and retain the separate Transportation Network Company driver's licence;

e. Standardize the vehicle age limit to a maximum of 10 years for all livery vehicles subject to exceptions approved by the Chief Livery Inspector and standardize the inspection frequency to every 12 months for all livery industry vehicles;

f. Allow more flexibility in vehicle marking requirements for taxis while still meeting safety requirements and require TNC vehicles to include a visible company decal on the rear windshield and a company decal or beacon in the front windshield; and

g. Add requirements for any livery vehicle with a camera to have visible notification to customers that camera footage is being recorded.

MOTION CARRIED

8. ITEMS DIRECTLY TO COMMITTEE

8.1 REFERRED REPORTS

None

8.2 NOTICE(S) OF MOTION

None

9. URGENT BUSINESS

None

10. CONFIDENTIAL ITEMS

10.1 ITEMS FROM OFFICERS, ADMINISTRATION AND COMMITTEES

None

10.2 URGENT BUSINESS

None

11. ADJOURNMENT

Moved by Councillor Colley-Urquhart

That this meeting adjourn at 7:06 p.m.

MOTION CARRIED

The following item has been forwarded to the 2020 July 20 Combined Meeting of Council:

URGENT BUSINESS:

- Friends of HMCS Calgary Committee Terms of Reference, CPS2020-0790

The following items have been forwarded to the 2020 July 27 Combined Meeting of Council:

CONSENT

- General Hospital Legacy Endowment Fund – Bridgeland-Riverside Community Association Application, CPS2020-0765
- Livery Regulatory Framework Options, CPS2020-0708

The next Regular Meeting of the Standing Policy Committee on Community and Protective Services is scheduled to be held, 2020 September 09 at 9:30 a.m.

CONFIRMED BY COMMITTEE ON

CHAIR

ACTING CITY CLERK

BRIEFING

Page 1 of 1

Item # 5.2.1

Community Services Briefing to

SPC on Community and Protective Services
2020 September 09

ISC: UNRESTRICTED
CPS2020-0997

2020 SPC on CPS Workplan – Q3 Update

PURPOSE OF BRIEFING

This briefing provides an overview of the reports the Standing Policy Committee on Community and Protective Services is set to receive throughout 2020, including detail that enables members to anticipate areas of strategic focus and alignment with related initiatives, and to identify where items will be either briefings provided for information or reports presented for decision. Benefits of this approach include improved scheduling and agenda time management, and a more detailed awareness of alignment with related work and Administration's capacity. Attachments include a one-page at-a-glance calendar (Attachment 1) and the more detailed list of all outstanding motions and directions (Attachment 2).

SUPPORTING INFORMATION

Background

On 2020 January 22, at the request of the committee chair, Administration and committee members met to plan for the coming year. Committee members expressed a desire to focus on strategic priorities and understand where related initiatives are coming to Council, to be provided with specific scheduling details, and to receive more reports as briefings where appropriate in order to dedicate sufficient time and focus to reports requiring discussion, public input, and committee decisions. Administration was encouraged to schedule reports to align strategically and enable optimal scheduling, including through seeking deferrals if necessary.

In addition to the briefings and reports set to be received through the committee as directed by Council, and those Administration will be presenting proactively, the committee wished to allocate meeting time to focus on strategic priorities that are aligned with its mandate. The April meeting had been dedicated to a strategic session, but was cancelled due to the COVID-19 pandemic response. Administration will reassess options for future sessions to be held covering strategic topics proposed by the committee (which included public safety, culture, affordable housing, recreation and social supports), based on value to members and as scheduling and Administration's capacity allows.

Previous Council Direction

On 2007 February 06, the Personnel and Accountability Committee approved PAC2007-05 Status of Outstanding Motions and Directions, directing Administration to bring forward as an item of business to each Standing Policy Committee (SPC) a list of tabled and referred motions and reports; such lists were to be reviewed by each SPC on a quarterly basis.

On 2020 May 13, the SPC on Community and Protective Services received for information and approved CPS2020-0554 2020 SPC on CPS Workplan – Q2 Update, which provided the most recent previous update. New updates continue to be provided quarterly.

ATTACHMENTS

1. 2020 SPC on CPS Calendar
2. 2020 Q3 Status of Outstanding Motions and Directions

2020 Standing Policy Committee on Community and Protective Services Calendar

(as of 2020 September 9; dates may be subject to change)

Report (for decision)

Briefing (for information)

Q1			Q2			Q3			Q4		
Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
SPC on CPS											
2020 Planning Session	Integrated Traffic Safety Feasibility	Public Art – Elements of RFP Proposed 2020 Special Tax Bylaw for Enhanced Landscape Maintenance <i>Beltline & Inglewood Pools Targets</i> <i>NE Regional Park & Cemetery Engagement 2020</i> <i>2020 SPC on CPS Workplan</i>		Calgary Police Service Annual Report Conversion Therapy Bylaw <i>Multilingual Communications & Engagement Update</i> <i>SPC on CPS Workplan (Q2 update)</i>		July 7: NoM on Anti-Racism July 15: Livery Transport Bylaw Review Update General Hospital Legacy Fund Application - BRCA HMCS Terms of Reference		School Safe Zones Bylaw <i>SPC on CPS Workplan (Q3 update)</i>	Smoking & Vaping Bylaw Review Public Art Program Update <i>Gender Equity, Diversity & Inclusion Implementation</i> Civic Partners Annual Report (second SPC on CPS mtg)	FCSS Funding Recommendations Outcomes of CAUAC Governance Review & IRO Engagement	<i>Beltline & Inglewood Pools Update</i> <i>SPC on CPS Workplan (Q4 update)</i>
Emergency Management Committee											
		COVID-19 response		COVID-19 update					Focus on Risk – Critical Infrastructure		<i>2020 Status of Emergency Preparedness</i>
Known Related Reports to Council/Other Committees											
<i>Beltline & Inglewood Pools Rates & Fees (PFC)</i> <i>Housing Provincial Negotiation Update (IGA)</i>	<i>Dispatch Service Agreement Calgary 911 (IGA)</i>	<i>Golf Report (PFC)</i> <i>Public Safety Task Force (Council)</i>		<i>COVID-19 Relief Packages (Council)</i>	<i>Housing Provincial Negotiation Update (Council)</i> <i>Annual Reports – BCCs (BCC Mtg)</i> <i>COVID-19 Community Affordable Housing Advocacy Plan (IGA)</i>	<i>COVID-19 Community Affordable Housing Advocacy Plan (IGA)</i> <i>CIF Fire VR Pilot (PFC)</i> <i>Face Coverings Bylaw (Council)</i>		<i>CED Economic Strategy Update (PFC)</i> <i>CPS/CPC Anti-Racism Update (Special Council Mtg)</i> <i>Anti-Racism Update (Special Council Mtg)</i> <i>Face Coverings Bylaw Update (Council)</i>	<i>Golf Update (PFC)</i> <i>Civic Partners Audit Report (Audit)</i>	<i>CIF report back – Calgary Community Courts (PFC)</i>	<i>Housing provincial agreement update (IGA)</i> <i>BIA Motion Arising Report (IGA)</i>

2020 Q3 Status of Outstanding Motions and Directions

Standing Policy Committee (SPC) on Community and Protective Services

The following table details the outstanding direction from Council for reports to return to the SPC on Community and Protective Services as of 2020 September 9, with items listed in order of anticipated report back date.

ANTICIPATED DATE	ITEM	BRIEFING OR REPORT	SUBJECT (Direction to Administration)	SOURCE	DATE OF REQUEST/ DIRECTION
2020 September 9	School Safe Zones Bylaw Amendment	Report	Draft a bylaw to restrict advocacy messaging by external interest groups on public property around schools.	CPS2019-1424	2019 December 16
2020 October 14	Smoking and Vaping Bylaw Review	Report	Update and make possible bylaw amendments subsequent to a provincial decision on amendments to the Tobacco and Smoking Reduction Act.	CPS2019-1405	2019 December 16
	Public Art Program	Report	Report back with latest developments in the process to move toward an independent arms-length organization to manage the Public Art program.	CPS2019-1426	2019 November 18
	Gender Equity, Diversity and Inclusion Strategy Implementation	Briefing	Develop a measurement plan and report back with results to date on progress of implementation (includes Social Wellbeing scorecard).	CPS2019-0729	2019 July 22
2020 November 18	Family and Community Support Services (FCSS) Funding Recommendations	Report	Propose funding recommendations for Council approval as per the FCSS Policy <i>[annual Q4 report]</i> .	FCSS Policy	2016 November
2020 December 9	Beltline and Inglewood Pools Update	Briefing	Report on progress of the work as directed by Council, which includes: <ul style="list-style-type: none"> Maintaining service for up to 2 years beginning 2020 January 1 Implementing concepts including: redesigning and optimizing programming, increasing marketing and the user base, modestly increasing prices, reducing hours to better align with times that are more financially viable, and operating two facilities in tandem so one will always be open. 	PFC2019-1330	2019 November 28

ANTICIPATED DATE	ITEM	BRIEFING OR REPORT	SUBJECT (Direction to Administration)	SOURCE	DATE OF REQUEST/ DIRECTION
			<ul style="list-style-type: none"> Updating phase one and completing phase two of the Facility Development and Enhancement Study to include emerging communities and provide recommendations based on city-wide recreation infrastructure needs. Preparing a Request for Proposal for a shift to a partner operated model for either or both pools. Engaging community stakeholders Identifying long-term, sustainable service alternatives and targeted investments to maximize community and social benefits. 		
2021 Q1	Livery Transport Bylaw Amendments & Fee Schedule	Report	Accelerate the planned review of the Livery Transport Bylaw 6M2007 and report back with proposed amendments to the bylaw and its fee schedule.	CPS2019-0609	2019 May 27
2021 Q1	Accessible Taxi ATIP/WAV Update	Report	Monitor the effectiveness of the Accessible Taxi Incentive Program and report back.	CPS2018-1033	2018 October 15
2021 Q2	Anti-Racism Action Committee Progress Update	Report	Direct the Anti-Racism Action Committee to provide a progress update to the Standing Policy Committee on Community and Protective Services no later than Q2 2021.	CPS2020-0776	2020 July 20
2021 Q2	Golf Course Operations	Report	Report back with an update on progress toward the options outlined in CPS2018-1256.	CPS2018-1256	2018 November 19
2021 Q2	Community Representation Framework Progress Update	Briefing	Return with a progress report on the implementation of the Community Representation Framework. <i>[Deferral to 2021 Q2 approved]</i>	CPS2018-1393	2018 December 17
2021 Q4	Family and Community Support Services (FCSS) Funding Recommendations	Report	Propose funding recommendations for Council approval as per the FCSS Policy <i>[annual Q4 report]</i> . 2021 report also to include results of the review of FCSS and Calgary Neighbourhoods' role in delivering the program, as directed by Council.	FCSS Policy C2019-1052	2016 November 2019 November 29

ANTICIPATED DATE	ITEM	BRIEFING OR REPORT	SUBJECT (Direction to Administration)	SOURCE	DATE OF REQUEST/ DIRECTION
2021 <i>(date to be determined)</i>	Business Improvement Area Policy & Governance Framework	Report	Report back on the Business Improvement Area policy and governance framework to no later than one year after the Provincial legislative changes related to Business Improvement Areas are finalized.	CPS2018-1097	2018 December 17
Quarterly	SPC on CPS Workplan/Status of Outstanding Motions and Directions	Briefing	Administration to bring forward as an item of business to each Standing Policy Committee a list of tabled and referred motions and reports for each committee; such lists to be reviewed by each Standing Policy Committee to be dealt with on a quarterly basis.	PAC2007-05	2007 February 6

**Community Services Report to
SPC on Community and Protective Services
2020 September 9**

**ISC: UNRESTRICTED
CPS2020-0901
Page 1 of 4**

School Safe Zones Bylaw Amendment

RECOMMENDATION:

That the Standing Policy Committee on Community and Protective Services recommend that Council give three readings to the proposed amendments to the Temporary Signs on Highways Bylaw 29M97 to restrict advocacy messaging on public property near schools.

HIGHLIGHTS

- Council directed Administration to draft a bylaw to restrict advocacy messaging on public streets near schools due to the harmful impact this messaging has on unwilling viewers, including students, their caregivers, and school staff, who do not want to be exposed to this messaging while attending school.
- What does this mean to Calgarians? Currently, The City does not specifically restrict advocacy messaging on public streets near schools. A bylaw of this kind, carefully crafted to withstand a challenge under the *Canadian Charter of Rights and Freedoms*, balances freedom of expression with the rights of those who must attend schools and who do not wish to be exposed to this type of messaging.
- Why does this matter? Advocacy messaging creates a captive audience of often young, psychologically unprepared viewers who become unwilling viewers of the messaging because they cannot avoid being exposed to it.
- Stakeholders confirm that advocacy groups show up unexpectedly and position themselves with large signs with graphic advocacy images close to school entrance/exit doors giving unwilling viewers little chance to avoid being exposed to the messaging.
- Additionally, stakeholders confirm that young, vulnerable, and psychologically unprepared students who are unwillingly exposed to this type of messaging can suffer psychological trauma, confusion, upset and fear, which is also disruptive to the school environment. While this type of messaging primarily impacts students, it also negatively impacts school staff and student caregivers who have no choice but to attend school on certain days and hours.
- Proposed bylaw restrictions do not impose a ban on advocacy messaging, but rather restrict the size of the sign within a certain distance from the school, thereby mitigating the captive audience issue. The *Municipal Government Act (MGA)* grants The City authority to enact bylaws on public property and bylaw amendments can be made to the *Temporary Signs on Highways Bylaw* which currently prohibits the placement of signs in certain areas, including playground and school zones.
- While freedom of expression is protected under the *Charter of Rights and Freedoms*, a government may impose reasonable restrictions where there is proper justification for doing so.
- On 2019 December 14, Council directed Administration to draft a bylaw to restrict advocacy messaging on public property around schools.
- Strategic Alignment to Council's Citizen Priorities: A city of safe and inspiring neighbourhoods.
- Background and Previous Council Direction is included as Attachment 1.

School Safe Zones Bylaw Amendment

DISCUSSION

In response to Council direction, Administration engaged with every Calgary school board/district as well as students and advocacy groups. Numerous internal partner consultations took place as well with Law, Calgary Police Service, Calgary Neighbourhoods, and Roads.

Administration has defined advocacy messaging as messaging that publicly expresses an opinion on an issue or cause. An advocacy group is any group that promotes this type of messaging whether it be an external group or student group.

The following outlines the research, analysis, and rationale for a bylaw restricting advocacy messaging prominently located near schools:

The Issue

Calgary schools have described how certain large graphic signs have had a serious and negative impact on vulnerable students. Parents and teachers were similarly impacted, and feedback indicated a distracting and harmful effect on the teaching/learning environment at schools. Advocacy messaging positioned near schools creates a captive audience of students, teachers, and parents who could not avoid exposure to messaging/images when coming and going from school.

Municipal Jurisdictional Authority

Section 7 of the *MGA* grants Council the authority to enact bylaws relating to the safety, health and welfare of people and the protection of people and property on or near a public place. This includes regulating activities that occur on The City's public streets and sidewalks.

The Charter of Rights and Freedoms

While freedom of expression is protected under section 2(b) of the *Canadian Charter of Rights and Freedoms* ("Charter") The City may, in appropriate circumstances, restrict freedom of expression in limited ways where it can provide a proper justification for doing so.

Currently, The City regulates a person's freedom of expression through numerous bylaws including: *Parks and Pathways Bylaw*, *Calgary Traffic Bylaw*, *Community Standards Bylaw*, *Municipal Complex Bylaw*, *Street Bylaw*, and *Temporary Signs on Highways Bylaw*. Some bylaws require permits for approval of certain activities, one places restrictions on the dissemination of printed materials to a private residence, and some set out restrictions on acceptable activities on City streets and sidewalks and regulate the placement of signs on highways, overpasses and pedestrian walkways. The proposed amendments to the *Temporary Signs on Highways Bylaw* similarly have a strong rationale for justifiable limits to personal freedom of expression.

Next Steps

After seeking and considering input from schools, students, advocacy groups, and consultations with Law, an amendment to the Temporary Signs on Highways Bylaw has been drafted for consideration to prevent advocacy messaging from being forced upon a captive audience of vulnerable individuals while also protecting the rights of citizens to express opinions. The proposed amendments will not prohibit advocacy messaging, but rather, restrict the size of sign allowed for advocacy messaging within a certain distance of schools. A summary of amendments is provided in Attachment 2.

**Community Services Report to
SPC on Community and Protective Services
2020 September 9**

**ISC: UNRESTRICTED
CPS2020-0901
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School Safe Zones Bylaw Amendment

STAKEHOLDER ENGAGEMENT AND COMMUNICATION (EXTERNAL)

- ☒ Public Engagement was undertaken
- ☐ Public Communication or Engagement was not required
- ☒ Public/Stakeholders were informed
- ☒ Stakeholder dialogue/relations were undertaken

Developing a proposed bylaw required three separate stakeholder engagements.

1. Understanding the issue: Council directed Administration to engage with all Calgary school boards/districts to understand the situation schools were facing. Every school board/district was interviewed and a regularly occurring captive audience situation was described where students, teachers, and caregivers could not avoid exposure to large and graphic signage near the school. Impact to students and school environment was described as negative, and long lasting. This input directly informed Administration's bylaw recommendation.
2. Informing the bylaw: Administration engaged with the same participating school board/district contacts via email to request input into the bylaw distance restriction. Administration asked how far students travel at lunch hour, where parking is located, and the distance to bus stops. Distances ranged greatly from 5m to a bus stop to 750m for lunch. This information directly informed the decision to recommend a 150m restriction distance.
3. Impacts and effectiveness of the proposed bylaw: An open link online survey was sent to all school board/district contacts, to advocacy groups, and students. Advocacy groups were identified through: stakeholder engagement, advertised youth groups, and city councillor offices. Students were reached through schools and advocacy groups. The survey requested input on definitions within the bylaw, potential bylaw impacts, and if the bylaw would address the issue schools are facing. Input contributed to stronger definitions, validated the proposed bylaw restrictions, and identified potential risks and impacts outlined in this report and attachments.

Attachment 3 provides a summary of all stakeholder engagements.

Additionally, Administration presented to the Social Wellbeing Advisory Committee which resulted in valuable support, feedback, and identification of potential impacts. A summary of feedback is provided in Attachment 4.

IMPLICATIONS

Social

Moving forward with this proposed bylaw amendment allows The City to advance the Social Wellbeing Principle of prevention. Restrictions within this bylaw will provide students and schools with an environment free from unexpected and large graphic signs positioned immediately outside of schools and therefore contributing to the wellbeing and safety of students and teachers.

Environmental – Not applicable

Economic – Not applicable

**Community Services Report to
SPC on Community and Protective Services
2020 September 9**

**ISC: UNRESTRICTED
CPS2020-0901
Page 4 of 4**

School Safe Zones Bylaw Amendment

Service and Financial Implications

There are no operating budget requests associated with this report. If Council approves the proposed bylaw, all costs associated with bylaw training and enforcement would be absorbed into the existing operating budget.

No anticipated financial impact

RISK

Student groups that engage in advocacy activities within school property currently require permission from their school to do so. This process will not be affected by the proposed bylaw. However, if the school does not give permission and a student group engages in advocacy activities outside of school grounds they will need to comply with the proposed bylaw restrictions. This is a manageable risk as it still allows schools to manage student protests on school property and ensures all advocacy groups are treated equally on public property. Administration will monitor the bylaw for unintended impacts to students or others and is prepared to explore future bylaw amendments if required.

As with any bylaw that impacts constitutional freedoms, there is a possibility that the bylaw may be challenged in court. This is a manageable risk as Law is confident that the bylaw's restrictions will be upheld as a justifiable limit on freedom of expression and is prepared to defend the bylaw if a court challenge is made.

ATTACHMENTS

1. Background and Previous Council Direction
2. Proposed Amendment to Temporary Signs on Highways Bylaw
3. Summary of Stakeholder Engagements
4. Social Wellbeing Advisory Committee Input Summary

Department Circulation

General Manager	Department	Approve/Consult/Inform
Doug Morgan	Transportation	Consult
Jill Floen	Law	Inform
Carla Male	Chief Financial Office	Inform

Background and Previous Council Direction

The City is responsible for protecting Calgarians' freedom of expression in public places while also protecting the wellbeing of students - often young, vulnerable children - from being unwillingly exposed to advocacy messaging by advocacy groups which can trigger confusion, trauma and emotional harm.

Context

In early 2019, an external interest group targeted a Calgary high school with large advocacy messaging that was graphic in nature. A neighboring elementary school was indirectly impacted by the protest. This incident made the news and initiated citizens calling City councillors expressing their concerns.

On 2019 April 8, Council directed Administration through a Notice of Motion (C2019-0446) to collaborate with Calgary school boards and districts to understand concerns regarding harmful expression around school sites and determine municipal authority to regulate activities on public spaces.

Administration has learned through stakeholder engagement that this is an ongoing issue outside many Calgary high schools. To address this issue, The City must ensure that it is acting within its jurisdiction and recognizes that while freedom of expression is protected under the Charter of Rights and Freedoms, a government may impose reasonable restrictions where there is proper justification for doing so.

Previous Council Direction

December 16, 2019

Combined Meeting of Council - School Safe Zones Report
CPS2019-1424

Directed Administration to draft a bylaw to restrict advocacy messaging by external interest groups on public property around schools and report back no later than 2020 Q3.

April 8, 2019

Combined Meeting of Council - School Safe Zones Notice of Motion C2019-0446

Directed Administration to collaborate with Calgary school boards and districts to understand concerns regarding harmful expression around school sites and determine municipal authority to regulate activities on public spaces.

Bylaws, Regulations, Council Policies

None

Proposed Amendment to Temporary Signs on Highways Bylaw

Proposed Text of a Bylaw to amend Bylaw 29M97, the Temporary Signs on Highways Bylaw:

WHEREAS the *Municipal Government Act*, R.S.A. 2000, c. M-26 provides that a council may pass bylaws respecting people, activities and things in, on or near a public place or place that is open to the public;

AND WHEREAS school attendance is a requirement for children;

AND WHEREAS The City seeks to regulate advocacy messaging by external interest groups that creates a captive audience in a public place within the proximity of schools;

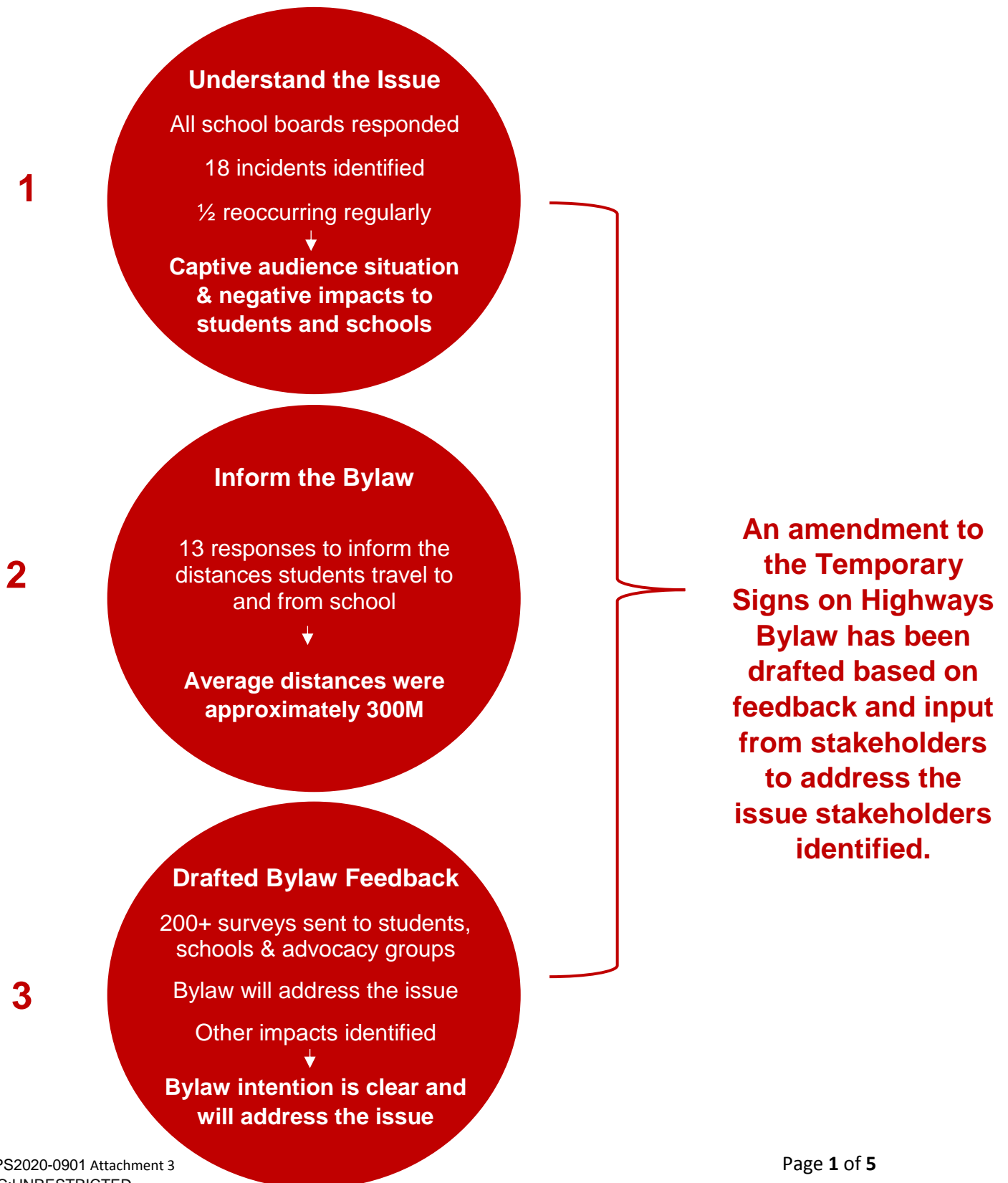
1. Bylaw 29M97, the Temporary Signs on Highways Bylaw, as amended, is hereby further amended as follows:
 - (a) the following is added before subsection 2(a) as subsection 2(a.1):
“(a.1) “Advocacy Messaging” means messaging that publicly expresses an opinion on an issue or cause;”
 - (b) the following is added after subsection 2(s) as subsection 2(s.1):
“(s.1) “School” means a “school” as defined in the *Education Act*, SA 2012, c. E-0.3;”
 - (c) the following is added after subsection 2(s.1) as subsection 2(s.2):
“(s.2) “School Day” means the hours between 07:30 and 21:00 on any day that a School is in operation, as determined by its board;”
 - (d) the following is added after subsection 2(s.2) as subsection 2(s.3):
“(s.3) “School Grounds” means in or on or within any building, structure, athletic playing field, playground or land contained within the real property boundary line of a School;”
 - (e) the following is added after subsection 3.3 as subsections 3.3.1(a):
“3.3.1 (a) No person shall display or carry a Sign with Advocacy Messaging larger than 3.5 inches x 5 inches within 150 meters of the boundary of School Grounds on a School Day.
 - (f) subsection 10(1)(b) is deleted and replaced with the following:
“(b) any Sign carried by or on a person, subject to subsection 3.3.1(a).”
 - (g) the following offence is added to Schedule “A”:

SECTION	OFFENCE	MINIMUM PENALTY	SPECIFIED PENALTY
3.3.1(a)	Display or carry Sign with Advocacy Messaging within 150 meters of boundary of School Grounds	\$500	\$1000

2. This Bylaw comes into force on the day it is passed.

Summary of Stakeholder Engagements

3 Rounds of Engagement



Stakeholder Engagement #1 – Understanding the Issue

Goal: To engage with Calgary school boards/districts to understand concerns with respect to advocacy messaging by groups on public property around schools.	
Approach: Administration reached out to local school boards/districts via email and phone. Why this approach? The school term was ending, and this approach was the most accommodating to different schedules. A one-on-one conversation allowed Administration to gain an understanding of what school districts are experiencing while allowing them to share the information without fear of judgment or need to defend their experience to others.	
Reach	Audience
136 emails sent with two follow-up messages. All 7 local school boards were contacted and interviewed. 24 interviews were conducted.	Participants included principals, school boards or representatives.
What we asked	Feedback Themes
Definition: Do you agree with the terminology used in the Notice of Motion to describe harmful expression?	<ul style="list-style-type: none"> • 19 participants agreed with the definition. Eight provided additions (make definition broader, elaborate on terms, and expand zone to 100 metres to allow for safe bus access). Add words: frightening, segregation, shaming, provoking (antagonizing kids into action), as well as include specific businesses (e.g. cannabis) in the zone. • Three participants felt freedom of expression and diversity of culture, religion, ideology were important considerations.
Experiences of harmful expression: Has your school experienced any type of harmful expression at or near the school?	<ul style="list-style-type: none"> • 18 interviews spoke to specific instances of harmful expressions (five of the seven districts). • Some instances took place on a regular basis (once or twice a year). • Expressions were typically taking place directly in-front of school on public property. • Eight interview participants also talked about student exposure to graphic images and were antagonizing. Students would sometimes argue with protesters, who they saw as disruptive and creating a negative atmosphere. • Three identified impact of students being filmed by one specific group as negative. • Six experiences of trauma shared by students or staff, (anxiety or depression were often affected by the protests and outcomes included setbacks at school). • One participant specifically talked about the emotional maturity of a 16-year-old (lack of experience for handling these encounters required staff to provide extra care).
School response: What did you or the school do about the complaints or situation? How was the situation addressed ?	<ul style="list-style-type: none"> • 13 schools were quick to act by addressing the issue with students directly (also sent incidents communications and involved school staff or resource officer who provided support to students near protests). • Events created a significant disruption and drained resources (negatively impacted staff's day-to-day work and the students' learning experience). • While some schools received advanced notice of protest, others did not.

	<ul style="list-style-type: none"> Schools noted the impacts of the event were not just immediate (emotional support and day-to-day learning interrupted). Eight participants said protests were disruptive and resulted in complaints from the community, students, parents and staff. Another eight participants used words like inflammatory, bullying, taunting, shocking, and distressing. Three schools received external complaints asking why protesting was allowed.
Outcomes/findings	
Information gathered from schools was a key factor in framing Administration's recommendation to develop a bylaw to restrict advocacy messaging around schools during schools' days and hours.	

Stakeholder Engagement #2 – Informing the Bylaw

Goal: To understand how far students travel through the day both to and from school.	
Approach: Administration reached out through email to the same 24 schools that responded to the first stakeholder engagement interview. A focus on obtaining responses from those schools that had indicated that they had experiences with advocacy messaging outside of their school. Why this approach? This approach allowed for the school contact to reply quickly and on their own schedules.	
Reach	Audience
24 schools reached via email 13 schools responded	Participants included principals, school boards or representatives.
What we asked	Feedback Themes
Pick up/drop off distance: Where and how far from the school is the parent pick up/drop off car loading zone?	<ul style="list-style-type: none"> The range for distance was between three (3) to 500 metres. The average was 135 metres. All respondents said that the drop-off is immediately next to school property. Either in front or behind the school in a parking lot.
Student parking: If you have a student parking lot that <u>is not</u> on school property, where and how far is it from the school?	<ul style="list-style-type: none"> Five of the schools have parking on property. Six of the schools that responded don't have parking. At three schools, students use street parking near the school. If students are parking on street, they are walking one to three blocks to the school property.
Bus zones: Where and how far are the key bus zones?	<ul style="list-style-type: none"> The bus stops are as close as five metres, or directly in front of the school, and as far as four blocks or 800 to 1000 metres from the school. The average distance to a bus stop is 250 metres.
Lunch commute: Where do students typically go for lunch and how far is that location?	<ul style="list-style-type: none"> For lunch only one school had all students stay on property, the rest had both students stay and go off property for lunch. Lunch places are as close as 100 metres from the school, and as far as two kilometers from the schools. The average distance to a lunch place is 750 metres. At one school students don't have access to food by walking. If they leave school at lunch they drive.
Outcomes/findings	
This information helped inform the restriction distance or 'safe zone' in the proposed bylaw.	

Stakeholder Engagement #3 – Impacts and Effectiveness of the Proposed Bylaw

Goal: To gather feedback on the drafted bylaw from targeted stakeholders for bylaw refinement and to understand impact.

Approach: Administration reached out to school boards/districts, advocacy groups, and students in Calgary via email, inviting them to provide feedback on the draft of the bylaw through an online survey. **Why this approach?** This approach allowed stakeholders to provide timely input on impacts that the proposed bylaw may have on students, at their convenience. The timeline for responses was condensed because the school year was ending in June.

Reach	Audience
<p>200+ surveys sent out across all Calgary school boards and districts, and to external advocacy groups and students. (196+ surveys to school contacts, 12 surveys to advocacy groups)</p> <p>2 follow up emails were sent to encourage participation.</p> <p>41 responses - 28 schools, 7 advocacy groups, 4 students, 2 other</p> <p>We did not have direct access to students - schools' administrators, teachers, advocacy groups and city councillors were asked to share the survey link with students.</p> <p>One school reported that the survey was sent to 300 students.</p>	<p>Participants included schools, teachers, school boards, students, and external advocacy groups.</p> <p><i>Translation services were offered in the email invitation and introduction section of the survey, but none were requested.</i></p>

What we asked	Feedback Themes
<p>Stakeholders were asked about the clarity of the definitions of the draft bylaw</p>	<ul style="list-style-type: none"> The definitions of “school”, “school day”, and “school grounds” were clear and the meaning of “advocacy messaging” was generally understood. Information and promotional signs for businesses, community associations and related community events were generally seen as being outside of “advocacy messaging”. Some questioned if “messaging” included things outside the common meaning of sign (such as t-shirts, billboards, student artwork and performance, stickers and images on vehicles). Some felt messages related to certain social and political topics should be excluded (related to school policy, Earth Day, social justice, equality and any age-appropriate signage not prohibited under legislation or other rulings). Some clarification sought on determining what is a “publicly recognized issue” and whether the definition could include religious or other personal beliefs. Concern that decisions about what is and isn’t “advocacy messaging” may be affected by the beliefs of the person who gives permission to have a protest, rally or demonstration event.

<p>Will the draft bylaw have potential impacts on students and advocacy?</p>	<ul style="list-style-type: none"> • There was no consensus on the impact of the proposed bylaw. Based on the 41 surveys we heard a mix of no impact, impact, and negative effects. • The impact that the bylaw could have on students may depend on the school. In schools that have student-initiated protests, rallies and/or demonstration events, students are required to ask the school principal's permission before planning the activity. Some were concerned that if students must ask permission, some events might not be permitted due to a decision-maker's bias. • Many did not anticipate any unintended impacts, but a few had specific concerns about limiting students' own protest/rallies/demonstration activities, other student and school activities that may be forbidden under the bylaw, free speech and limiting the ability to expose students to information that may not be received at school. • Student protest/rallies are happening on school property, city property, or inside the schools and schools are supportive/guiding to ensure students are not creating conflict but still having their message heard through respectful protest approaches.
<p>Will the restrictions within the draft bylaw effectively address the issues that schools had described in engagement #1?</p>	<ul style="list-style-type: none"> • Restrictions on hand held signs, the size of signs and their distance from schools on school days addresses concerns. • There was some interest in making the distance greater, though a few would prefer a shorter distance and no restriction on hand-held signs.
<p>Outcomes/findings</p>	
<p>This engagement was used to make final changes to the drafted bylaw from July to August 2020 and to inform the report to Council.</p>	

Social Wellbeing Advisory Committee Input Summary

Presentation to Advisory Committee: 2020 June 17

Question Posed to the Advisory Committee:	
<ol style="list-style-type: none"> 1. Is this bylaw approach supported by the Committee? Why or why not? 2. Do you see any unintended consequences of this bylaw? 3. Can you identify any student groups or advocacy groups that we should be asking for feedback on this bylaw? A focus on groups that like to protest at schools or school age students will be important. 	
Advisory Committee's Advice/Response:	Administration's Comments on Advisory Committee's Advice/Response:
<p>The Social Wellbeing Advisory Committee was in support of the intent behind the bylaw.</p> <p>The Committee advised to ensure that that students would not be negatively impacted due to inability to protest human rights issues that impact their wellbeing within a learning environment (ex: Gay Straight Alliances).</p> <p>The Committee also advised on the use of graphic imagery in any size within the allocated zone and felt this would also be harmful to the wellbeing of students and suggested the exploration of focusing on the use of graphic imagery itself.</p> <p>The Committee also advised that clarification of what is deemed school grounds be made within the bylaw (ex: School parking lots).</p> <p>The Social Wellbeing Advisory Committee also advised including prohibiting the use of fraudulent materials within the bylaw (ex: hiding hate speech inside condom packaging).</p>	<p>Student groups that want to engage in advocacy activities on school property currently require permission from their school to do so. This permission and approval process will not be affected by the proposed bylaw. However, if the school does not give permission and a student group engages in advocacy activities outside of school grounds they will need to comply with the proposed bylaw restrictions.</p> <p>Administration engaged with Calgary school boards/districts to understand the issue with large and graphic signs held by advocacy groups gathering outside of schools. The main issue described by affected schools was a captive audience situation caused by size of the signs and proximity to the school entry/exit points. Administration chose to propose restrictions on size of sign to address the captive audience situation while also protecting the rights of citizens to express opinions.</p> <p>Administration has ensured there are clear definitions within the <i>Temporary Signs on Highways Bylaw</i> amendment.</p> <p>Looking at fraudulent material was beyond scope for this bylaw. However, with Council direction, Administration could be directed to investigate this more.</p>
<p>Completed By: Jason Kingsley, Chair Social Wellbeing Advisory Committee Danisha Bhaloo-Shivji, Vice Chair Social Wellbeing Advisory Committee</p>	<p>Completed By: Stacey McManaman, Business Strategist Calgary Community Standards</p>